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BEFORE THE
CALIFORNIA ENERGY RESOURCES CONSERVATION
AND DEVELOPMENT COMMISSION
ELECTRICITY COMMITTEE

Implementation of Renewables) Docket No.
Portfolio Standard Legislation) 03-RPS-1078
(Public Utilities Code Section) RPS
381, 183.5, 399.11 through) Proceeding
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[SB 1078])
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Preparation of the Integrated) Docket No.
Energy Policy Report) 06-IEP-1
) 2007 Integrated
) Energy Policy
_____) Report

CALIFORNIA ENERGY COMMISSION

HEARING ROOM A

1516 NINTH STREET

SACRAMENTO, CALIFORNIA

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Christopher Loverro

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PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

COMMITTEE MEMBERS PRESENT

John Geesman, Commissioner

ALSO PRESENT

Joseph Desmond
Undersecretary of Energy Affairs

John Bohn, Commissioner
California Public Utilities Commission

Eric Saltmarsh, Executive Director
Electricity Oversight Board

PANEL MEMBERS

Panel 1 Members

Steve Zaminski, Moderator
Starwood Energy Group
Kevin McSpadden, Milbank, Tweed, Hadley
& McCoy
Thomas King, US Renewables Group
Joe Greco, Caithness, Western Development
John Seymour, Florida power & Light Energy
John Tormey, Constellation Generation
Tom Lumsden, FTI Consulting
Tom French, CalISO
Fong Wan, PG&E
Pedro Pizarro, Southern California Edison
Teresa Farrelly, San Diego Gas and Electric

Panel 2 Members

Gary Ackerman, Moderator
Western Trading Forum
Kevin McSpadden, Milbank, Tweed, Hadley
& McCoy
John Buehler, Energy Investors Fund
John Flory, North American Energy Credit
and Clearing Corp.
Joe Greco, Caithness, Western Development
John Seymour, FPL Energy
John Tormey, Constellation Generation
Fong Wan, PG&E
Bobby Little, SCE
Lad Lorenz, SoCal Gas and SDG&E
Russell Read, CalPERS, CIO

Panel 2 Members - continued

Curtis Kebler, Goldman Sachs
Partho Ghosh, Marsh Alternative Risk
Solutions, SVP-Financial
Steve Kelly
Pedro Pizarro, Southern California Edison

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P R O C E E D I N G S

9:34 a.m.

UNDERSECRETARY DESMOND: Good morning.

I don't hear a good morning back.

(Laughter.)

UNDERSECRETARY DESMOND: It is a good morning.

Well, I'd like to welcome everyone here today to this workshop on lowering the effective cost of capital for generation projects. And this is particularly of interest since quite some time ago, I want to say maybe about six, seven months ago, Commissioner Geesman and I were both approached in a number of different ways raising the issue of how are the credit policies affecting California's cost of generation, and specifically with credit policies that impact the cost of renewable energy.

So we have quite a content filled agenda today with a series of excellent speakers and excellent panelists. We also are doing this presentation online via WEBEX, so let me walk through just some housekeeping items first.

For those of you not familiar with this building, the closest restrooms are located on the

1 first floor. You go right out this door, on
2 either side you'll find those located. There is a
3 snack bar on the second floor under the white
4 awning, and in the event of an emergency and the
5 building is evacuated, please follow our employees
6 to the appropriate exits. They'll be the first
7 ones out the door.

8 We will reconvene -- like an airlines
9 flight, isn't it. We will reconvene at Roosevelt
10 Park located diagonally across the street from
11 this building. Please proceed calmly and quickly,
12 and again, following the employees with whom you
13 are meeting to safely exit the building.

14 A note to the WEBEX participants, which
15 is the Energy Commission's online meeting service.
16 Although the chat feature is available for WEBEX
17 participants to use among themselves, the
18 meeting's presenters will not be responding to
19 chat during the presentations. All the workshop
20 presentations are relatively short, so we would
21 like to hold questions until after each
22 presentation. WEBEX participants will be muted
23 during the presentations but can ask questions and
24 provide comments by clicking on the raise hand
25 button on your computer screen when the

1 presentation is finished. You can then be un-
2 muted in turn by the moderator.

3 It is important to speak into the
4 microphones when addressing the workshop. You
5 will not be heard by participants or the court
6 reporter if you do not use a microphone. And
7 please be sure to identify yourself as well as
8 your organization.

9 Please be aware that the workshop's
10 audio and presenters WEBEX computer activity will
11 be recorded, and to the extent they were
12 available, copies of panel members' biographies
13 and workshop presentations are available in the
14 table, on the table in the foyer.

15 Today's workshop presentations, WEBEX
16 recording, and a transcript of the proceedings
17 will be made available after the workshop on the
18 Energy Commission's Website, which is
19 www.energy.ca.gov, and you'll just navigate to the
20 links, and we'll also provide that. And there is
21 a handout in the foyer with the Web address, and
22 it will also be repeated at the end of today's
23 workshop.

24 Written comments on workshop topics can
25 either be hand-delivered, mailed, or e-mailed to

1 the Energy Commission's docket office. They must
2 be submitted by 5:00 p.m. on July 11th, 2006. And
3 please consult the original workshop notice for
4 details on how to properly submit comments.

5 And then, lastly, as a housekeeping
6 note, a summary report of the workshop will be
7 prepared after the comment deadline. Similar to
8 part workshop materials, the report will be made
9 available in hard copy and electronic formats, and
10 you will be notified of its availability.

11 So before beginning, I'd like to
12 acknowledge and provide a special thanks today to
13 the panel moderators, Steve Zaminski from Starwood
14 Capital, and Gary Ackerman, Western Power and
15 Trading Forum, as well as all the members,
16 Commissioner Geesman. We have to his left his
17 assistant, Melissa. Eric Saltmarsh, from the
18 Electricity Oversight Board. Newly-installed
19 Commissioner Jeff Byron. We have his assistant,
20 Kevin Kennedy, as well as CPUC Commissioner John
21 Bohn.

22 COMMISSIONER GEESMAN: I just thank
23 Chuck Najarian for doing the staff work to
24 assemble today's presentation, and thank all the
25 panelists for your participation here today.

1 UNDERSECRETARY DESMOND: A few other
2 notes that we have here today. Rick O'Connell
3 will be presenting the credit requirements survey,
4 which I think we'll find very interesting. Steve
5 St. Marie has also provided some support, Steven
6 Kelly, in organizing his members, who has also
7 raised this issue in the past and I know is
8 looking forward to today's discussion. Les
9 Guliassi and Manuel Alvarez for their help in the
10 investor owned utilities, and in addition, as
11 Commissioner Geesman has indicated, Chuck Najarian
12 has been instrumental in organizing and pulling
13 together the overall agenda. His staff folks
14 here, Madeleine Meade, Tony Goncalves, Heather
15 Raitt, Drake Johnson, Larry Baird, Steve Bonta,
16 and Jerome Lee. And I believe I have touched on
17 everyone.

18 So before beginning, I'll turn this over
19 to see if any of the fellow folks here on the dais
20 would be interested in making some comments.
21 Commissioner Geesman?

22 COMMISSIONER GEESMAN: No.

23 UNDERSECRETARY DESMOND: Mr. Saltmarsh.

24 MR. SALTMARSH: No. I, just by way of
25 introduction, this is my second week on the job,

1 and I'm very glad to be here. But I, I'll save my
2 remarks for the first business meeting.

3 I'd like to very much thank our panel
4 for being here today. I'll tell you, when I first
5 heard about this meeting last week I was extremely
6 excited about it. This is something that, that we
7 really need to understand much more, and I
8 appreciate your all being here today. Thank you.

9 UNDERSECRETARY DESMOND: Commissioner
10 Bohn? No.

11 Okay. Well, with that, why don't we
12 turn to our first presentation, and that will be
13 Rick O'Connell -- let me just come to the agenda
14 -- which is the review of current credit
15 requirements. And this is work that we've been
16 doing now under the direction of the California
17 Energy Commission, and he'll be presenting this
18 information.

19 And I'd also like to acknowledge and
20 welcome everyone who is available and logged on
21 via the WEBEX, as well.

22 Mr. O'Connell.

23 MR. O'CONNELL: Great, thanks, Mr.
24 Desmond.

25 Hi, I'm Rick O'Connell from Black and

1 Veatch. I'm a contractor to the Energy
2 Commission, and the Energy Commission asked me to,
3 to sort of put together a report which is
4 available outside, as well as this presentation.
5 The hard copy of the presentation is a little bit
6 slightly more extensive. In the interest of time,
7 and due to the fact that I've had several cups of
8 coffee, I'm going to move very quickly.

9 There's a -- as, as everybody knows,
10 there's an enormous amount of information here,
11 and it's, it's going to be hard to sort of cover
12 it all in depth, but I think the idea of me
13 starting this off here was just to give everyone
14 kind of a background idea of what exactly credit
15 requirements are, what they are in California,
16 and, and also, I also looked at some other states
17 around the west to just sort of do a comparison.

18 And just so people know, I'm slightly
19 biased. I've worked for the RPS office here at
20 the Energy Commission, so my bias is slightly
21 towards renewables, and my knowledge base, so
22 you're going to have to forgive me in advance.

23 So I'm going to just really introduce
24 what credit requirements are. I think the
25 utilities are going to speak later about exactly

1 why they want to do credit requirements, so I'm
2 not going to say what they are. But generally,
3 it's just, you know, money, some information, and
4 some kind of collateral that allows a developer to
5 bid into an RFO, enter into a PPA, and then
6 maintain good standing under that PPA.

7 And, and what I'm going to focus on is
8 really just the credit requirements demanded of
9 the developer by the utility. I'm not going to
10 look at all, at, you know, obviously there's,
11 there's times when the utility is going to have to
12 post collateral, and I'm not going to really touch
13 on that at all.

14 And so these are the, these are the
15 credit requirements that we look at. You know,
16 bid deposits, not technically credit requirements,
17 but everyone seems to lump them in with the
18 category of credit requirements. Financial
19 information, development security, and operating
20 collateral. And I'm going to go through all four
21 of these quickly.

22 And I think I'll, I think I'll let the
23 utilities sort of talk about why they have credit
24 requirements, but it's really just to make the
25 utility whole in, in case of, in case of breach or

1 default by the, by the contractor.

2 One of the exciting things about putting
3 together this presentation is there's absolutely
4 no way you can make any pictures about credit
5 requirements, so it's very easy, very easy to make
6 this.

7 I think a really important point that I
8 learned while in the, in the process of doing
9 that, and I really thank you all, there's a lot of
10 people in this room that helped me put all this
11 work together, is the different types of
12 collateral that are available. You know, most
13 people obviously aren't going to use cash. You
14 don't want to tie up equity in posting collateral
15 that you could put to work building your projects,
16 so most people use an instrument like a letter of
17 credit. And the fees for a letter of credit are
18 obviously going to range in, in a broad range,
19 depending on the creditworthiness of you, as a
20 developer.

21 But the important things are also the
22 secondary effects of, of getting a letter of
23 credit. So it's not just the check that you have
24 to write to the bank to get that letter of credit,
25 that's actually when you get a letter of credit

1 it's going to reduce your overall borrowing
2 capacity for the project. It's going to reduce
3 the, you know, the check you have to write to the
4 bank, it's going to reduce the cash flow available
5 for financing.

6 So there are these secondary effects of
7 getting collateral that I think are really
8 important and are, and are hard to quantify
9 because it's going to be really different on a
10 project by project basis, depending on the
11 creditworthiness of your developer, of their
12 parent company, their relationship with the bank,
13 et cetera. So these are really hard to quantify,
14 and I had to, like, use a lot of rules of thumbs
15 in the, in the data that you'll see later.

16 And then a lot of times there's what we
17 call a collateral threshold, which is based on
18 your, based on your credit rating you may not have
19 to put up. If you're required to put up 20
20 million in collateral and you have a collateral
21 threshold of ten, you actually only have, you're
22 only going to have to post ten million. Once
23 again, that's going to benefit larger developers.

24 So you can, you can see this, this list
25 in your print-out, but I looked at 18 RFOs across

1 California, IOUs, both renewable and non-
2 renewable. I looked at SMUD and LADWP, and SCPPA
3 here in California. And then I looked at Nevada
4 Power, PacifiCorp, Xcel and APS, both renewable
5 and non-renewable. So I, I tried to get a, tried
6 to get a big picture of credit requirements around
7 the west so we could sort of compare and contrast
8 and say hey, what's going on in California. Is
9 it, quote/unquote, typical or not typical.

10 And then, to make, to make things easy
11 to understand, instead of just sort of talking
12 about credit requirements as \$3 a kilowatt or \$5 a
13 megawatt hour, I actually created these two proxy,
14 you know, putative projects, that both have
15 roughly the same annual generation of about
16 300,000 megawatt hours, and that they have
17 different characteristics, you know, different
18 prices, different capacity factors, and obviously,
19 different nameplate capacities.

20 So this gives -- so you can actually see
21 as, as we go through each of the credit
22 requirements, you can say okay, what does this
23 mean for me if I'm a developer building a 40
24 megawatt geothermal project, what kind of -- what,
25 what numbers are we actually talking about. And,

1 and I think these are all generally reasonable
2 assumptions. Obviously, you know, market's going
3 to change, but for now they're roughly reasonable
4 assumptions.

5 So we start quickly talking about bid
6 deposits. Like I said before, these aren't really
7 credit requirements. These are either due at the
8 time you submit the proposal to the utility, which
9 is, you know, like a proposal, which is called a
10 proposal fee or proposal security, or when the
11 project is chosen for a short list. The recent
12 PUC decision sort of urged California utilities to
13 use \$3 a kilowatt due at short-list, and, and I
14 think both PG&E and SCE are now using it on the
15 2006. SDG&E still seems to be using no, but
16 actually I just looked at their report and it
17 seems like maybe they will be using \$3 a kilowatt.

18 So this is what, what bid deposits look
19 like across different renewable solicitations.
20 You can see LADWP is quite higher at \$5 a megawatt
21 hour. I believe most developers refuse to pay
22 that, though that's, I don't think that's
23 necessarily public knowledge. Whereas Xcel uses
24 a, uses sort of a flat fee of \$2,000, and I think
25 it's, it's lower. If it's under ten megawatts

1 it's \$500, and between 10 and 20 it's a thousand.

2 For non-renewables, there's, there's,
3 once again, also different, you know, Xcel uses a
4 flat fee, APS uses a flat fee. PG&E uses \$5 a
5 kilowatt. That actually goes up to \$10 a kilowatt
6 when the contract is sent to the, sent to the PUC.
7 I want to point out something here which is going
8 to be important later on, is that, you know,
9 obviously, different all source, some, some all
10 source are, if those are for new generation, such
11 as the PG&E 2005, some all source are, those are
12 sort of more short-term marketing such as the
13 SCE 2005, so that's why we're going to see some
14 pretty significant differences.

15 You know, SCE is going out for wholesale
16 market power, whereas PG&E is going out for
17 somebody that actually builds new generation, so
18 you're going to see pretty big differences in
19 those two, which is, I think, very appropriate.

20 I'm going to sort of move really quickly
21 through this, because I think this is relatively
22 non-controversial and pretty standard. Most
23 utilities, just like if you're a person going to
24 borrow money to, to buy a house, want some kind of
25 credit check, financial information. They want

1 10Ks if you're public, they want three years of
2 audited financial statements, they want credit
3 ratings.

4 And then I think where utilities differ
5 is how, how detailed they want information about
6 your project, whether they want like a full pro
7 forma cash flow model. They want, you know, how
8 you're going to get financing, what the ownership
9 structure is, or if they don't ask for any of that
10 stuff. So I sort of rated all these RFOs. I'm
11 not going to go through this. Obviously, you can
12 see this, read this in the report. But I think
13 most, most utilities sort of are, I kind of rated
14 them as average.

15 Development security. Some things, this
16 is actually more typical real credit requirements.
17 You know, development security is to make sure
18 that the project is built, built on time, built to
19 specifications. Development security is where
20 your delay damages, your liquidated damages
21 actually come from.

22 So in the, in the renewable arena, PG&E
23 and Edison both use \$20 a kilowatt, and they have,
24 I think, for some time. I'm just looking at the
25 2006. The report goes into detail about previous,

1 previous RFOs. San Diego Gas and Electric just,
2 in their 2006 RFOs, specified \$10 a megawatt hour.
3 And you can see the big difference here between
4 the two projects if you notice that the, you know,
5 even though the geothermal and the wind have the
6 same rough annual generation, you can see
7 obviously their development security is quite
8 different. Nevada Power also does a per megawatt
9 hour. I'm not sure why the nine cents, but that's
10 what it is.

11 And LADWP has development security.
12 It's just unclear from their model documents what
13 that is. Xcel is quite a bit higher at \$75 a
14 kilowatt. And then PacifiCorp has this enormous
15 requirement for two years of revenue, which you
16 can see is quite large. But they do have a
17 collateral threshold here, so not all of that's
18 going to be required to be posted. I'm sure the
19 effect of that, though, is that really only
20 incredibly creditworthy developers are going to
21 bid. And I think we saw that with their, I think
22 their 2001 RFO, they put out a renewable RFO for
23 1100 megawatts. So far, only one project has, has
24 -- they've only signed one PPA from that. Perhaps
25 that high development security might be one of the

1 hurdles.

2 For non-renewables, PG&E is, is at 60 or
3 \$61 a kilowatt, depending on how you calculate it.
4 SCE is zero, and once again, that's because
5 Southern California Edison, that's a, that's a
6 short-term RFO for marketing. Once the contract
7 is signed, delivery starts the next day. There is
8 no development period, so there's no development
9 security.

10 Xcel, you can see is a little bit higher
11 in there. And you can see all of the, for both
12 PG&E and Xcel, they're a little bit, a little bit
13 higher for the non-renewables. I spoke with APS.
14 Their baseload, baseload RFO, you know, it's going
15 to be really contract specific, so they don't have
16 some set pro forma amount that they're using.
17 It's going to really depend on the developer.
18 There's going to be some amount but, you know,
19 they don't have, they don't have a, a pre-set
20 amount. It's going to be, you know, contract
21 negotiation specific.

22 I'm going to talk a little bit about
23 operating collateral. This is the collateral
24 required post commercial operation date. And it's
25 normally either calculated two ways. It's either

1 a fixed amount, so based on some number of months
2 of revenue, like three months of revenue or 12
3 months of revenue, can be based -- or, you know,
4 as we've seen before, dollars per kilowatt,
5 dollars per megawatt hour. Or you can do a mark-
6 to-market calculation.

7 And mark-to-market is, is a way to
8 capture the exposure of the project. And I mean,
9 the example I used in the report is, you know, you
10 sign a, you sign a contract for \$70 power and if
11 you think that the market, market power is going
12 to go up to 75, your exposure is that \$5 gap
13 between the contract price and the, and the market
14 price. And that's because if that contract fails
15 to deliver you're going to have to go out on the
16 wholesale market and buy power, and it's going to
17 be more expensive.

18 One of the things that's about mark-to-
19 market is it really requires access to forward
20 price curves, it requires sort of a sophisticated
21 financial statistical analysis. And a lot of
22 smaller developers just don't have access to that
23 information, tools, they don't have that
24 expertise, they don't have -- you know, in a, I
25 think Edison in some of their wholesale market

1 stuff, the collateral amounts are re-calculated
2 daily, so obviously there's somebody sitting at a
3 desk looking at this stuff on a daily basis. A
4 lot of smaller developers obviously aren't going
5 to be doing that.

6 And the other thing about the
7 recalculation is it makes it very difficult when
8 you're coming up with your bid price to bid into
9 the RFO, and you have to sort of build in cost for
10 collateral if that collateral, those collateral
11 amounts are going to be changing on an annual
12 basis, it's very difficult to sort of know how
13 much to put in for collateral.

14 There's also sort of what I call non-
15 liquid collateral options, and these don't require
16 a letter of credit or cash. These are things like
17 subordinated mortgage or step-in rights. And
18 these give a utility some protection and control
19 of the project if, if, you know, like, let's say
20 the parent company of the project company sort of
21 starts starving the, the project company and
22 doesn't do maintenance, and the, and the project's
23 under-performing, that they can sort of step in
24 and take over.

25 And these don't necessarily cost

1 anything in terms of money, nobody's writing a
2 check. I mean, obviously, they, they cost some
3 control. The, you know, developers and lenders
4 don't necessarily like these.

5 So I apologize for the very busy, lots
6 of numbers on the, on the slide. You know, PG --
7 these are, this is operating collateral for
8 renewables. PG&E uses 12 months of revenue for 20
9 year terms, and that's what I'm showing there on
10 the screen. Edison uses, very interestingly mark-
11 to-market up until this year, where they've now
12 done something interesting where they're asking
13 people to bid for four different amounts of
14 collateral, zero, three, six or 12. I'm actually
15 showing 12 months. And then they actually include
16 a subordinated mortgage.

17 SDG&E specified development operating
18 collateral this year, it's \$30 a megawatt hour.
19 Xcel, you can see Xcel is quite a bit lower.
20 Whereas their development security was much higher
21 than everybody else's, now all they do is
22 basically carry that development security over
23 into operating collateral, and they add a, a
24 subordinated mortgage.

25 LADWP is the same as San Diego Gas and

1 Electric. Nevada Power basically returns their
2 development security after two years, and then
3 requires no operating collateral. That may have
4 something to do with the creditworthiness of that
5 utility.

6 And then Pacificorp does 18 months of
7 replacement power, which is a market, market
8 power, which is the market price plus green tags,
9 which allows it to calculate for renewables. And
10 I used a \$25 price for green tags here, and
11 replacement power was just, I don't know, I think
12 power ready spot came first.

13 For non, for non-renewables, there's
14 actually in the, in your print-outs and in the
15 report, I actually got PG&E's incorrectly. Their,
16 their minimum \$30, the \$30 per kilowatt, and I
17 believe \$60 per kilowatt, is actually just for the
18 first two years minimum, and then that goes away
19 after the first years and then gets replaced with
20 this mark-to-market methodology. And then,
21 depending on technology, they're classified either
22 as a two-year technology or a five-year
23 technology, which is the, kind of the replacement
24 time for the technology.

25 And then Edison is also, is using a

1 mark-to-market, and that's over the -- excuse me,
2 over the five-year timeframe, that's fully
3 collateralized. Xcel, just the same as in their
4 renewables, is just basically carrying over
5 development security and adding a subordinated
6 mortgage. And APS is using some kind of mark-to-
7 market methodology, and we're not, I mean, I can't
8 exactly calculate it. All these calculations I
9 used as sort of a possible market price of \$75 a
10 megawatt hour.

11 So just as an exercise, and because I'm
12 an engineer, I decided to calculate what the cost
13 of that operating collateral would be on a per
14 megawatt hour basis.

15 UNDERSECRETARY DESMOND: Rick, I'm
16 sorry. Could you just be sure to speak more
17 clearly into the microphone for those listening
18 in?

19 MR. O'CONNELL: Oh, I'm sorry.

20 UNDERSECRETARY DESMOND: Thank you.

21 MR. O'CONNELL: I'm sorry, Mr. Desmond.

22 So I tried to calculate the, the cost
23 per megawatt hour. I'm assuming a two percent
24 letter of credit fee here for all those collateral
25 amounts we just saw, and you can see the sort of,

1 you know, the, as a part of the price of power,
2 what the operating collateral looks like. So it
3 ranges from sort of, you know, just over a dollar
4 in PG&E and SCE's, down to, you know, much smaller
5 amounts in terms of Pacificorp and others.

6 And the same thing here in, in non-
7 renewables. You can ignore that average. I mean,
8 you can't really get an average out of three data
9 points.

10 So I'm going to draw some limited
11 conclusions. I really just sort of was trying to
12 lay, lay the data out and just show, show people
13 what, what people are using for collateral. I
14 think an important point, though, is, is that the
15 cost of collateral is more than just that carrying
16 cost of the letter of credit. On the per megawatt
17 hour basis, it appears to be, you know, low. Of
18 course, I, I'm sure some people will think that
19 \$1.40 for collateral is too high, some people
20 think it's fine.

21 In the renewable sphere, I think it
22 really shows that using, when you use nameplate
23 capacity to, to set security, you may be
24 penalizing things like wind that have very low
25 capacity factors.

1 And I think as, as we've seen, you know,
2 mark-to-market looks maybe, could be inappropriate
3 for renewable projects. They don't, renewable
4 projects definitely aren't, aren't, there's not
5 really a liquid market for renewable energy in
6 California or in other places. It's obviously
7 very difficult for renewable projects to calculate
8 mark-to-market, and I think that, you know,
9 Edison's recent move away from mark-to-market for
10 renewables bears, bears that out.

11 So thanks very much. Appreciate your
12 time.

13 UNDERSECRETARY DESMOND: Thank you,
14 Rick.

15 I'm not sure we're going to have, go
16 straight to questions, but I believe that the
17 panel is going to be addressing this as they go
18 through. So I'd like at this time to introduce
19 Mr. Steve Zaminski. We're, we're on schedule
20 here, and for the next two hours we will have
21 Steve address the panel members. I'll allow Steve
22 to introduce them, but before doing that let me
23 just note that Steve is Senior Vice President of
24 Starwood Energy Group Global, and has over 14
25 years of power industry experience, including

1 roles as both a principal investment banker,
2 management consultant, and independent power
3 developer. And prior to joining Starwood, he was
4 an investment banker with McManus and Miles, and
5 prior to that with Deutsche Bank, Alex Brown's
6 Global Energy and Utilities Group, and before that
7 as a management consultant with Vantage
8 Consulting.

9 He started his career in the power
10 industry performing financial analysis in business
11 development service, services for UltraSystems
12 Development Corporation, an independent power
13 developer, whose successor organization is now
14 owned by LG&E. He holds a BS in Mechanical
15 Engineering from the University of Maryland, and
16 received his MBA, graduating with honors, from the
17 Wharton School.

18 Mr. Zaminski.

19 PANEL 1 MODERATOR ZAMINSKI: Thank you,
20 Joe. I am honored to be here today. Thank you
21 for the opportunity, and I thank you and I applaud
22 you for taking on what is a controversial topic
23 here in California.

24 I would also like to thank the
25 Commissioners and Executive Director Saltmarsh for

1 attending and participating in what is a very
2 important workshop here this morning.

3 Good morning. My name is Steve
4 Zaminski. I'm a Senior Vice President at Starwood
5 Energy Group, which is an affiliate of Starwood
6 Capital Group. I, as Joe kindly pointed out, I
7 started out my career working for a company based
8 in Irvine, California called UltraSystems, which
9 was a developer, and in the interest of full
10 disclosure, we, Starwood Capital, Starwood Energy
11 Group, have signed a 15 year PPA with Pacific Gas
12 and Electric in April, and we also own five peaker
13 plants in California, two in PG&E's territory and
14 three in San Diego Gas and Electric's territory.

15 I'd like to introduce our distinguished
16 panel, and we're very lucky to have this group
17 here this morning, who are very well equipped to
18 discuss the issues here. And if I, if I can, I'd
19 like to try and attempt to do something very
20 difficult, and that is to distill their long list
21 of qualifications down to just a couple of lines,
22 and if I get it wrong, I apologize in advance.

23 I sort of put this in order, bear with
24 me. I think, let's see, does that match up, ABC?
25 No. Well, not exactly. I'll go through this list

1 in its order.

2 First of all, Terry Farrelly, from
3 SDG&E. Ms. Farrelly oversees gas and electric
4 supply procurement, including renewables
5 procurement. She also served as a director of
6 SDG&E's grid operations and manager of SDG&E's
7 fuel and resource supply. She began her career at
8 SDG&E as an engineer in transmission planning,
9 operations and generation engineering.

10 Tom French, with the California ISO.
11 Mr. French is currently the manager of Grid Assets
12 for the California ISO and is responsible for Cal-
13 ISO's transmission and grid maintenance program,
14 control area load and resource forecasting,
15 providing general engineering support to the
16 organization concerning transmission facilities,
17 and managing the new facilities interconnection
18 processes. Prior to joining the ISO in 2002, Tom
19 spent 17 years with PG&E.

20 Joe Greco, with Caithness. Mr. Greco is
21 responsible for asset management and expansion of
22 Caithness Energy's West Coast geothermal and
23 natural gas portfolio. Prior to joining Caithness
24 in January of 2001, he served for six years at UAE
25 Energy Operation's Corp, an independent Energy

1 Producer focused on fossil and bio-mass power
2 generation technologies.

3 Tom King, with US Renewables. Mr. King
4 is an independent consultant and partner of US
5 Renewables Group. Over the past 15 years he has
6 provided strategic and financial advice to clients
7 in the power utility environmental and energy
8 sectors. Previously, he was the head of energy
9 and utilities within the Capital Markets Group of
10 Dresdner Kleinwort Wasserstein, and spent over ten
11 years with Chase Securities and was the head of
12 Chase Global Project Debt Fund, LLC.

13 Tom Lumsden of FTI Consulting. Tom is a
14 Senior Managing Director with 29 years of
15 experience in workouts, reorganization and M and
16 A's in service in numerous companies in the
17 utility service and manufacturing sectors. Mr.
18 Lumsden has extensive experience in process and
19 financial assessment of clean-up, in the clean-up
20 of hazardous waste soils and groundwater.

21 Kevin McSpadden is with Milbank, Tweed.
22 Mr. McSpadden is an attorney with experience in M
23 and A, capital markets project finance regulation,
24 energy, and environmental law, and has been
25 practicing in the utility/energy field for more

1 than 16 years.

2 Pedro Pizarro is with Southern Cal Ed, a
3 senior VP of power procurement. Mr. Pizarro's
4 responsibilities include overseeing the
5 procurement of conventional and renewable power
6 contracts and the management and dispatch of SCE's
7 overall power resource portfolio. Prior to SCE,
8 Mr. Pizarro was a senior engagement manager with
9 McKinsey and instituted performance improvement
10 processes and addressed operational and
11 organizational issues for clients in the energy,
12 technology and engineering service and banking
13 sectors.

14 John Seymour of FPL Energy is an
15 executive director of FPL Energy. He is
16 responsible for FPL Energy's wind energy
17 development efforts in the western United States.
18 Mr. Seymour has a BS from the University of
19 Maryland -- go Turks -- and a JD from the Columbia
20 University School of Law.

21 John Tormey, with Constellation
22 Generation, Senior Counsel. Mr. Tormey's work
23 consists of advising on all aspects of the
24 company's project developments from project
25 inception to financing. He previously spent six

1 years as an associate at Chadbourne and Parke,
2 where he represented both project developers and
3 lenders with respect to the development of power
4 plants, pipelines, LNG facilities, and other
5 infrastructure projects.

6 And lastly, Fong Wan of PG&E, a VP of
7 Electric Resources. Fong is responsible for the
8 policies and administration of power supply
9 contracts. Also, he is responsible for the
10 longer-term electric resource procurement and
11 development required to implement the utility's
12 resource plan. This responsibility includes
13 procurement strategies, auctions, negotiation of
14 long-term power purchase agreements or resource
15 development contracts, and the management of
16 issued contracts.

17 Why are we here? Why does this matter?
18 I think this slide says a lot. And I think the
19 credit policies are a component of this issue.
20 California ratepayers pay more than \$2 billion a
21 year more for power than, on average, the rest of
22 the United States does. It costs more for
23 California ratepayers to build a new power plant
24 in California, and it's not for the reasons that
25 you would otherwise think.

1 As an example, as an owner of five
2 peaker projects in California and a builder of a
3 new sixth project, we discovered it costs more
4 than two times the national average to build here
5 in California, and we can talk more about that.

6 California needs new power projects, not
7 only renewables, but, as we like to think of them,
8 renewable support from peakers and other power
9 projects. This is an important issue and a, and a
10 very important topic. Credit is, is a big
11 component of this issue.

12 I'd like to briefly touch on our agenda
13 today. Really, it's, I've distilled this down in
14 two ways. Before lunch we're going to talk about
15 what form and how much credit is enough. There's
16 no right answer here. It's like asking how much
17 insurance is enough. You're going to get
18 different answers from different people depending
19 on how conservative or liberal they may be. At
20 the end of the day, though, it's ratepayers that
21 are going to pay for this, so it's an important
22 decision and we need to try to get consensus on
23 this.

24 We're going to touch, Tom's going to
25 touch a little bit on interconnection issues,

1 which is another really important topic as it
2 relates to developers and developer risk as they
3 approach building new power projects for
4 California.

5 And lastly, we'll try to wrap it up with
6 some additional considerations which address some
7 of these cost issues that are not covered by the
8 topic of credit and make some suggestions as to
9 future topics.

10 After lunch, which is Panel 2, we're
11 really going to focus that on alternatives, and
12 that's Gary's panel, and he'll introduce his panel
13 members at that time.

14 This is a sort of detailed granular list
15 of the topical areas that we're going to try and
16 capture, and they're not necessarily in this
17 order. But a couple of housekeeping items. One,
18 I, I challenge the panelists to try and adopt
19 something that's very hard. Avoid self-interest
20 and try to analyze this issue in the context of
21 what's best for the ratepayers, not what's best
22 for yourselves. And I, I, too, face that
23 challenge when I deal with this topic.

24 The second thing is that this panel is
25 really trying to analyze this issue in the context

1 of the public policy. Well, it's not a public
2 policy, but just let's say the corporate policy.
3 And secondarily, its implications as it relates to
4 the ratepayer effects. And we're not really
5 trying to address alternatives this morning,
6 that's for this afternoon, so if we can try and
7 avoid that topic and leave something for this
8 afternoon, that would be very helpful.

9 So how did we get here? What is the
10 rationale behind current credit requirements and
11 what is the historical perspective on critical --
12 on PPA credit requirements. We're very lucky to
13 have the California's three IOUs here to talk
14 individually about their policies on this issue,
15 how they came to the conclusions they did, and how
16 they implement them.

17 And we will try to address these three
18 presentations. First Fong, second Pedro, last
19 Terry, and then open it up for Q and A. And I'd
20 ask if you would please try and hold your comments
21 or questions until that point, that'd be very
22 helpful.

23 And with that, let me have Fong come up
24 and we'll see if we can get his presentation to
25 appear on the screen.

1 MR. WAN: Is this on now? Can I just
2 stay down here, is that okay with you guys? Okay,
3 great. Thank you.

4 Pedro, Terry and I spent a few minutes
5 yesterday to coordinate among our three
6 presentations, and we are going to try to avoid
7 having duplicate, covering duplicate topics.

8 First, I wanted to thank Rick for giving
9 an excellent presentation earlier. The
10 information was pretty accurate.

11 PG&E's credit policy evolved out of and
12 is consistent with industry practice for the
13 energy markets. These industry standards come
14 from mass agreements developed by Edison Electric
15 Institute, North American Energy Standards Board,
16 and the International Spot Dealers Association.
17 The primary elements of these standards include
18 collateral thresholds that we talked about
19 earlier, which is linked to your debt ratings, the
20 cost of the mark to market posting, and the
21 contractual termination provisions.

22 Can I trouble you to -- yeah. Thank you
23 very much.

24 What I really want to touch on today is
25 that if you look at all of our presentations it

1 would look like what we're after is money. I want
2 to change that perception. What we're after is
3 performance. And what we're trying to do here is
4 to make sure we have enough power to avoid another
5 energy shortage, energy crisis. What we're also
6 trying to do here is to make sure we can meet the
7 renewable goals that the State of California
8 wants.

9 Credit risk of an electric contract is
10 the possible loss associated with a supplier
11 default under the contract. And it's normally
12 specified a particular probability level. Some
13 companies use as low as 80 percent, some companies
14 use as high as 99 percent. And it's also
15 calculated over a particular time horizon. In
16 general, the longer the contract, the more likely
17 to default.

18 Perfect. Thank you.

19 The two major type of risk, credit risk
20 that PG&E, for PG&E and our customers. The first
21 one is payment risk. This is really where PG&E
22 sells power to others. You have to remember that
23 utilities are also big sellers of power during
24 certain times of the year, so we have to structure
25 all of our agreements in which the agreements are

1 symmetrical in credit terms and provisions.

2 The second one is performance risk.

3 This is a risk that a supplier fails to perform
4 its obligations under the contract. It could be
5 for failure to construct as well as failure to
6 deliver the power.

7 In terms of performance risk, what we're
8 really worried about is when market prices go
9 lower, because that's when we face the possibility
10 of a seller deciding to sell the power to somebody
11 else, and it does happen. And we have seen it
12 during the energy crisis, we have seen it, we are
13 seeing it happen possibly today. And I'll go into
14 a little bit of that.

15 When that does happen, we are forced to
16 replace the power at a higher price than
17 prevailing market price. Again, our credit policy
18 is to make sure they perform because, after all,
19 money doesn't do us any good if we're short of
20 power.

21 In terms of mitigating performance risk.
22 We have two components, one is collateral, we
23 talked about earlier. The other one is contract
24 terms and conditions. And I was just thinking
25 about this last night. All of us, when we first

1 got out of school, we all rented apartments, and
2 we all had rental agreements. The rental
3 agreement spelled out clearly what our obligations
4 are, and that's the contract terms and conditions.
5 We were also forced to post some rental deposits.
6 That is to make sure we actually fulfilled our
7 obligations.

8 As long as things went through smoothly,
9 which was in my case I always got, I always got my
10 rental deposits back, so we are not trying to keep
11 anybody's money. What we're trying to do is to
12 make sure that people perform according to the
13 contracts.

14 In terms of collateral, Rick mentioned
15 earlier we have several stages. I look at them as
16 three stages; when they submit an offer, during
17 the construction period, and during operations.
18 The risks are quite different in each of the three
19 stages.

20 Steve.

21 In terms of the offer deposit. What
22 we're trying to do here is to avoid and mitigate
23 the risk of unreliable offers. We're looking for
24 legitimate bids because it takes a lot of time and
25 effort to analyze the offers. I will tell you in

1 our 2003 RPS RFO, one seller provided 28 offers
2 and we had a hard time even contacting the person,
3 and that is when we started to move toward a bid
4 deposit. And Rick captured it correctly. In the
5 RPS for 2005 and 2006 solicitation, our bid
6 deposit or offer deposit is actually a time when
7 we short list the offers, not at the beginning of
8 the, the whole solicitation.

9 In terms of during the construction
10 period, this is something that we monitor very
11 closely, because what we're trying to do is to
12 avoid any delay or failure to complete. We want
13 all of our projects, whether it's conventional
14 projects or RPS projects, to be there and deliver
15 actual energy.

16 In terms during operations. This is
17 where we are. We have faced, and we continue to
18 face challenges. I can tell you that Pedro and I,
19 along with the State of California through DWR, we
20 are participating in Calpine's bankruptcy in which
21 there is at least 1,000 megawatts of non -- that
22 Calpine is trying to not perform on the DWR
23 contract side, and I have a hundred, and I think
24 you have 200, on the renewable side. So these
25 risks are very real, and these risks do run into a

1 lot of complications when they're going into
2 bankruptcy.

3 And why would people trying to reject
4 contracts is because they have an alternative
5 market that would pay them more. So when we hold
6 collateral, we ask for performance, we're trying
7 to avoid non-delivery.

8 In terms of posting collateral, Rick
9 talked a little earlier that we have two
10 approaches, a mark-to-market posting, which is
11 fluctuating according to market prices, and the
12 second one is a fixed concept, a revenue-based
13 posting. It could be six, 12 months or so, in
14 terms of posting.

15 My last page before I turn it over to
16 Pedro has to do with termination. Termination
17 payments happens when either the buyer or the
18 seller defaults, so it happens both ways. The
19 contracts are always clearly laid out in terms of
20 the conditions when either the buyer or the seller
21 defaults. The party that suffers economically
22 from the default is entitled to a termination
23 payment. This termination can take place pre- or
24 post-commercial operations, and it's always easier
25 to collect on this payment if one is holding a

1 collateral.

2 And I can speak that PG&E has had a lot
3 of experience in trying to collect. During our
4 bankruptcy, we collected over half a billion
5 dollars in termination payments from Duke, Enron,
6 and Mirant. So this is a big issue and there is a
7 lot of money at stake.

8 MR. PIZARRO: I wanted to come up here
9 to better control the advance and timing of the
10 slides, if that's okay with you guys. That's sort
11 of how we had envisioned it. Or would you prefer
12 to sit there?

13 (Inaudible comments.)

14 MR. PIZARRO: Well, I wanted to add my
15 thanks also to the organizers for bringing us
16 together here. I'll try not to repeat what Fong
17 and Rick and others have already said well about
18 some of the details, but I'll try and provide some
19 context.

20 I do understand, however, that Fong,
21 during your discussion, Gary Ackerman and Steven
22 Kelly already hired an independent evaluator to
23 confirm that you never had to leave some of your
24 collateral deposits behind on your rentals, so
25 we'll, we'll have results by lunch, I hope.

1 This is an important topic, and I
2 thought I'd place it in, in the context of what
3 the utilities are doing and what our objectives
4 are. Fong covered this briefly, but we're out
5 here to serve load, and we're doing that through a
6 least cost-best fit procurement, whether they're
7 non-renewables or renewables.

8 We do that by contracting with many of
9 the folks who are in this room, and at the end of
10 the day we're trying to manage risks. And I
11 think, as you've seen from some of the movement
12 that we've made in the structuring that we're
13 doing for deposits and for collateral as we move
14 on, we are trying to get a sense of what's the
15 right balance for customers between levels of
16 performance protection and the implicit cost of
17 that.

18 And I thought Rick did a nice job of
19 teeing up that yes, there is a cost, it's a small
20 cost relative to the overall price of, of the
21 energy and the capacity being delivered. I think
22 there's another dimension to that, which is you do
23 get what you pay for. And a lot of this is about
24 deciding what level of insurance, what level of
25 performance protection is appropriate for

1 customers to look for in contracts and, and how
2 much are they paying for that.

3 Fong covered this area very well, but
4 again, as we look at performance protection, a
5 point I'd like to emphasize is that credit is just
6 one element. And this whole notion that there are
7 other issues that are covered in contractual terms
8 and conditions is really important because, as we
9 think about a contract, it's not just a price and
10 a credit posting. It's a price and it's 60, 70,
11 100 different terms and conditions which include
12 credit and collateral, but which also include
13 performance obligations, maintenance obligations,
14 heat rate guarantees, other elements that are all
15 essential to defining performance assurance.

16 On the next chart I also wanted to point
17 out that beyond credit, and as you look at also
18 beyond some of the contractual terms and
19 conditions, there are other issues that are
20 governing how we contract and ultimately how
21 resources, either existing resources get
22 contracted for or, importantly, how new resources
23 can get developed in the future.

24 We have the whole generator
25 interconnection process, and I think that we may

1 get into that in some of the other discussions.
2 Permitting and siting issues, there's transmission
3 availability, there's the need for long-term
4 contracts and, and how that works in a retail
5 environment, which the PUC is looking at right
6 now, and then how the state progresses with its
7 balance between renewable and conventional
8 resources.

9 So all of these come together to create
10 the procurement environment that is complex, that
11 will hopefully get the job done, but that has a
12 lot more elements to it than just credit. So I
13 just wanted that as a reminder that particularly
14 when we hear sometimes in the community that it's
15 credit that's the issue, well, no, credit is one
16 consideration. There are many others.

17 I wanted to spend a couple of minutes on
18 this slide, because I do think it's important to
19 provide some historical context. And again, as
20 you look back to 20, 30 years ago, when we really
21 saw the creation of the independent power
22 generator market, a lot of that was driven by
23 PURPA. In California it manifested itself with
24 contracts like the standard offer fours. The
25 environment was different there.

1 Utilities were still vertically
2 integrated. The contracts that we purchased from
3 third parties represented a fairly low percentage
4 of the overall utility portfolio. And those
5 contracts, because they had some strong policy
6 incentives ended up being fairly high price
7 relative to market, so from a generator
8 perspective there was little incentive to break
9 that contract. And put all that together, and
10 were in a very minimal credit requirement
11 environment.

12 As we headed on into deregulation, 1890
13 in the state, but beyond California the emergence
14 of power marketers and other entities stepping in
15 to create the electric markets, we saw a couple of
16 things happen. One was there was a level of
17 greater sophistication needed that, frankly, the
18 third party marketers and others started bringing
19 into the environment, looking for what kinds of
20 rules, what kinds of commercial terms and
21 conditions would guide wholesale procurement and
22 would guide those -- bilateral negotiations
23 between counterparties.

24 And then we saw the, the downside of the
25 markets as we saw the first major default with the

1 federal energy sales experience, saw the
2 California energy crisis, we saw bankruptcies
3 across the country. Fong I think covered it well,
4 that as we were headed into that period, the
5 utilities frankly were playing catch-up with some
6 of the other parties out there, like the power
7 marketers, but we had caught up enough to have the
8 initial set of lines of credit established --
9 sorry, letters of credit established, and other
10 performance protections. So we did see some
11 performance mitigation as we entered into
12 defaults, saw defaults from some of our
13 counterparties in, during the energy crisis.

14 So those requirements were stepping up.
15 And I will point out, this chart is updated
16 relative to the copy that you have on paper. Just
17 somehow the, the update didn't make it. But
18 basically, showing you there was a step-up during
19 this period.

20 Remember, though, that the utilities
21 left the procurement function through
22 deregulation, and we then had to step back into
23 it. We were at a point then wherein our balance
24 sheets were deeply imperiled. PG&E was in
25 bankruptcy, Edison narrowly avoided it, and the

1 rating agencies, who were an important set of
2 participants here, were looking very hard at us.
3 And they still do. I spend a lot of my time
4 during the course of the year making sure that the
5 rating agencies understand how our balance sheet
6 stands relative to the contracts that we have
7 outstanding, and what the credit protections are
8 that are built into that.

9 So as we headed back into procurement in
10 the '03 timeframe, we saw a step-up in our credit
11 policies to ensure that we could weather the
12 aftermath of the crisis, sign contracts that we
13 could count on, and also protect our balance
14 sheets.

15 Where are we today? We're learning.
16 And we're still learning. We've been able to
17 refine the requirements. Again, Rick pointed out
18 that we've tried to bring the balance back in and,
19 you know, let's face it, there's a pendulum here.
20 For SCE, that has meant, for example, recognizing,
21 through a lot of input from many of your, that
22 working with mark-to-market on the renewable side
23 is very challenging and complex, simplifying that
24 by providing more flexible collateral options,
25 eliminating, in the case of the renewables, our

1 bid deposits. And I think you'll see other
2 changes as we all continue to learn together.

3 In spite of, of the complexity, we have
4 all been successful in signing contracts. And
5 again, many of you are counterparties with many of
6 us. And, you know, we've executed renewable
7 contracts for new generation at SCE. We've also
8 done our all sources for existing. We're hoping
9 to go to the market for new gen on the
10 conventional side shortly here, pending a PUC
11 decision. We may have a capacity market in the
12 future. We're more likely to have a capacity
13 product in the interim. All of these are going to
14 continue to drive an evolution in the performance
15 assurance and, and specifically credit requirement
16 landscape.

17 And so as we look at next steps, we are
18 certainly open to alternatives. And my staff put
19 this little picture here, that may be a depiction
20 of me. I'm a little concerned about that, but we
21 really are here to listen. And hopefully, we'll
22 be listening a lot during this workshop and on
23 into the future.

24 MS. FARRELLY: Hi. I'm Terry Farrelly,
25 I'm with San Diego Gas and Electric. And I

1 appreciate the opportunity to be here with you
2 today. It will be a little bit difficult not to
3 do too much of a -- okay, too much of a repeat.
4 But I wanted to just go over a little bit about
5 our general credit policies that we do use mark-
6 to-market. And we take a look at that, and we
7 have -- it is, it is quite a complex calculation
8 to do that. And we go through the mark-to-market.
9 This is for the non-renewables right now. And
10 then our credit department takes a look at that
11 magnitude of the mark-to-market, and works with
12 the bidder to determine if there's unsecured
13 credit that can be utilized, or if we look at
14 secured credit, or a combination of both.

15 What we found as we were going through
16 some of the renewable RFOs that this process
17 didn't work very well for the renewables, and so,
18 so we decided to make some changes. So what we
19 did with our renewable contract credit is that we
20 came up with some key components.

21 We did have a project development fee.
22 We put that together, and we included it in our
23 policy. We saw that -- we've seen a need to waive
24 that as we go through the RFOS, but we continued
25 to evaluate that because we do think that there's

1 probably a need for that, at least on the short
2 list. After hearing Fong talk today about how
3 many bids you got, I think we're learning,
4 learning, learning. And so I appreciate all the
5 information so that we can go ahead, and we are
6 re-evaluating some of these policies. And so we
7 may look at some sort of a project development fee
8 in the future.

9 Also, the project development security.
10 What -- we looked there at a minimum of, say, two
11 years, what's the annual production over two
12 years. That would give us a little bit of time to
13 adjust if, if a project wasn't going to go
14 forward. And then two years times a development
15 target. In the most recent RFO we targeted about
16 \$5 a megawatt hour. And that would be due after
17 the conditions precedent in the contract were met,
18 and then it would be refundable once the
19 commercial operation date was achieved.

20 And we also have a default security.
21 That is after commercial operation date. It's the
22 same thing, it's for production over a two-year
23 period, and we have targeted \$15 in our most
24 recent RFO. To the extent that we can do some
25 things, such as negotiate step-in rights, that

1 also helps us in working through the security
2 requirements.

3 Most of the time our credit department
4 will get involved in this as we go through the
5 negotiations. This is, this is done as part of
6 the negotiations. It isn't a date that a party
7 has to get through first of all. What we want to
8 do is we want to see that these projects are
9 successful. We want to be able to put contracts
10 together for renewables. We want to make sure
11 that they can do the financing, and we want to
12 make sure that they're able to, to operate.

13 So we have tried in the past to work to
14 make sure that we are middle of the road in terms
15 of what our credit policy might be. I think,
16 based upon the presentation this morning with
17 Black and Veatch, and from the -- report that,
18 that I have read, it's just the utilities were not
19 quite consistent on some of the securities, but I
20 think we're a little bit higher in some areas than
21 PG&E and Edison, and then we're lower in other
22 areas. But what we're trying to do is come up
23 with something that's reasonable, that protects
24 the customer, so that if there is a, a default, or
25 if the project doesn't come online, that, that

1 there would be something there for the, the
2 ratepayers to fall back on while we go ahead
3 through, say, a two-year period to be able to
4 replace the resource.

5 So, like I said, we want to work with
6 the bidders. We are reviewing our policy right
7 now. We are in the learning mode, and I would be
8 very interested in hearing the comments that we'll
9 get today.

10 PANEL 1 MODERATOR ZAMINSKI: Thank you,
11 Fong, Pedro, and Terry.

12 So this is the spirited debate component
13 of the panel. I would encourage as many to
14 participate as possible. And I'd like to open to
15 the panel to comment on some of the presentations.

16 UNDERSECRETARY DESMOND: Steve, before
17 that, I believe some of the panel members up here
18 also had some questions. I want to provide them
19 with an opportunity.

20 Commissioner Bohn.

21 CPUC COMMISSIONER BOHN: Yeah. Thank
22 you very much. It's been, it's been very
23 interesting. I, when I first saw the title of
24 this I was trying to figure out what on earth it's
25 got to do with credit, at least in the context

1 with which I'm familiar. Let me, let me back up a
2 minute and ask, and maybe the panel can, can
3 comment on this. If a utility is building
4 a power plant in-house, it has most of the same
5 risks that we're talking about. Risks. It could
6 come in late, it could come in defective in terms
7 of capacity is concerned. It could go down in
8 operation and therefore the utility would have to
9 go to market to, to pick up that energy. And as I
10 look at the presentations here, it seems to me
11 we're talking much more about performance risk
12 than we are about credit. I think Pedro had it
13 right, credit is interesting. But the reason you
14 look at credit is to give you some indication of
15 the likelihood of performance. That's the whole
16 part of that analysis that makes sense.

17 I'd be interested in hearing a, a
18 comment about if a power plant were to be
19 developed in-house, how those same risks are dealt
20 with, because implicit somehow in the corporate
21 process is a risk evaluation. Either it's not as
22 risky if we're doing it in-house, or if it goes
23 down we have ways to ensure against lacking the
24 power. I'm, I'm puzzled about why some of these
25 risks are attributed uniquely to independent power

1 producers, as opposed to implicitly in terms of
2 building the darn things yourself.

3 PANEL 1 MODERATOR ZAMINSKI: Pedro.

4 MR. PIZARRO: Let me take an initial
5 stab at it, and I think that is a good question,
6 Commissioner.

7 From the perspective -- let me answer it
8 from two different perspectives, and I'll start
9 with the customer perspective, which I think is
10 probably the most important one here.

11 From a customer perspective, yes, I
12 think we're looking at performance risk regardless
13 of who the owner of the project is. The
14 presentations here focused, I think by design, on
15 how you manage the risk in that supplier/buyer
16 relationship. From a customer perspective, if
17 we're talking about a utility owned project, there
18 is a whole reasonableness risk exposure to the
19 utility which is also a protective, a mitigator
20 for the customer in that utility owned projects
21 would be done under Commission oversight, with
22 Commission approval of cost recovery.

23 And I think we're seeing this right now,
24 live examples, in what PG&E is doing. We saw it
25 recently with the Mountain View plant. There's a,

1 ultimately, there's a regulatory compact there
2 that says here are the parameters that the PUC is
3 approving for the utility project, and beyond
4 that, if there is not the performance versus those
5 parameters, then the PUC ultimately has tools to
6 ensure protection, if you will, by adjusting or
7 guiding what portion of those costs shareholders
8 ultimately get to recover from customers.

9 Now, that doesn't address fully the risk
10 of how you get the power, and at the end of the
11 day what we're concerned about is making sure we
12 have the electrons flowing when we need them and
13 where we need them, whether it's through contract
14 or whether it's through utility owned plant. But
15 what it does say is that in the case of third
16 party contracts, the customer protection comes
17 from the credit and other performance parameters
18 that are negotiated with the counterparty. In the
19 case of utility owned plant, to some extent the
20 financial mitigation for that comes from the cost
21 recovery approval process and oversight that the
22 PUC provides.

23 So, you know, that, that's -- now, from
24 a utility perspective, which was the second
25 context, second angle to answer this. It is a

1 little different in that the cost of the project
2 for a utility owned project obviously gets carried
3 on the utility balance sheet. The cost of the
4 third party projects is getting carried obviously
5 on the IPP balance sheet, but there is that
6 equivalent that, as you know, the rating agencies
7 are assessing. And so I think part of what the
8 rating agencies have been doing is in their own
9 way, and I think we, probably all of us have
10 different levels of disagreement with what they're
11 doing, but they're trying to mitigate some sort of
12 debt impact on the utility balance sheet to bring
13 third party obligations on, quote/unquote, more
14 equal footing with debt on the utility balance
15 sheet. And that's a whole other can of worms that
16 probably merits its own discussion.

17 But that's the second angle of viewing
18 of what's the impact on the, on the utility
19 balance sheet as opposed to from the customer
20 perspective. And, and debt equivalence is
21 creating a more direct comparison between the two.

22 I don't know if that gets to your
23 question, Commissioner.

24 CPUC COMMISSIONER BOHN: Yeah, that's,
25 that's helpful. Given that, however, how would

1 you ever have an independent power producer be
2 able to submit a competitive bid when measured
3 against internal power production?

4 MR. WAN: Can I take a shot at answering
5 that question? I think these are really good
6 questions.

7 I would actually break down the
8 performance into two separate categories. The
9 first category has to do with more whether
10 somebody is really going to perform and sell you
11 the power, versus selling it to somebody else.
12 The second category has to do with the
13 construction, the operational issues you mentioned
14 earlier, which would be similar between an IPP and
15 a utility generation.

16 Let me address the first one. What we
17 witnessed during the energy crisis is that a lot
18 of parties with PPAs to the utilities all
19 terminated their contracts. And --

20 MR. ZAMINSKI: Fong, you've got to speak
21 into the microphone so we can hear you too.

22 MR. WAN: Sorry, Steve. A lot of
23 parties chose to terminate their contracts with
24 the utilities and the most reliable generation for
25 the utilities were actually our own. And these

1 parties took the power and sold it to others at a
2 higher price, further exposing our customers to
3 the very high spot prices. And so from that
4 perspective, utility generation cannot leave our
5 customers. So that's the first part.

6 The second part is really a business
7 model issue, which Pedro was trying to touch on.
8 The IPPs have market-based ratemaking, or
9 whatever, they, they're not under cost of service,
10 and they will submit their best prices and take in
11 consideration all the possibility or delay in
12 construction, and bad operational outcomes during
13 operations, and try to price all that risk into
14 their prices.

15 Utilities go through cost of service
16 ratemaking, where our upside is capped per the
17 Commission, and the rate of return, and we go
18 through a process that Pedro laid out earlier,
19 which is the Commission has jurisdiction and
20 oversight in whether we're late, whether we
21 overspend, so they're two different business
22 models and the risks are all addressed
23 differently, in my opinion.

24 So, so it is hard to evaluate the two
25 business models in a head-on competition. I think

1 that was your follow-up question. And that would
2 be consistent with the testimony that the
3 utilities submitted in their long-term plan.
4 They're not very comparable across.

5 CPUC COMMISSIONER BOHN: One last
6 question, Mr. Chairman, if I can, and then I'll
7 back off of this.

8 So the risks of construction, the
9 development -- qualifying the bid, fair enough.
10 Risk of construction delays, fair enough. Any
11 kind of construction process is, is basically the
12 same. So the concern is, is the reliability of
13 the sale of power, which -- I mean, leave
14 bankruptcy aside for a minute, because the
15 bankruptcy judge can do almost anything the
16 bankruptcy judge wants to do, and it's pretty
17 hard, other than through ownership or priority
18 liens or whatever it is, to deal with that.

19 But, but leaving that one issue aside,
20 is the principal risk then the concern that the
21 sale of power, that the people will simply stop
22 selling it to you? Is, is that the issue, or is
23 that the principal issue?

24 MR. PIZARRO: That's one of the issues.
25 I could give you another example. The, the bid

1 deposit that we showed earlier is \$3 per kilowatt.
2 And if you translate that like Rick did for a
3 hundred megawatt wind project, that's only
4 \$300,000. And the seller shall remain unnamed.
5 They may have a project with us, or they may have
6 a project with some other utility in Texas or
7 Europe for a wind project, and \$300,000 is a very
8 low bid deposit to forfeit if they can get a
9 better contract elsewhere.

10 And that is happening right now across
11 the country and worldwide. It's not a lot of
12 money, because other, other markets sometimes give
13 them a better bang for their free option they
14 just, they just got.

15 CPUC COMMISSIONER BOHN: That's right.
16 Thank you.

17 PANEL 1 MODERATOR ZAMINSKI: Just as a,
18 as a follow-up, and I throw this out to our IOU
19 representatives, is it correct to say that one of
20 the distinctions between how the ratepayer may be
21 impacted by a project that is developed by a
22 utility versus one that is developed
23 independently, is that the utility may or may not
24 get reimbursed through the prudence review of
25 their costs, whereas an IPP is, in fact,

1 absolutely held responsible for what happens. Is,
2 is that a fair statement, or is that not fair?

3 MR. PIZARRO: I, I think, I think
4 that's, that's one of the descriptions, or one of
5 the parts of, of the differences here. With an
6 IPP you do have a legal contract that specifies
7 delivery at a certain price and under terms and
8 conditions. And when you go back to the
9 Commissioner's question around from the customer
10 perspective how does that translate, what does
11 that translate into in the event of a non-
12 performance event, then you have contractual
13 remedies in the third party IPP contract, versus
14 Commission oversight and ultimately cost recovery
15 decisions on the utility side.

16 But I want to underscore something that
17 Fong made, Fong said in this discussion. We view
18 these as very different, and frankly, very
19 complementary animals in our portfolio. And we
20 think that there is a lot of benefit to our
21 customers in having both the option of third party
22 contracts and also the option of the utility owned
23 generation under the right conditions.

24 Today, and you've seen our disclosure
25 here, something like two-thirds of the electrons

1 that we at Edison provide to our bundled customers
2 come from third party providers, and we don't
3 expect that to change appreciably. It may even
4 probably increase over, over the next few years,
5 because it takes a lot of capital to be developing
6 new generation and we're using a lot of our
7 capital right now for wires development. We just
8 don't have the financial wherewithal to tilt that
9 balance down to where we would be providing 70
10 percent from utility owned.

11 So I don't think that's the issue, but
12 the issue is how do you make that comparison
13 between utility owned and third party contracts in
14 a fair way. The Commissioner brought up the
15 concept of, you know, the head-on competition. I
16 know PG&E has just been through their exercise
17 and, and have filed testimony. But at the end of
18 the day, having a fixed term contract, ten-year
19 contract, twenty-year contract, versus -- at a,
20 with a built-in profit and a, a view by the third
21 party of the risk and rewards, versus a contract
22 that's a cost of service animal for the life of
23 the -- for the life of the asset, those are very
24 different value propositions to customers.

25 And I don't, frankly, I'm not smart

1 enough to reduce that into a formulaic exercise.
2 There's, at the end of the day judgment that is
3 involved here on the part of the Commission and
4 what that balance needs to be between the two
5 types of elements, a fixed price and a cost of
6 service element in customer portfolios.

7 UNDERSECRETARY DESMOND: Any other panel
8 care to comment?

9 MR. TORMEY: There are a couple of
10 things, I guess, that --

11 UNDERSECRETARY DESMOND: Please identify
12 yourself.

13 MR. TORMEY: I'm sorry. My name is John
14 Tormey. I'm with Constellation Energy.

15 To the, the Commissioner's question, I
16 guess, and just a comparison, I understand what
17 Pedro and Fong are talking about, sort of pre-
18 construction, they, they potentially run the risk
19 of not getting their cost rolled into rate base if
20 something stops ahead of time. That's not, in my
21 view, unlike sort of the bid deposits and
22 completion deposit.

23 From an operations perspective, I guess
24 I would, I would point out that the credit, the
25 collateral requirements that we have proposed to

1 me do make it somewhat difficult to compare an IPP
2 to a utility, simply from the fact that if we
3 don't perform, if we don't perform we won't
4 recover our costs, not even the fixed costs of
5 capital, or a return or anything else.

6 If the cost of the plant had already
7 been rolled into rate base, by and large they,
8 they are assured of recovery. And if their plant
9 doesn't perform, and they may take issue with
10 that, but if their plant doesn't perform they also
11 have a, a -- in either case, they will likely be
12 able to go out and procure power elsewhere and
13 recover those costs, as well.

14 So in terms of the, the risk that, that
15 we have taken as an IPP, I guess I would point out
16 that we are taking an operating risk on top of
17 being asked to put up what at times are pretty
18 significant collateral requirements that increase
19 the cost for projects in our view is, is a much
20 greater risk on us, cost on us, than an IPP plant.

21 Also, Pedro made the point that he's
22 viewing something from a utility perspective,
23 which was the, the debt equivalency issue. I
24 understand that, that equivalency issue, but I
25 didn't quite, I guess, understand how it, it plays

1 into this necessarily.

2 And then also, I guess also in terms of
3 the, the reference to the market based rates that
4 we're entitled to recover. I would point out that
5 by and large, I think because we have to compete
6 with each other, the rates of returns that, that
7 most of the clients I had when I was at
8 Chadbourne, and I will point out that for
9 Constellation, as well, by and large on an un-
10 levered basis, lower than the rate of return that
11 the utilities get for a project that is far less
12 riskier in terms of recovering the costs that I
13 would say that the IPPs are, are taking, we're,
14 we're entitled to lever up the project at rates
15 that are frequently much higher than the
16 utilities, and so our, our levered returns look
17 much better.

18 But from a ratepayer perspective, given
19 that our unlevered returns, the hurdle rates that
20 most of us have are lower than the, the guaranteed
21 rates of return that the utilities get. Our cost
22 is frequently better, as well, in terms of what we
23 ask for in profit.

24 So I, I'm not sure that the market based
25 rate issue is necessarily something that is, that

1 plays to IPPs having a, a better shake, so to
2 speak.

3 PANEL 1 MODERATOR ZAMINSKI: That was
4 fairly non-controversial. I saw some heads
5 shaking over here.

6 MR. WAN: I'll give it a shot. First of
7 all, I want to say it's risk and reward, not only
8 risk. So we've got to look at both sides of the
9 equation, and utilities do face a use and
10 usefulness test. So after a plant goes into a
11 rate base if it's no longer in operation we have a
12 tough time getting our money, the principal back.
13 We definitely don't have a chance to get our
14 return. So, so this also applies to us.

15 And I want to mention something that's
16 somewhat public, that is in our long-term RFO we
17 received over 50 offers, so there are lots of
18 people interested in this business. And I will
19 also say our facilitators firm is one firm that
20 came up after the winning bidder was essentially
21 chosen, and that's not the only one. So there's
22 lots of equities participating and buying into
23 projects that's been selected, so obviously the
24 return must be good enough for Steve and his firm,
25 and other firms out there.

1 And what Pedro mentioned earlier about
2 debt equivalency is what all the rating agencies
3 do, and S&P is more specific, specifying that
4 long-term power purchase contracts have debt-like
5 equivalencies on our balance sheet, and we debated
6 this in front of the PUC as to whether it's 30
7 percent, it's 20 percent, or ten percent. You can
8 talk to Moody's, S&P, and anybody. It is real.
9 So it is a cost to the utilities.

10 MR. TORMEY: I don't want to get
11 necessarily back and forth here. The debt
12 equivalency issue, I was trying to respond to the
13 Commissioner's question as to whether or not the
14 IPPs can compete, compete fairly with a project
15 from a utility. The, the debt equivalency issue
16 might be something that's well worth bringing up,
17 and whether or not you guys are entitled to return
18 if something that perhaps should be getting
19 discussed. I don't disagree with that.

20 PANEL 1 MODERATOR ZAMINSKI: Question?

21 MR. LUMSDEN: Tom Lumsden, with FTI
22 Consulting. I just wanted to echo the comments
23 that in terms of looking at the, looking at the
24 operational performance characteristics once a
25 plant is running, there are a number of things

1 that can cause a plant not to operate, not because
2 of the operator error or developer error. It's
3 just, you know, the wind isn't there, the steam
4 reservoir isn't there, various other natural
5 events occur. And frequently, in my experience, I
6 see the IOUs, their plants are allowed to
7 essentially recover those costs of the
8 interruption through the normal rate base process
9 and through operating costs, whereas a independent
10 operator is essentially bearing that full risk.
11 Some, some things they can insure through various
12 credit means, but by and large it is a, an equity
13 risk that the investors are taking that project.

14 The other thing that, to consider is
15 that while the S&P and Moody's and the other
16 rating agencies are essentially applying the debt
17 equivalency, I would be curious to inquire of the
18 IOUs as to whether they, in their discussions with
19 the rating agencies, have they been able to put
20 forth the argument that the credit requirements
21 that they're requiring independent generators to
22 post for their PPAs, whether those essentially are
23 allowing them to lower those debt equivalency
24 requirements. Are, are you getting benefit for
25 the requirements you're charging the IPPs, are you

1 getting benefit in the ratings process.

2 PANEL 1 MODERATOR ZAMINSKI: Thanks,
3 Tom. Pedro, do you want to respond?

4 MR. PIZARRO: Yeah, I can respond to
5 that.

6 As Fong said, S&P tends to be a little
7 bit more methodological about it, Moody's a little
8 bit more black box. They're both still black box
9 to some extent. I think that one of the biggest
10 drivers for debt equivalence right now is just
11 their view of the overall environment. And as
12 much as we tell them that the environment in
13 California really has improved significantly --
14 and, by the way, from their perspective it's not
15 just about the market, but the regulatory
16 environment, how, how are the folks behind us here
17 doing in terms of establishing a good stable
18 environment that's predictable. You know, we, we
19 feel that there's been just significant progress
20 since the energy crisis. Rating agencies are
21 still a little slow to, to be proven that.

22 So to your specific question, to what
23 extent did, you know, the credit provisions help
24 with debt equivalency, I, I firmly -- I would -- I
25 don't think a whole lot. I think they're looking

1 more at what is the risk that this debt-like
2 instrument, which is an obligation to have a
3 contract, what's the risk that we won't be able to
4 recover the cost for that debt on our balance
5 sheet. And so it really becomes one, an issue
6 more of the pass-through ability, the regulatory
7 cost recovery mechanism.

8 The, the other comment I'd make on the
9 point you were making in this just back and forth,
10 which is an interesting one, is I want to be
11 clear. At least from our perspective, I'm not
12 talking about one or the other, utility owned or
13 PPAs being better. That's the whole point.
14 They're different. They're different. They
15 involve different sets of risk and reward. I do
16 agree with Fong just in the comments so far,
17 there's been a focus on the ability for utility
18 shareholders to mitigate some of their, the risk
19 to cost recovery, but there's also a lot of risk
20 exposure that they still have.

21 And oh, by the way, in the flip side,
22 there's reward that's flowing back to customers
23 through the cost of service model, and one example
24 is with Mountain View, because of the bonus tax
25 depreciation rules that the federal government had

1 set up after 9/11, we were able to accelerate that
2 project, bring it online, have it be essentially
3 complete by the end of last year. And that
4 created a large bonus windfall of -- I forget the
5 exact number, over \$50 million that went straight
6 to ratepayers.

7 So again, it's not better or worse.
8 They are different. And to me, it's like when I'm
9 putting, setting up my financial portfolio, you
10 know, you like some fixed income, you like some,
11 some equities. It's a similar sort of portfolio
12 management decision that, you know, utilities make
13 and that ultimately the Commission has to provide
14 oversight for.

15 So, I, I just get concerned when we get
16 into the back and forth, trying to prove one model
17 or the other. That's not, that misses the point.
18 These are different risk instruments in managing a
19 portfolio.

20 PANEL 1 MODERATOR ZAMINSKI: Thank you,
21 Pedro. In the interest of trying to get through
22 what we have today, I was going to run through a
23 couple of additional slides and open it back up to
24 the panel for Q and A.

25 A couple of things, just make some

1 observations about renewables. And really, Joe's
2 part of -- correct me if I'm wrong, Joe, but a
3 large component of your concern about this issue
4 is really with respect to meeting the RPS
5 requirement here in California, and this has
6 implications there and, you know, some
7 observations about renewables that I think are
8 important for context.

9 As I think it's been said, renewables
10 tend to be very small. There's a lot of them that
11 need to be built if we're going to make the 2010
12 requirement. We all know that. And I think the
13 credit requirements for small entrepreneurial
14 developers are, are really quite difficult. It's,
15 it's a little easier for some of our panelists who
16 come from big balance sheet companies to deal with
17 these credit requirements, and they're doing a
18 great job of building projects here in California
19 and other places. But if you go back historically
20 to what California had opened the door up to a lot
21 of small entrepreneurial developers to be able to
22 enable them to build, I'm not sure the case is
23 true.

24 And I would suggest that I believe, and
25 I say this selflessly, because I'm one of those

1 guys who can provide the credit, as I have, this
2 doesn't help me at all. But it's, it's clear that
3 it's hurting the small developer. It's, it's
4 making it very difficult for them. And I think if
5 you consider who did sign contracts in PG&E's
6 recent RFO that we were a part of, there were no
7 small developers. It's two private equity firms.
8 and I guess the Commission needs to ask themselves
9 is that the direction that we want to go.

10 I know my answer. Sure, let's keep
11 going. But selflessly, I think there's a larger
12 question here, and we really need to take a hard
13 look at that.

14 There's some non-quantitative aspects to
15 credit which I think far outweigh the quantitative
16 aspects of credit. As, as we look at developing a
17 project to support renewables, a small peaker
18 project, we're looking at -- and, and there's some
19 confidential information here, but in round
20 numbers, roughly ten percent of the total capital
21 cost is going to be out the door before we get to
22 construction financing. And for non-development
23 people in the audience, construction financing is,
24 is nirvana and it's, it's where you want to be.
25 Your risk kind of goes down a lot because you're,

1 a lot of what's going to happen from that point
2 forward is, is going to be funded by the bank.
3 And in order for that to happen, you've figured
4 out most of the problems that exist in
5 development.

6 And so ten percent of the capital cost
7 out of pocket is a big number relative to the
8 overall project. But what really happens through
9 credit is you're doubling that, almost. You,
10 you're going from ten to almost 20 percent of the
11 capital cost to build a project. And I think
12 that's probably, you know, something to really
13 think about. If I think about one message that I
14 discovered in my analysis of this issue, it's
15 that. And how many companies are willing to do
16 that? How many companies are able to do that?

17 And so this is a very significant issue.
18 I think it has a profound effect on competition,
19 and, you know, there may have been 60 people who
20 submitted proposals, but if you look at who came
21 out the other side it's a very uniform,
22 homogeneous group of people. And that's, that's
23 an interesting question for the Commission and,
24 and folks to consider because I think that tells
25 us something.

1 And, and the point came up about
2 controllable risks. And I don't want to, as Pedro
3 is appropriately pointing out, I don't think it's
4 appropriate to have IPP versus utility, but
5 rather, should, in the independents' case, they be
6 held for things which are outside of their
7 control. And, you know, there are a lot of
8 uncontrollable items that are faced in the, in the
9 development process that if you're going to have
10 these credit requirements, I think they really
11 need to recognize that some of this stuff is
12 really outside of the developer's control and they
13 should not be held accountable for those items.

14 When we did a quantification of the
15 credit costs, and I apologize for these footnotes.
16 Hopefully they show up a lot better in the printed
17 copies that you have. But the way that we came up
18 with it is on a renewable project in, largely in
19 most areas, California is no exception, that means
20 wind, it adds about six percent to the capital
21 cost of a wind project. That is significant.
22 Very significant. And I'd be happy to share after
23 the fact of the calculation methodology that we
24 used to make this back of the envelope, maybe a
25 little more sophisticated than that, attempt to

1 quantify these costs.

2 Here's something we know a lot more
3 about. Peaker projects. We own five, we're
4 building a sixth. Here, the adder is a little
5 higher because the capital cost on a unit basis,
6 dollar per kW basis, is a lot lower than a
7 renewable project. It's nine percent. This is
8 that doubling down effect that I was referring to.
9 Ten percent our of pocket real cost. And then
10 there's nine percent that could be out of pocket
11 if something happens.

12 So you could risk 20 percent of the cost
13 of the project, and in some cases, for things that
14 are completely outside of your control. And that
15 has a profound effect on the state's ability to
16 get small guys to step up to that risk. That's,
17 that's a big risk.

18 If you measure that on a what's it each
19 year, we had the luxury of having this
20 sophisticated Xcel model which maps out our
21 economics, and for the record, they are actually
22 below on an after tax basis what the IOUs are
23 getting on a regulated basis, and it's about eight
24 percent. If we -- and let me just explain,
25 because I think hopefully it's not so complicated

1 that it is easy enough to explain.

2 What we did is we simply took our model,
3 which has all the credit requirements in it. We
4 removed them, and we lowered our capacity payment
5 to hold the economics the same. Eight percent
6 lower capacity payments on average. That's the
7 real cost here.

8 And let me go back, if I could, a couple
9 of slides, because I want to, with that, hopefully
10 liven up the discussion a little bit.

11 MR. WAN: Well, Steve, before you -- can
12 you help us reconcile your numbers versus Rick's?
13 They're very different.

14 PANEL 1 MODERATOR ZAMINSKI: They are.
15 I, I would, I would characterize -- I'd like to
16 think that our numbers represent a very
17 comprehensive review for someone who's actually
18 building in California. Rick took on an
19 incredibly difficult task in trying to digest and
20 compare credit policies across the western United
21 States and try to approximate some of the effect
22 of that on a capital cost basis and dollar per
23 Megawatt hour basis.

24 I would suggest that, that what we did
25 is we have six power plants, five of which are

1 operating, one we're developing, and we took a
2 view of that recognizing that not only does the
3 carrying cost of the credit affect cash flow and
4 out of pocket cash flow, but it also affects debt
5 capacity. And so we tried to be agnostic to
6 credit or no credit in, in our requirements, but
7 I, I think that discussion, I'd -- welcome to have
8 that discussion, but I'm not sure we're going to
9 get through. I, I can walk through the math and
10 I've got a spreadsheet I'm happy to share with
11 you.

12 MR. WAN: It's actually pretty simple.
13 In Rick's presentation he has in a footnote that
14 the credit fee is two percent of the collateral
15 amount. Are you saying it's 100 percent?

16 (Parties speaking simultaneously.)

17 MR. O'CONNELL: What Steve's done is a
18 little bit more sophisticated than what I -- I
19 looked at just simply just the development
20 security. What he's done is he's actually added
21 in the bid deposit, he's added in the opportunity
22 cost of the capital that he had to use for the bid
23 deposit, and for the, the development security.
24 So I think he's, he's doing a little bit more
25 sophisticated additive analysis, which I did not

1 do. So I think that's why his numbers is quite a
2 bit larger than mine.

3 PANEL 1 MODERATOR ZAMINSKI: Thank you,
4 Rick. Yeah, to put that a different way. A lot
5 of what Rick has done is he's looked at the, the
6 bid deposit stand-alone. What I've done is I've
7 looked at the project life of these different
8 elements of credit, and I've removed all of those
9 elements and I put them back in, and I looked at
10 the net effect.

11 So he's done a stand-alone, I've done an
12 aggregate view.

13 MR. WAN: I, in my opinion, what this,
14 this market is really about is the big players and
15 the small players. The big players are the credit
16 haves, and the small players are the have-nots.
17 So the big players, we have several here, whether
18 they're FP&L or, I don't know if PPM is here
19 today. They can easily post these credits with
20 very, very low credit line fees. Minuscule
21 numbers. So that's one end of the spectrum. The
22 other end of the spectrum are the little guys, and
23 I will agree they may have to essentially consider
24 their credit posting to be their initial capital.

25 So, so I think we are not being very

1 clear by generalizing everyone in the same
2 situation. That, that was my thinking.

3 MR. GRECO: But I think what you have to
4 add to that, though, from, from a developer's
5 perspective, is not only just the cost to the LOC,
6 but you have to include, as suggested by Steve,
7 the increased costs of your interest rates,
8 because an underwriter is going to view some of
9 those operating risks there as a higher risk. So
10 when you're looking at the contract as an overall,
11 you can't just say simply no matter what the size
12 of your company, that the only cost is the LOC
13 cost. There, there are several additive costs to
14 that, because we've done a similar analysis to
15 Steve, and Steve's numbers are in the ballpark.

16 It's, when I was looking at this chart,
17 I kind of leaned over and, and said to him, I
18 said, boy, these numbers look light. And he said,
19 well, what do you mean? And I said well, it's
20 just for the LOC, I agree. But when you add on
21 the additive effect of finance-ability, interest
22 rates, carrying costs, all those things add up to
23 a significantly higher number.

24 MR. PIZARRO: Joe, I think that's fair
25 and helpful. Let me just add, though, I think

1 we're missing, we're missing a piece here, we're
2 missing an angle. You've got to step back to what
3 is the whole purpose for this stuff. And again,
4 it's allowing customers to have some sense that
5 when, you know, we sign a contract with you, that
6 there's going to be performance in that contract.
7 Is there a cost to that? Yes. And I think you
8 guys are helping to triangulate on what that cost
9 may be.

10 The other piece to this is what's the
11 appropriate level of performance, and therefore
12 the appropriate cost that customers should be
13 taking on. That's why we've gone, and I think
14 PG&E is doing the same, we've gone to asking you
15 for different datapoints. For example, in the
16 renewables, asking for price points at three, six,
17 12 months worth of security on the operating
18 collateral side. Because, quite frankly, again,
19 I'm not smart enough to know what the right level
20 is until I ask the market, and the market comes
21 back and tells me well, if you want this much,
22 you're going to pay this much for it. And if you
23 want this much more, you're going to pay this much
24 more for it. And then there's a judgment call
25 that, you know, the customers are going to need to

1 make in terms of what they want in their
2 portfolios.

3 Now, once you have that out there and
4 you kind of set up the expectations of what are
5 some of the price points that we're looking for,
6 then the question for us is, as we turn to the
7 market, who can deliver the most value at the
8 least cost for our customers. And that's when we
9 get back to the whole question that Steve was
10 bringing up appropriately of, you know, how do
11 these requirements affect large versus small
12 developers.

13 At some point you have to ask what is
14 the objective, what should the objective function
15 be given that we do still live in a capital
16 society, right, and what we're doing is we're
17 letting capital find the most efficient way to
18 serve customer needs. If at the end of the day
19 that means that you need some teaming up between
20 small developers and large developers, where a
21 small developer can still be an important part of
22 the value chain, and take wind, for example, my
23 understanding of the industry is that you do have
24 a range of small developers out there who are just
25 a heck of a lot closer to local siting and

1 permitting issues, they know where their resources
2 are, they can help in the early stages and, and
3 really get a project launched.

4 If they're faced, though, with their
5 financial structure not allowing them to put
6 together the best possible bid, you know, or a bid
7 that might not be able to compete with somebody
8 with a larger and more stable balance sheet, then
9 I think that's where capitalism says money will
10 find efficient ways to deploy itself, and that
11 will probably lead to teaming opportunities
12 between large and small so that you can create
13 different packages so that at the end of the day
14 can compete better in RFOs, so that customers can
15 then get their best value for their money.

16 I mean, that's -- so I, I get, I get
17 concerned when we approach this from the angle of
18 how do we make the world okay for small
19 developers. We want to make sure we make the
20 world fair for everyone, but there are a lot of
21 financial players around this table and around
22 this room who I think can bring some significant
23 wherewithal to making the market more efficient
24 for all of us and ultimately delivering more
25 value. And, you know, I want to see creativity

1 out there, and I want to see those teaming
2 opportunities.

3 MR. GRECO: Well, I think overall,
4 whether large or small, Pedro, the key is what is
5 the reasonableness for the overall risk profile.
6 you mention that you wanted performance. Any
7 developer is incentivized to perform for a couple
8 of different reasons.

9 One, we don't perform, we don't get
10 paid. Number two, in order for us to finance the
11 projects, there's criteria within the financing
12 that suggests we have to have an operational
13 profile outside of what the PPA requires. So if
14 we're not meeting coverage ratios, et cetera,
15 we're jeopardizing the project, we're jeopardizing
16 step-in rights. Whether you're a large or a
17 small.

18 So when you're looking at the overall
19 risk, we need to come up to a balance. And I
20 applaud that you've taken an approach of now
21 looking at caps and, and a reasonableness to the
22 collateral requirements, because in the past when
23 you were looking at mark-to-market, the one thing
24 lenders don't like is significant variability.
25 So, and, and we appreciate that very much. And I

1 think that's going towards the right direction.

2 Now the question is what level makes
3 sense, and when you're attaching to projects, and
4 I understand you're going after the markets, and
5 understanding that. And whether you're large or
6 small, in any event there's a cross back on the
7 ratepayer. And all most developers are suggesting
8 is we need to have some sort of reasonableness to
9 the risk profile, and a sharing, and that the
10 utilities are going to share some. And so we, for
11 example, you had mentioned the, the crisis before.
12 And many people wanted to leave contracts because
13 they felt they had better opportunity markets.

14 Well, many stayed and produced while not
15 being paid when the utilities' collateral was
16 extremely low. So we've got to look at that, as
17 well, that most of the developers here who had
18 contracts stayed in the market. Yes, there are a
19 few exceptions, and we don't want the ratepayers
20 to know the developers to have to pay for those
21 few exceptions. That's the bottom line.

22 MR. PIZARRO: Yeah, and Joe, I agree
23 with what you're saying, and let's face it. Those
24 exceptions drive our picture of what the risk is,
25 and unfortunately, that, that creates these

1 conditions for the market as a whole. Let's step
2 a way back. I think it is nuts that as you look
3 across the entire U.S. electric industry, you have
4 billions of dollars tied up in capital that's
5 basically not performing. You have billions of
6 dollars across the country tied up to hold up
7 collateral, you know, guarantees.

8 That, what a horrible use of capital.
9 It's just sitting there just in case. But
10 unfortunately it's the market we have. You know,
11 I, I think Commissioner Bohn mentioned the, the
12 role of the bankruptcy court in all of this.
13 Well, again, as Fong mentioned, PG&E and SCE and,
14 and CDWR are embroiled right now in the legal
15 battle of bankruptcy court in the case of the
16 Calpine bankruptcy, you know. It may be that if
17 you got the bankruptcy court, or maybe even the
18 Supreme Court, affirming that there is something
19 special about some of these power contracts that
20 are serving load, that allows you some greater
21 security for bankruptcy.

22 I would expect that would free up a lot
23 of those billions of dollars in capital, because
24 it would take one of the big risks and it would
25 significantly diminish it. And now we'd be

1 looking at ensuring in some of the more general
2 performance risk. But you know, that one alone,
3 the bankruptcy risk issue, if you took that one
4 out of the equation, I think you'd see a very
5 different environment.

6 MR. GRECO: I agree with the
7 Commissioner on that one. That's a wild card.

8 MR. PIZARRO: Yeah, it's a, it's a huge,
9 it's a huge wild card. We're not, and therefore
10 we can't bank on it and therefore we continue with
11 the current market, you know, based approach. And
12 again, we want to get signals from the market and
13 want to price it out and then make some judgments
14 about how much, you know, is worth -- you know,
15 today, some people get the auto insurance of 500,
16 \$500 deductible, some get it with a \$2,000
17 deductible. It depends on their position and what
18 bids they're getting from insurance companies.
19 That's an analogy to this.

20 CPUC COMMISSIONER BOHN: Pedro, let me
21 just ask you a question. Would it be cheaper in
22 your judgment if the Commission were to allow you
23 to recover an insurance premium to cover all these
24 risks? Would it be cheaper for the ratepayers and
25 the citizens at all? Then you guys can, you guys

1 can self-insure against a lot of these things if
2 you chose to do it. That may not be the right
3 answer, but it is an answer. Would that be
4 cheaper economically, in your judgment?

5 MR. PIZARRO: We don't know yet,
6 Commissioner, because we haven't seen the products
7 out there or the costs. We, we're looking, and
8 would certainly be open to it. I think Fong said
9 earlier, at the end of the day what we're really
10 looking for are electrons, not just financial
11 mitigation. But we go to financial mitigation as
12 second best, it could be that insurance pools
13 might provide a creative approach.

14 There could be other approaches, you
15 know. There could be third party financial
16 intermediaries who could better manage that risk.
17 You know, a large bank, I think their whole, their
18 whole business system is around managing financial
19 risk, and I'd like to see them, you know, being
20 able to create some unique products and creative
21 products and step in here, as well.

22 So I, I think insurance pools, you know,
23 other intermediaries, those could provide
24 solutions. But we have not seen them develop yet.
25 I think we're early in the game.

1 UNDERSECRETARY DESMOND: Steve, I, I
2 want to go maybe in a slightly different
3 direction, I'm sorry, and get back to what I think
4 jumped out here that was quite obvious regarding
5 the difference between the intermittent resources
6 such as wind and geothermal, and spend a little
7 bit of time hearing from the panel members talk
8 about whether or not you need to be looking at
9 those credit requirements adjusted by the expected
10 capacity factor. Because you're looking at
11 geothermal rated at 40 megawatts, wind, and yet
12 you can see the impact of the intermittent nature
13 because you're holding it on a straight dollars
14 per kW basis.

15 Is there any reason not to make that
16 adjustment, considering you're still going to a
17 mark-to-market perhaps on the back end to cover
18 the difference in energy, all things being equal?
19 I mean, why, why penalize wind unfairly, and I
20 know it's not intentional, but is there not a
21 reason to revisit that and say we can adjust it
22 based on the expected capacity factor?

23 MR. PIZARRO: That's a live issue for us
24 right now. And we did get that feedback when we
25 heard -- held a workshop with renewables

1 developers a few weeks ago. So we're, we're
2 actually taking a look at that right now.

3 MR. WAN: We can do that, Joe. I, I
4 think we can do that especially in the first two
5 of the three stages I talked about, and in the
6 first stage we are -- PG&E for renewables, we have
7 already moved to the fixed flat fee concept, in
8 terms of per month. So that takes in account, in
9 account of the capacity factor you mentioned. The
10 first two steps we have not done that, so far.

11 UNDERSECRETARY DESMOND: Thank you.

12 PANEL 1 MODERATOR ZAMINSKI: One, one
13 other thought, and then Terry, I want to give you
14 a chance to do that, too.

15 I, I think, Terry, you're really
16 referring to the mark-to-market aspect. I, I
17 think what we've heard here this morning is, you
18 know, I, I think the utilities are faced with this
19 really hard problem of trying to make sure they're
20 covered in a dynamic situation of moving power
21 prices in a very complex market, and they've come
22 up with this mark-to-market concept as one way to
23 get there. And I, it's like some of the others.
24 It's a, it's a work in progress, it's a legitimate
25 attempt to try and cover off the risk.

1 The challenge is that on an absolute
2 basis, if you go to try to finance this as an
3 independent, the bank says I don't know what
4 that's going to be so I'm going to take the most
5 conservative posture. And I'm going to withhold
6 the whole thing, the worst case scenario, and
7 you're going to have to reserve against that and
8 I'm going to limit your debt capacity to the
9 extent of the worst case scenario. And, and it
10 has that sort of dampening effect on, on projects.
11 And, and when you take that away, you replace that
12 with more expensive equity.

13 And so as it relates to renewables, I,
14 you know, it, it feels like that's, it's, maybe
15 there's some other things that can be considered
16 in the second panel this afternoon with respect to
17 alternatives. I applaud Terry's consideration of
18 step-in rights as a cost less alternative to
19 ratepayers in the absence of a problem, and, but
20 with those comments, Terry, you had a, something
21 you'd like to add?

22 MS. FARRELLY: Well, one of the things I
23 just wanted to say is just based upon meeting the
24 California RPS, the requirements, and that a lot
25 of these renewables are, are small, and that's

1 true. But we're not going to be able to meet
2 that, that goal with all small projects. I think
3 we need to put together the portfolio of larger
4 developers, smaller developers, and then we could
5 have a weighted average cost of credit.

6 Also, we are going to be putting
7 together proven technology portfolios as well as
8 emerging technologies, and to the extent that
9 there may be some ways to measure credit for wind
10 projects based upon technology, I think that in
11 order to get to where we want to be I think we
12 have to put together a basket of opportunities,
13 and maybe an insurance policy is one of them, as
14 well. But it's -- and, as we throw in non-
15 renewables into this portfolio mix, not one aspect
16 is going to fit all of these, and so to the extent
17 that we can come up with something that is, is
18 somewhat a little bit formulaic, so we all know
19 it's -- how, how it's going to work.

20 But to really take a look at the
21 individual entities and put something together
22 that makes sense for the seller and makes sense
23 for the customer, I think, I think that would be
24 our best path to take.

25 MR. WAN: Steve, can I respond to your

1 question earlier? We, what I want to say is a
2 couple of points.

3 Number one is that mark-to-market as a
4 methodology has been around in the electricity
5 trading market for over ten years. It is not an
6 exact science, but there is a generally adopted
7 practice. People can settle on a contract and
8 settle on collateral. Even regarding very
9 difficult compound options.

10 But what I want to point out is that
11 Pedro's chart was really important. This business
12 has changed quite a bit. It showed the first
13 stage when we had the QF contracts. And all those
14 were special purpose entities, essentially. And
15 then we went through the stage of very large
16 trading companies in which credit was not a
17 problem. And, and so everyone went toward the
18 mark-to-market uncap posting as well as damages.
19 And it appears that we are going back to a world
20 where all the projects I'm signing, I don't know
21 about Pedro and Terry, whether renewable or
22 conventional, they're all special purpose
23 entities. And that's why it leads to the problem
24 you talked about earlier, which, where they're
25 equity investors or banks, they don't like the

1 unlimited cap. And we are trying to move to
2 address that.

3 So I just, I just wanted to make sure
4 there's -- we've gone through an evolution, we're
5 no longer in that middle stage.

6 PANEL 1 MODERATOR ZAMINSKI: I think you
7 guys have done a great job of applying a cap. My
8 point was not that it's unlimited, but rather the
9 bank looks and says okay, I don't know what it's
10 going to be, I'm just going to assume it's the
11 worst case scenario, which is the cap. So --

12 CPUC COMMISSIONER BOHN: Let me, let me
13 just interrupt for a second. I, I think we, we
14 have a very -- I think it's important that we, we
15 recognize that big and rich is always better than
16 poor and small. That's just a fact of life.
17 Capital, capital capacity is something that is a
18 competitive instrument.

19 I think we need to distinguish, as, as
20 -- in this discussion and as policy makers, if we
21 want to for some reason encourage smaller
22 developers. That may well be a policy issue. But
23 I, I think it is probably unreasonable to expect
24 the utilities to somehow go out and, and farm and
25 decide what they're going to do in this sense

1 without some kind of explicit sort of policy
2 direction. Their job is to deliver electricity.

3 And we think, as a, as a state and as a,
4 as most of us I think here on the dais, think
5 renewables are a good thing. But nonetheless, at
6 the end of the day the lights go on or off with
7 these people delivering electricity. So I think
8 we need to distinguish the inherent difference
9 between small developers and big developers,
10 simply as a -- in the competitive context.

11 PANEL 1 MODERATOR ZAMINSKI: That's a
12 great point.

13 MR. SEYMOUR: Steve, I'd like to address
14 one of the points you brought up a little earlier,
15 also. You, you talked about the doubling down of
16 risk during the development phase.

17 That increase in risk, at least for a
18 renewables project for wind as we look at it,
19 doesn't really get us anything. Because we're
20 exposed, we're tremendously exposed during the
21 development process, we're putting a lot of
22 capital at risk, to the permitting process in
23 California, which as everybody knows is, is not a
24 sure thing, to wind, ongoing wind evaluation, to,
25 to equipment pricing. We live in a, in a world

1 where equipment pricing from the vendors is
2 extremely volatile.

3 Those are all risks that we bear, and
4 that's our, that's our business, and that's our
5 industry. If we are unable to finish development
6 of a project because we're not able to complete
7 permitting or there's some other problem that
8 comes up, we lose all of that money that's
9 invested to date. It's just sunk, it's gone. If
10 I also have a bid deposit that's down or a
11 development deposit that's down that I lose as
12 well, I've gotten, I, I get very little value for
13 that.

14 So our, our response to that has been we
15 are not participating in the RFOs right now. We
16 don't have a project that's ready to go for '07
17 that's not under contract, and we'll hold off.
18 When we have a project that's ready to go or in
19 the development phase, when we've nailed down
20 those risks, then we'll come in and we'll talk to
21 you.

22 And we think that's the responsible
23 prudent approach, given that there's not a
24 tremendous amount of value for that additional
25 risk capital. But when I've talked with your

1 staff about that, they seem surprised. They seem
2 surprised that we wouldn't put in a bid, and we
3 just point out that we still have exposure, we
4 still have costs, and until we can nail down those
5 additional risks we don't see the value in taking
6 on and putting up additional money that we would
7 just simply lose if, if we can't get a permit or,
8 or some other eventuality occurs.

9 PANEL 1 MODERATOR ZAMINSKI: Thanks,
10 John.

11 Kevin, you had a comment?

12 MR. McSPADDEN: Yeah. I'd just like to
13 comment on, or agree that the mark-to-market
14 approach has been around for quite a while, but
15 it's been around in the context of wholesale type
16 transactions, and it really doesn't represent, you
17 know, the types of transactions that we're talking
18 about. The mark-to-market approach came out of
19 the EEI form contract, which is a, you know,
20 wholesale type contract. And if you look at it,
21 it's basically like trying to fit a square peg in
22 a round hole. It just doesn't work for developers
23 in a lot of ways, particularly with respect to
24 security.

25 I think there needs to be, you know, an

1 evaluation of the risk. We've identified the
2 risk, but there's a number of mitigants out there,
3 as well. You have, you know, lender backstop on
4 these projects, you have a project that's being
5 dealt significant capital that's being devoted to
6 these projects.

7 So I think that, you know, in this
8 context, you know, we've identified the risk, but
9 I think there's a number of mitigants that, you
10 know, you particularly need to consider with the
11 development of a project, and not just strictly
12 apply a, a mark-to-market type of approach.

13 MS. FARRELLY: Just a question. So are
14 you saying that mark-to-market wouldn't work for
15 PPAs?

16 MR. McSPADDEN: I think it, mark-to-
17 market really doesn't work because of the
18 fluctuations. I think you need, there needs to be
19 some sort of negotiation on the type of
20 performance security that, that you're, you're
21 willing to discuss. But I think in that context,
22 I think the utilities really haven't considered a
23 lot of the mitigants in these types of
24 negotiations, and I think perhaps if they had some
25 sort of guidance from the Public Utility

1 Commission as to, you know, what types of
2 mitigants they should consider in, in setting the
3 performance security, I think that would be, be
4 helpful in that context.

5 So I think it would, would really help,
6 you know, the negotiations in trying to, you know,
7 arrive at a, at an appropriate performance
8 security amount.

9 MR. WAN: I can see where you're coming
10 from, but can we talk a little bit about how the
11 industry has changed to lead you to want this type
12 of structure? I mean, what we used to have is
13 major merchant generators developing big merchant
14 plants, they have a trading arm with a strong
15 balance sheet, and when we buy power we don't
16 necessarily buy it from a particular plant or a
17 particular LLC. And there is a lot of transfer
18 pricing within a Calpine, a Mirant, a Dynergy, a
19 Duke, Williams. I can go on and on. That, that
20 was a trading model. And you're right, and that's
21 how mark-to-market worked.

22 But what we have today is that that's no
23 longer the model we see. Everybody who's showing
24 up at our doors wants to propose a special purpose
25 entity and sign a contract with us only with that

1 special purpose entity. And there's a reason why
2 you guys may want to do that. You guys can talk a
3 little bit about it. But we see something
4 significantly different in terms of who's showing
5 up in front of us as a counterparty. A big firm
6 with lots of power plants in its portfolio and
7 selling it versus a special purpose entity coming
8 to us and say give me a contract, 20 years, then
9 they take the contract, leverage it up, monetize
10 it by selling it to other private equities.

11 It, the risk and returns for us that we
12 see in this contract has changed quite a bit.

13 MR. McSPADDEN: Uh-huh.

14 MR. WAN: And maybe you guys can tell us
15 as to why this is better for you guys. Because
16 some of the panel, the panelists up here obviously
17 represent firms who can -- is capable of doing the
18 previous model, but is choosing not to.

19 MR. McSPADDEN: Yeah. Well, I guess as
20 we get into the discussion more today I'd like to,
21 you know, identify what I see as some of the
22 mitigants to the risk that you're pointing out,
23 and then also alternatives to, you know, strictly
24 putting up a letter of credit guarantee, some of
25 the things that might reduce the amount of

1 security that, that could be required.

2 MR. TORMEY: If I may, I guess to your
3 point, Fong. You might have been trading with the
4 Mirants of the world kind of thing, but from those
5 who are developing projects, when we signed our
6 contract with Mirant, by and large, as I think
7 Kevin would say and most people would agree over
8 here, we were not getting, signing up a mark-to-
9 market collateral. So when Mirant signed a
10 contract with us, or Exalon, or Williams, we put
11 up a, a fairly small LC. I say fairly small in
12 relation to some of the, the credit requirements
13 that we've seen in some of the RFOs.

14 And so that, that, it facilitated
15 financing. It was sort of a, a liquidity amount.
16 But, you know, I think the point has been made
17 several times that, that from a financing
18 perspective, mark-to-market is very difficult for
19 us if we plan on financing. The lenders don't
20 like the variability.

21 I guess also I'd just throw out there
22 that, that we need to keep in mind when we talk
23 about the off-takers being covered, there's a
24 difference between liability and having all of the
25 risk completely collateralized. And I understand

1 where you guys are coming from, but it's obviously
2 better to have a bigger cash collateral or, or
3 liquid collateral in the form of an LC to cover
4 off the risk, and you do it on the mark-to-market
5 basis and there's very little risk there then.

6 But, you know, one of the concerns
7 that's been stated is that the, the project simply
8 walks out and starts selling for a higher price
9 somewhere else, that's a healthy project. And
10 they breached, their liability still is to cover
11 you, and you are completely covered, I guess I
12 would say.

13 MR. SALTMARSH: A quick question.
14 Particularly maybe to you, Fong, but to anyone.
15 When you were discussing your incentive and as I
16 understood it, your incentives are at different
17 points during this to ensure that you have someone
18 who was, was real and capable of, of going forward
19 with the project, that they're really committed to
20 go forward, and then that they were performing
21 once you had the project in place over the life of
22 it.

23 Under, as you've described, the, the
24 evolution of industry models, if you, if you were
25 dealing with a very large enterprise and you had a

1 contract that was essentially backed by the full
2 faith and credit of that enterprise, the, the
3 contractual damages would seem to me to be the
4 primary incentive for them to continue delivering
5 over the life of it, rather than, than some
6 instrument they were going to forfeit, that may be
7 valuable, but probably much less.

8 We have been some, somewhat concerned,
9 as I think you have, watching the proliferation
10 of, of industry structures in which you have an
11 enterprise where perhaps the contract is their
12 only asset, and if the contract becomes un-
13 economic there is the, the bankruptcy cloud that
14 they may be able to escape performance. But if
15 there's one thing that, you know, has sort of
16 become my adage over the last ten years, it's that
17 on average customers always pay.

18 And so as I hear this last discussion,
19 what I'm really wondering is, you know, not
20 whether you have an irrational response to the
21 structure of entities you see coming in, but if we
22 have a higher customer cost really, you know, as a
23 result of the special purpose entity model. I
24 mean, if, if we have a, just, if we're just
25 dealing with a business model that is likely to

1 produce rationally a higher set of costs that
2 customers are going to bear, because it has a
3 higher risk profile on them.

4 I don't know if you --

5 MR. WAN: I think you got it right.
6 That's how I -- can you repeat your exact question
7 to make sure I got it?

8 MR. PIZARRO: Well, yeah, I, I think I
9 understand. I mean, we, we're, I think where
10 you're going is by having individual utilities
11 looking at credit requirements or adding some net
12 cost on top of just, call it the straight cost of
13 power, are customers ending up paying more than if
14 they just, they did not demand the same sort of
15 credit or performance assurance and then took the
16 occasional hit. Is that a way to re-state your
17 question?

18 MR. SALTMARSH: No matter what we -- no
19 matter what we did as a policy in credit
20 instruments, you're going to have contracts that
21 say there's a, there's a penalty for non-
22 performance, and that penalty is going to be
23 replacement cost, or maybe more. So if, if your
24 contract was with all of FPL, wherever it exists
25 in the world, and it was backing your contract,

1 you know, plus a credit instrument, I think you
2 would agree that the, that the primary recourse
3 that you had for non-performance is that contract
4 guarantee.

5 And so to the extent you're dealing with
6 a special purpose, a whole series of special
7 purpose entities that don't have more than
8 themselves and whatever their capitalization is
9 behind it, you know, are we having to absorb this
10 cost by consumers for that structural model, and
11 are we, you know, are we getting anything. I
12 don't know that we're escaping risk from elsewhere
13 in the company by dealing with this, this
14 special --

15 MR. WAN: Well, I, I think we are
16 getting something, Eric. What we -- you nailed it
17 right in terms of large trading companies. The
18 objective of, of the IOUs to ask them to post a
19 collateral is to make them indifferent between
20 performance with us or selling to somebody else.
21 So that, we don't really want their money. We
22 want their power, we want to make sure they are
23 indifferent in their choices.

24 And then when you come over here to all
25 these projects, especially when we're trying to

1 retire these old units in the marketplace in
2 California, and we have thousands and thousands of
3 megawatts also the utilities have to build, I
4 think we would like to be very responsible and to
5 make sure they show up on time, they show up
6 reliably, and the same thing can be said about
7 renewables. We want to make sure we can meet the
8 state's goals. So if we have contracts with no
9 teeth, we struggle with how to do that.

10 MR. SALTMARSH: Well, I don't think it's
11 the terms of the contracts. You have, you know,
12 an enterprise at the table that I haven't looked
13 in a long time, but if I remember the terms of
14 their non-renewable contract with the state, I
15 think, you know, failure to deliver during certain
16 key hours imposes a, you know, two times
17 replacement cost penalty.

18 So, so the contract terms may have
19 strong teeth as long as there's, you know, an
20 enterprise to go after who could be subject to
21 contractual damage.

22 MR. PIZARRO: Yeah. You, you need an
23 enterprise to go after, and don't forget these
24 special purpose entities cut two ways; right?
25 Because I think we're focusing on the small

1 special purpose entity that only has the contract
2 as an asset. The flip side is, remember, the
3 special purpose entities can provide also
4 protection in the other direction. If you have a
5 contract that is with a larger entity, the SBE can
6 then help to insulate the particular project from
7 defaults or failures elsewhere in the corporation.
8 So there's, you know, there's a two-way
9 jurisdictionality to this.

10 I, I think, going back, though, to the,
11 what I thought was a really good question that I
12 thought I heard you asking, which was at the end
13 of the day are customers who always pay -- and I
14 agree with you, ultimately all that money comes
15 from customers -- are they better off with these
16 contract by contract -- provisions or are you
17 better off taking a look at it, you know, are you
18 really creating value for customers in that
19 perspective.

20 I guess one way that, that I would
21 answer that is yes, it is important and there is
22 value and the individual customers are going in
23 from that because as large as Fong's portfolio, or
24 my portfolios, or Terry's portfolio may be, these
25 portfolios are still small relative to the, to the

1 rest of the market.

2 And so, you know, we're talking about a
3 number of counterparties, not, not the whole
4 market that we are insuring against. We're
5 insuring with -- we're looking for performance
6 assurance with the counterparties with whom we've
7 signed contracts. And so this, again, boils down
8 to the analogy of the insurance premium for your
9 car. You know, the reason I buy car insurance is
10 so that I can insure against my car getting hit.
11 From a societal perspective you might ask well, am
12 I -- is society really better off having
13 individual customers buying insurance, or should
14 you pull it all together and, you know, it'll all
15 work out and you can actually take out transaction
16 costs, and you can actually end up with a lower
17 societal cost solution.

18 You might be able to, but we're not
19 there today in power, and we need to be providing
20 the protection for the bulk of contracts that we
21 have, and the only way that we, the only tool we
22 have today is through these sort of protections,
23 and the credit and collateral, et cetera, and
24 other performance assurance, with specific
25 individual contracts.

1 You know, if, if we see pools develop in
2 the future, again, I think we would be thrilled to
3 look at that, if it works.

4 MR. SALTMARSH: On behalf of, you know,
5 sort of California policy-making, you may not very
6 much be able to influence, you know, who, who
7 comes to answer your RFP. But, you know, my, some
8 part of my mind is asking what if everybody up
9 here is right? What, what if you have put the
10 rational incentives on what you're seeing come in,
11 and what if the consequence of that is ten percent
12 higher, you know, capital costs that are borne by
13 consumers, you know, is there a way that we could
14 influence the market structure to have some
15 slightly different enterprise model come in that
16 doesn't require rationally ten percent to be
17 imposed on it.

18 MR. WAN: Eric, I think the previous --

19 MR. SALTMARSH: And that's basically my
20 time.

21 MR. WAN: Yeah. Eric, the previous
22 business model actually did not have a high cost
23 to collateral. That was what we're, I was trying
24 to say. A company with a very strong balance
25 sheet, a very large company that we used to see,

1 was able to have a line of credit, and John knows
2 this probably better than all of us in terms of
3 how cheap the line of credit could be and what we
4 have done as the industry has evolved and credit
5 has become more costly because of the changing
6 industry.

7 Can we turn it back? I don't know. The
8 previous model did not have a high cost of credit.

9 CPUC COMMISSIONER BOHN: Can I ask just,
10 interrupt just for a second?

11 I'm interested in your, your comment
12 about seeing special purpose vehicles coming in.
13 Is that, is that common now? I mean, everybody's
14 using the special purpose vehicle, is that sort of
15 the structure of what you are seeing in the
16 responses?

17 PANEL 1 MODERATOR ZAMINSKI:
18 Commissioner Bohn, the, I think, correct me if I'm
19 wrong, but what Fong and, and Pedro are referring
20 to is a non-recourse vehicle. You can't really go
21 past that entity's assets. And it's a protective
22 tool used by developers to insulate their bet to
23 the substance of, of that special purpose entity.
24 And, and so, as opposed -- and, and correct me if
25 I go wrong here, but I, I think the idea is that

1 before, when the merchant model was out there,
2 which the market seems to have disproven as a
3 business model, there was more cross-
4 collateralization amongst assets and the company's
5 balance sheet, and, and you could, you could
6 conclude that there was more to reach to if
7 something went wrong, whereas in these single
8 purpose entities you, you've got the plant, and it
9 either performs or it doesn't, and its parent
10 either performs or it doesn't.

11 And, you know, one, one tool, and this
12 walks the dangerous line of getting into Panel
13 Number 2 of alternatives, but is, is what, what
14 Terry is, is suggesting and has been used in the
15 past here in California and elsewhere, is the
16 concept that the utility can take the plant if the
17 parent stops performing. That's very helpful if
18 it's the parent problem. It's less helpful if
19 it's the plant problem.

20 But it, it is, in fact, like what's
21 being proposed here. It's an imperfect solution
22 to a what if. And, and, but the difference, the
23 fundamental difference is it doesn't cost the
24 ratepayer anything.

25 CPUC COMMISSIONER BOHN: Yeah. I, I

1 understand the, the single purpose entity process.
2 My question really is, A, is that the structure
3 that is being offered in all, in response to all
4 of the RFOs, and Pedro's right, it does clearly
5 cut both ways. It doesn't, without step-in rights
6 or something, essentially you're just sort of
7 stuck with it if it doesn't work.

8 My question is, is that all that is
9 being offered in response to the RFOs now?

10 Because it, it makes a lot more sense to have
11 collateral requirements in that situation than it
12 does, to your point earlier, that you actually got
13 a company stepping up and saying I've got a big
14 balance sheet, I've got a whole staff of
15 engineers, and so forth.

16 PANEL 1 MODERATOR ZAMINSKI: I would
17 defer to -- yeah, that --

18 CPUC COMMISSIONER BOHN: That's all
19 you're saying.

20 MR. LUMSDEN: Yeah. Frankly, it's, it's
21 always been the, the model, because it's a project
22 finance model. And, you know, we, we saw SPES
23 with QF contracts, and we see SSBs now with, with
24 the RFPs.

25 MR. WAN: Tom, I think in the middle

1 stage that I was talking about --

2 MR. LUMSDEN: Yes, you're right. There
3 was, there was a stage where we essentially had
4 power marketers that were contracting with
5 independents.

6 MR. WAN: Yes.

7 MR. LUMSDEN: That's essentially
8 marshalling the power to contract with the IOUs
9 for sale.

10 MR. WAN: That's right.

11 MR. LUMSDEN: You were, you are now
12 realizing we're assuming significant risks for
13 performance by those power marketers that we
14 weren't' really recognizing the risk.

15 MR. WAN: I think -- I don't think
16 that's the way I would've characterized that. I
17 think the utilities are fully willing to pay any
18 damages if we don't perform. All we want, on the
19 same mark-to-market calculation methodology, all
20 we want is the other side to have the same. And
21 the concept behind that is really to make each
22 party indifferent from not performing. And what
23 we -- this discussion's going around in circles
24 about how it doesn't work for special purpose
25 entities, how it's too expensive. It's really

1 coming back to we were trying to find the
2 indifference point to make sure we get that power
3 for our customers.

4 MR. LUMSDEN: I agree with you, Fong. I
5 think the, the essence that, the hurdle we all
6 have trouble trying to overcome is the risk of an
7 SPE bankruptcy. And their contract rejection and
8 whether FERC and the Supreme Court and everything
9 else will ratify that rejection or allow you to
10 essentially uphold your rights to that contract.
11 I think that's the real essence and I haven't
12 figured out the solution, because I think all
13 other stages of development, as Steve was pointing
14 out, you're really having to double, double down
15 your bet by putting up contract, putting up
16 collateral up front, while at the same time you're
17 essentially bleeding out your up front equity
18 because the equity is what goes in first on the
19 development stage until you can prove up your
20 permitting and the engineering and technology, and
21 qualify for project finance.

22 And I think that there's, there's ways,
23 you know, it's, it's easy to ask for people to put
24 up cash for collateral. That's the easiest thing,
25 and essentially I believe that there is a

1 significant cost that's being charged across the
2 board, as Commissioner Bohn suggested, that, you
3 know, there, there is a, a charge that we in
4 California are paying in order to have this
5 assurance of performance through the RFP process
6 that we're seeing now.

7 But I think we need -- you could be much
8 more creative. The rating agencies, those of us
9 that go out and have to do evaluations on power
10 plants, we go in and do the risk assessment of
11 performance of plants, either at the early
12 development stage, during construction, or during
13 operation. And, you know, we have to essentially
14 come up and measure the risks, and there's
15 probably a hundred different items you have to
16 check off to determine, as Kevin was pointing out,
17 have we mitigated the risks or not. What could
18 happen. And there's ways that, that lenders
19 themselves provide themselves backstop and
20 protection to step in and take over and preserve
21 the contract rights, and preserve the asset value,
22 just in case something goes wrong.

23 And it seems to me that's something that
24 we could be creative about in terms of trying to
25 structure something with the IOUs on these

1 contracts.

2 UNDERSECRETARY DESMOND: Steve --

3 MR. GRECO: And continue to be mindful

4 -- I'm sorry -- that the RFO process was a process
5 that was created to increase the competitive
6 nature of the bids. I mean, so there is value in
7 that, too, so there's kind of an offset between I
8 think what we're talking about here, and it goes
9 back to what was suggested before, is what's the
10 balance of risk. There's got to be some balance
11 amongst developers, some amongst the IOUs, which,
12 in a sense, is borne, yes, by the ratepayer, but
13 the bottom line is what is a reasonable measure to
14 get there.

15 The other environment, in terms of the
16 -- when we were looking at the market players,
17 there were just a few players there which I don't
18 think gave you the competitive nature that you do
19 have by having these RFO processes the way they
20 are now. Yes, there are issues of bankruptcy that
21 are brought up there, but overall, I think you're
22 getting, from a portfolio perspective, a more
23 balanced portfolio.

24 So there are some isolated issues
25 potentially, but overall, you're balancing the

1 portfolio in a better perspective.

2 CPUC COMMISSIONER BOHN: Thank you,
3 Jeff.

4 UNDERSECRETARY DESMOND: Steve, I just
5 want to acknowledge we have a scheduled break at
6 noontime on the agenda. We still have the PPA
7 interconnection issues. I know there are some
8 folks in the audience that want to ask some
9 questions, so I'm asking you, as Moderator, are we
10 going to take this issue up now or when we come
11 back, or how would you like just to --

12 PANEL 1 MODERATOR ZAMINSKI: Well, I
13 was, I don't want to be the person between you and
14 lunch. But I would suggest, with the hope of
15 getting through what is a, a very optimistic and
16 aggressive schedule, that we ask Tom if, if he
17 could run us through his slides in the next ten
18 minutes or so, and we'll hopefully be able to wrap
19 it up with just being a few minutes past noon.

20 MR. FRENCH: Hello. I'm Tom French,
21 with the California ISO, and I'm going to talk
22 quickly, I'll try to get through this quickly,
23 through the timeline and some of the issues
24 associated with the costs associated with
25 interconnections and the interconnection study

1 process.

2 As of June 23rd, or just recently, last
3 Friday, we became responsible primarily to the
4 interconnection customers for interconnection
5 studies and managing the process through that from
6 basically application received through the
7 generator interconnection agreement.

8 And I want to point out that this slide
9 in no way stands alone, and it needs a lot of
10 explanation. Basically, what the timeline shows
11 is, is generally the maximum allowed timelines for
12 various portions of the interconnection study
13 process. Application received. Something new in
14 the last year or so is the scoping meeting and the
15 feasibility study. That was implemented and
16 intended to provide developers with information
17 faster than they were able to get information
18 previously.

19 Typically, they went right into a system
20 impact study and facility study, and those types
21 of studies take a much longer period of time to
22 complete in order to provide cost information, and
23 so on, to customers.

24 I want to point out that, that this
25 timeline goes out to 544 days, and that seems like

1 an awful long period of time. We do have projects
2 and developers that get through the process in
3 months, maybe three to six months, and we do have
4 developers that take much longer than 544 days,
5 and so this is not intended to represent an
6 absolute, but it is generally along the lines of
7 the maximum tariff related timelines in order to
8 perform certain portions of the study process.

9 Below, you see the typical costs
10 associated with interconnection studies. Again,
11 the feasibility study is a fairly low cost study,
12 intended to provide the developer a good faith
13 estimate of costs to interconnect. And so that,
14 that comes, if you take the maximum timeframe,
15 roughly out 174 days, but I do want to point out
16 again, depending upon the nature of the project,
17 it could go much faster than this, and depending
18 upon the project and other issues associated with
19 maybe optional studies or re-studies, it could
20 take longer than this.

21 The customer generally pays the actual
22 costs for studies along the way for each one of
23 these studies, except for the facility study.
24 There's a non-binding good faith estimate of cost
25 provided, and schedule timeline in order to

1 interconnect that particular project.

2 Firm costs are typically determined
3 after the facility study is complete, and I'll
4 talk a little bit more about that coming up.
5 Interconnection study costs typically to get
6 through that process of interconnection studies is
7 100 to \$250,000, fairly lost cost compared to all
8 the costs we talked about a little bit earlier
9 today. The non-refundable costs are typically
10 those study costs, as well as the direct
11 interconnection facilities. If there are network
12 upgrades required, reliability network upgrades or
13 delivery network upgrades, there's a variety of
14 methodologies to refund those costs over a five-
15 year period, typically in increments of 20 percent
16 over those, that five-year period.

17 Some of the costs and risks. There's a,
18 there's a whole gamut of potential exposure, and I
19 want to, again, this slide needs a lot of
20 explanation, as well. But typically, the, the
21 developer is responsible for the incremental costs
22 of connecting their particular project based on
23 their queue position, so they're basically
24 studied. If a project comes in and has a 2010
25 interconnection date, those projects that are,

1 have applied earlier are considered to be higher
2 in the queue, are modeled along with that
3 particular new project, and the incremental costs
4 if there's any upgrades associated with that
5 project associated with this queue position are
6 the costs directly associated with that particular
7 project.

8 That, that may be the only cost, and it
9 may not be. And I say that because if a project
10 is located in an area where there's plenty of
11 transmission capacity and there are no other
12 projects in that area, the risk of other projects
13 impacting that particular project is almost
14 nothing. And so the costs typically don't change
15 over the course of time.

16 On the other end of the spectrum, if we
17 have projects that are all locating in the same
18 area and there's a limited amount of transmission
19 capacity, there's exposure to that customer
20 uncertainty associated with the cost because the
21 cost could change, depending upon if projects drop
22 out that were higher in the queue.

23 I'll just explain a few of these, a few
24 of these components. The future year analysis is
25 just that incremental cost to interconnect that

1 project based on the, the queue position. What
2 typically occurs, however, is that a project may
3 apply and get a queue position and have a
4 commercial operation date of 2010. Another
5 project comes in after that, applies, maybe has a
6 interconnection date of 2007. That type of
7 analysis needs to basically, if we want to
8 interconnection that customer in 2007, we look at
9 the system based on that 2010 interconnection,
10 that first project in the queue. If there are
11 upgrades associated with that the costs are
12 allocated to that 2010 customer.

13 However, if that customer drops out that
14 queue position where the interconnection was 2010,
15 and there happen to be upgrades associated with
16 that that allowed for the 2007 project to
17 interconnect without upgrades, there's a
18 possibility that that customer could be exposed to
19 the upgrades associated with that 2010 project.

20 And in the case where there's a number
21 of these concentrated in an area, we have to look
22 at all the potential combinations that could
23 occur, and there may be a, there may be a great
24 deal of exposure, and there may not. But it's a,
25 a certain amount of uncertainty.

1 In terms of maximum funding exposure,
2 FERC ordered basically in its Order 2003, that the
3 transmission provider to provide an estimate of
4 the interconnection's maximum possible funding
5 exposure. And as I, just in summary, that could
6 be just the direct interconnection facility cost
7 if it's the only project in the region and there's
8 plenty of transmission capacity, or it could be
9 quite a bit more than the cost just allocated
10 based on that customer's queue position.

11 And so there's two ends of the spectrum.
12 We're saying in some cases customers move through
13 the process in a very short period of time, maybe
14 three to six months, with no cost uncertainty
15 associated with their interconnection. We're also
16 saying things like the Tehachapi area, where
17 there's a large number of projects and limited
18 transmission capacity, so there's a great deal of
19 exposure or uncertainty associated with those
20 interconnection projects.

21 The project economics are sometimes
22 estimated before all interconnection costs are
23 known. And that could largely be the case because
24 of what I just talked about, or other reasons.
25 And interconnection costs can change significantly

1 over time, depending upon how projects interact
2 with each other based on their queue position and
3 available transmission capacity.

4 Again, depending upon how the projects
5 are staged over time, 2006 to 2010 or 2011, cost
6 exposures may or may not materialize because they
7 are dependent on the actions and decisions of
8 other, other developers over time. And the issue
9 exists whether a standard queuing methodology
10 process is used or whether a clustering process is
11 used.

12 PANEL 1 MODERATOR ZAMINSKI: Try to wrap
13 this up so we can eat lunch.

14 MR. KING: Steve, if I could make a few
15 observations. I've sat up here quietly and I'll
16 try not to delay us from lunch. But those of you
17 who know me, I've sat here for two and a half
18 hours and haven't said anything, are probably
19 aghast.

20 A couple of observations, and I'll try
21 and be brief. One is that capital doesn't
22 necessarily equal credit, so looking at some of
23 the structures and tax structures that are likely
24 to be attached to some of these projects, wind in
25 particular, but also geothermal, I have capital, I

1 don't necessarily have credit as a private equity
2 fund. We typically do things on a one off basis
3 and investment, and most things are cash led.

4 So if you are looking at deposits or
5 other things, at least for a period of time, these
6 have to be treated as capital outlays. So they
7 come with a price, and they come with a fairly
8 high price. It's obviously not true if you are a,
9 a Mirant or somebody in the, in the -- well,
10 forget Mirant for now, but --

11 (Laughter.)

12 MR. KING: But it's certainly true that
13 for a period of time you're talking about a very
14 high cost of capital, and so that does translate
15 into, into projects and for some of the structures
16 that will go on, as well. You may not see any,
17 any structures. It may all be debt on the one or
18 two levels up, so it'll be back-levered, so you
19 don't actually see debt. You wouldn't necessarily
20 see the types of project level credit requirements
21 that would enable you to issue an LC at that
22 level.

23 Now, if you're doing a structure like
24 that, you've probably got somebody on a tax
25 structure, on a tax basis that can provide an LC,

1 so you've probably got something at that stage.
2 But that is generally a post-completion issue, and
3 you won't know until you get there, so you still
4 have timing effects.

5 The other observation is that small
6 developers doesn't equal small projects. I think
7 there's been an equation that small developers are
8 bringing small projects to the table, and that's,
9 that's definitely not true. I don't know, maybe
10 that was just my impression from this particular
11 meeting, but some of the smaller developers I've
12 seen have some of the, the greatest ambitions in
13 terms of size of projects, so encouraging these
14 guys to, to stay in the game, not sell themselves
15 out too early to, to some of us -- by the way,
16 thank you -- but, you know, from that point of
17 view, I think -- I'm not trying to be altruistic,
18 but along with Steve, I think we have to make sure
19 that we keep the incentive up for the small
20 developers.

21 Another observation, quickly, on, I just
22 have to mention this on the interconnection side.
23 I've never, I haven't seen anybody who's got it
24 done in three to six months. My experience is at
25 the end of the day, we'll probably get our project

1 interconnected in about 12 months, and I think
2 that's remarkable considering that it already
3 exists, it's already interconnected and the line's
4 hot. So, other than that, 12 months isn't so bad.

5 The, the one issue in terms of the, the
6 overall credit structure, what you pay, how much
7 the deposits are, what the impact is, and the need
8 for performance security on an individual project
9 basis. My take on this, I think, and maybe I'm
10 just reading this into John Bohn's comments, but I
11 think that, that the utilities themselves are
12 probably in a much better position to self-insure,
13 or put some sort of structure in place to address
14 this, rather than, rather than the individual
15 projects, subject to the CPUC letting them, I
16 think is the key.

17 I love the rental analysis, by the way.
18 I have had some of my deposits not returned, but
19 that was college.

20 (Laughter.)

21 MR. KING: By the way, what it doesn't
22 say in my, in my bio is I have an undergraduate
23 degree from UC Santa Cruz, and my graduate degree
24 from Berkeley.

25 The, I think the rental agreement is, is

1 interesting because it's exactly backwards. The
2 landlord is providing services and the renter is
3 paying, and the renter provides the deposit as a
4 security against non-payment. If the landlord
5 doesn't perform, then the renter withholds
6 payment. That's fine. But it seems to me that if
7 you require every service provider, i.e., the
8 landlord, to put up a deposit to you because
9 you're afraid of the building going condo, then
10 something's going to go wrong here, and you're
11 going to end up paying too much, which I think is
12 what we're starting to see, or what we're seeing
13 in this.

14 So without getting into it, I think the
15 idea of being able to self-insure, find a way to
16 mitigate those risks gets an additional cost at
17 the utility level, but find a way to balance that
18 within everything else, rather than having every
19 single project put up a, a total amount of
20 security of six or 12 months revenues for, you
21 know, their default, when you could create a pool,
22 potentially. And now I'm getting into this
23 afternoon's session.

24 But there's got to be easier way of
25 dealing with it and a much less expensive way of

1 tying up billions of dollars worth of capital.

2 PANEL 1 MODERATOR ZAMINSKI: Well, we'll
3 have the opportunity this afternoon to deal with
4 some of those issues, Tom. Thank you.

5 In the interest of time, let me see if I
6 can wrap this up. In addition to the topics we've
7 talked about I think there are some other topics
8 that I would hope that would get air time at some
9 point in the future, which I think are also very
10 important.

11 As you think about scarcity and cost of
12 new capital for California, I would point out that
13 I think one of the things that many people
14 acknowledged is that it's very difficult for a
15 small developer, and I would point out two large
16 developers who play a, a very big role nationally,
17 I think it's profound that John of FPL here is, is
18 saying no to California. I would point out the,
19 the five operating projects that we purchased from
20 a Fortune 100 company, they are taking their
21 investment out of California and going elsewhere.
22 And I'll leave you to think about why that is.
23 I'm happy to talk offline.

24 There's another issue that we face as a
25 developer of a sixth power project in California,

1 and that is that the permitting process is, has
2 sometimes been an opportunity for special
3 interests to extract their pound of flesh. I know
4 this is an important and a very sensitive topic
5 to, to everyone in this room, and I would suggest
6 that using the guise of environmental concerns to
7 extract a pound of flesh is, is a very challenging
8 thing for this group to consider and how they
9 address that going forward.

10 It is a major concern for developers.
11 It is a big component of why it's more expensive
12 to build in California. And that's a politically
13 sensitive topic, and one that I won't dare to go
14 into here. But I, I think it's one that I would
15 hope that would be considered for future
16 discussion.

17 The last thing that's sort of near and
18 dear to my heart is, is this, this notion that an
19 RFO would be only for new metal. I, I would
20 suggest to you that the operating plants that we
21 own could sell and provide power to ratepayers
22 more cheaply than building a new one. We were
23 happy to do that. We couldn't do that because of
24 the discrimination policy of only allowing four
25 new metal in an RFO, and I think that's something

1 that, you know, needs to be considered from an
2 environmental perspective and efficiency
3 perspective.

4 At the end of the day, the, the new
5 plant we're building is, is just about a carbon
6 copy of the plants that are in the ground already,
7 has the same environmental profile, the same
8 efficiency profile, and a cheaper cost of power.
9 And I hope that we can talk about some of those
10 things going forward.

11 And the last thing I'll put up is where
12 I started, and, and that is this really does
13 matter. This is a component of the overall
14 puzzle. I think it's a very important one. I
15 applaud the Commission for taking it on, and I
16 very much appreciate the panel and their
17 participation. It was the equivalent of hurting
18 cats, and I thank you very much for your patience
19 with me, and the audience, as well.

20 Thank you.

21 (Applause.)

22 UNDERSECRETARY DESMOND: I'd just like
23 to remind everyone we're going to reconvene at
24 1:30 promptly. We have a very lengthy agenda this
25 afternoon, and I'd like to thank the panelists for

1 their contribution here this morning. Look
2 forward to seeing everyone when they return.

3 (Thereupon, the luncheon recess
4 was taken at 12:04 p.m.)

1 AFTERNOON SESSION

2 1:35 p.m.

3 UNDERSECRETARY DESMOND: I'd like to
4 welcome everyone back to this afternoon's session.
5 I think we'll have a lively discussion about the
6 alternatives, after having had, I think, a very
7 thorough discussion this morning about the issues
8 surrounding the credit requirements and all the
9 issues on generator contracting, PPAs, and some of
10 the utility ownership risk allocation.

11 But before I do that, I just wanted to
12 make a brief announcement, which is that on the
13 table in the foyer there is a Notice of Committee
14 Workshop on the Mid-Course Review of the Renewable
15 Portfolio Standard Process, and that is scheduled
16 for Thursday, July 6th, at 1:00 p.m., and we'll
17 include both, again, Commissioner Bohn, as well as
18 the IEPR Committee here, Chairman Jackie
19 Pfannenstiel, Presiding Member, and Commissioner
20 Geesman as Associate Member of the IEPR Committee.
21 So that is Thursday, July 6th, on the Review of
22 the Renewables Portfolio Standard Process.

23 With that, I'd like to ask that we
24 rejoin. We still have people online, and we're
25 about to begin our second topic area today.

1 Leading us in this discussion is going to be Gary
2 Ackerman, at the Western Power Trading Forum. And
3 Gary, I'm going to turn it over to you, and I
4 think you had one holdover question from this
5 morning that you wanted to address. So at this
6 point, go right ahead.

7 PANEL 2 MODERATOR ACKERMAN: All right.
8 Thank you, Joe.

9 Steven Kelly, you had a follow-up
10 question from the first panel that you wanted to
11 direct, and let's just not spend more than, let's
12 say, five or so minutes on it.

13 MR. KELLY: I did want to make a comment
14 on the --

15 PANEL 2 MODERATOR ACKERMAN: Is the
16 microphone on? Green light? Yeah.

17 MR. KELLY: There we go. Okay. I did
18 want to comment on some of the discussion I heard
19 this morning on Panel 1, and then ask a question
20 of the panelists that are still remaining her, and
21 maybe Rick, who had put together the report. And,
22 and my comment is feeding off some of the
23 questions that Commissioner Bohn had raised
24 regarding risk and risk allocation. And when I
25 think of this problem, I think of there are

1 basically risk elements in the way it's been kind
2 of described in the report that was presented this
3 morning, is there's the, the bid, you know,
4 whether the bids are viable, and so forth. Then
5 there's the development risk, and then the
6 operational risk.

7 And when I think of it, I think of those
8 risks being essentially the same as elements of
9 risk for big and small generators for IPPs and
10 IOUs. Those risk elements are always there, they
11 don't go away. What we're really looking at is
12 trying to allocate that risk properly and minimize
13 that risk to consumers in order to get the best
14 product to them.

15 But feeding off something I think Pedro
16 said this morning, which struck me as interesting,
17 that I think he mentioned that the exception seems
18 to be driving the risk assessments, particularly
19 here in California. And I, I think that that is
20 one thing that we need to focus on, in terms of,
21 of looking at credit and collateral issues for
22 California, whether that is actually happening.

23 One example was the threat of a
24 generator walking away from a contract, for
25 example, and, and I'm not convinced that that

1 threat is particularly real. Any generator that's
2 got a 20-year contract today, I'd really be
3 surprised if they'd walk away from that deal in
4 order to hope they get another 20-year deal from
5 somebody else. It just doesn't seem too viable
6 for me.

7 During the energy crisis it was a
8 different situation when we're looking at long-
9 term PPAs tied back to direct, directly back to
10 facilities. So I think we're in a slightly
11 different environment.

12 But when I reviewed the study that Rick
13 had done that attempted to compare California to
14 other states, I was particularly struck by the
15 comparison between the California IOUs and what's
16 happening with Xcel. And in the cases for Xcel,
17 not only the bid deposits were significantly lower
18 than the California IOUs, but the operational risk
19 was significantly lower in its matrices than what
20 is present in the California IOUs, and I think
21 that's a function of the fact that California used
22 the mark-to-market kind of approach.

23 Now, interestingly, Xcel has higher
24 development risks, which given that we're in
25 California, I would've thought that would've been

1 the inverse. But my question, then, is in light
2 of that, and this is to Rick and any of the
3 panelists that are still here, is what is the real
4 effect of that difference? I mean, is Xcel, why
5 is Xcel able to get significantly lower
6 operational risk in their RFO process than
7 California utilities.

8 And then, secondly, what is the effect
9 of that for people that are actually developing
10 projects and, and how do we overcome that.

11 MR. ACKERMAN: Okay. Steve, who do you
12 want to answer that question first?

13 MR. KELLY: I, I ask it of the
14 panelists, if they're still here. Maybe John
15 Seymour could answer that.

16 MR. SEYMOUR: If I could take a shot at
17 it. And I guess I'd like to, to start off by
18 clarifying something I said this morning, and I've
19 had a couple of people comment to me that FPL is
20 not active in California.

21 We are active. We are not bidding into
22 the RFOs at this time because of the exposure on
23 the development, the development cost risks, but
24 we are very active in the state of California. I
25 just wanted to clarify that.

1 But frankly, the, the development risk
2 costs, those bonds, you know, the, the -- we feel,
3 we feel the cost and exposure of development in
4 California is pricey enough, and we don't need to
5 double-down on those costs.

6 The, the, Steve, I think on the, on the
7 default risk, rather than clarifying, I'd like to
8 clarify that a little bit. I think during the
9 energy crisis there were problems with, with
10 people walking away from, from contracts, from
11 what I understand. But I think with very few
12 exceptions, those were not generators with long-
13 term contracts. The generators with long-term
14 contracts continued to perform under those
15 contracts even when they were not being paid.
16 To my knowledge, the only generator that, that
17 terminated the contract was one that was forced
18 into bankruptcy themselves because they weren't
19 being paid.

20 Now, I, I may not be aware of anybody
21 else. If there are others, I'd like, you know, be
22 happy to hear about it. But I don't think this is
23 a, a major generator risk. I think there were
24 certainly some market exposures that, that were a
25 different question.

1 And then, in our experience elsewhere,
2 we've not seen these kinds of, of credit
3 requirements in other markets. The, there are a
4 number of RFPs that have been, that we've
5 participated in in a number of other states that
6 have not had credit requirements either on the
7 pre-development or pre-operational, or during the
8 operational period that are anywhere in this
9 range.

10 So that doesn't mean that these aren't
11 appropriate, it doesn't mean that the risks aren't
12 different, but, but I think that it's worth noting
13 that this is, these numbers are significantly
14 higher than what we've seen elsewhere in, in the
15 country.

16 PANEL 2 MODERATOR ACKERMAN: Thank you,
17 John. Other panelists? Pedro?

18 MR. PIZARRO: Yeah, just a couple of
19 quick things. One, Steven, I guess you must've
20 been referring only to the proposal fees, because
21 I think it's interesting, if you take a look later
22 in the same presentation, the development fees
23 that Excel has area actually substantially higher
24 than the ones listed here for PG&E. So, which I
25 think really goes to the fact that you can't

1 cherry pick a single number, like I think your
2 question just said, and it really goes to
3 different entities have a different mix, different
4 balance, you know, across these different trade-
5 off items.

6 So just, you know, and I don't know if
7 you were just restricting your question to the
8 proposal fees up above, or if you have looked at
9 the development security. They --

10 MR. KELLY: Well, I was looking at the
11 operational security matrix, particularly.

12 MR. PIZARRO: But, but again, that goes,
13 that goes to, you know, different, different
14 parties' fears of the risk at different stages of
15 this. I guess, you know -- I'll stop there,
16 because we'd probably end up re-hashing a lot of
17 the things that we had earlier today.

18 PANEL 2 MODERATOR ACKERMAN: Good idea,
19 let's not re-hash.

20 Who else wants to speak?

21 MR. GRECO: I think in other markets
22 and, you know, for both renewable and non-
23 renewable, what we've seen in the northeast areas
24 and the east, the collateral requirement, just to
25 support what John had suggested, are, are

1 significantly less. One specific example, we're
2 developing a 350 megawatt gas facility. Total
3 collateral requirements are capped at about
4 \$9 million. A lot different than this market, if
5 you look at the example that was put out by Chris.
6 When, when you're adding all the numbers up for a
7 40 megawatt geothermal, they'd be north of that.

8 So I think those are just some similar
9 examples that if there is a cap, it's a reasonable
10 cap, it keeps people incentivized to run, put the
11 appropriate collateral requirements on there,
12 making sure the utilities are covered in that. If
13 there is a default of, of any sort by the
14 generator, that, you know, the, the ratepayers
15 and/or just the, the shareholders are not the only
16 ones at risk. There's, there's a common risk
17 across the board.

18 So I think that's, that's what we're
19 trying to choose.

20 PANEL 2 MODERATOR ACKERMAN: Any other
21 panelists before we move on?

22 So we've heard from two developers and
23 one utility. Two out of three developers think
24 doing business in California is more expensive.
25 That's a statistic. Now you can take what you say

1 back. Are you satisfied, Steve, with that
2 discussion, or do you want more? Okay. Very
3 good.

4 This afternoon we're going to be talking
5 on alternative approaches, and I thought what I
6 would do in my early slides here, besides giving
7 you a free advertisement of the Western Power
8 Trading Forum, is identify some of the ground
9 rules that I hope will make this discussion
10 useful.

11 Now, we didn't get a lot of audience
12 participation in, in the morning session. That's
13 because you were asleep, so maybe by this
14 afternoon you've had some lunch, and if you're
15 twitching around in your chair I'll call on you to
16 get up to the podium and speak. So, careful. Sit
17 still.

18 Okay. Here we go. What, what do we
19 want to accomplish today? In this panel, I've
20 divided the 12 panelists up into two parts. Not
21 the good guys and the bad guys, that was this
22 morning. You must have missed that part. But I
23 have six presentations, and six commenters. And
24 the way we've divided it up is I've asked the
25 presentations to reach out and think beyond, or

1 outside the box, if you will. And that's, of
2 course, what that picture there is supposed to
3 help you indicate where are we on this whole
4 thing. But where can we potentially go.

5 And that's not too easy to do, but
6 we'll, we'll try and explore some idea and
7 hopefully give you some things to think about, and
8 maybe from a policy issue, too, you'll clarify
9 what these presentations will mean to our
10 discussion through your questions, I believe,
11 because a lot of this topic matter might go by
12 very quickly. There are no dumb questions. If
13 you ask one, we'll tell you, but we don't think
14 there are any. You've got to ask a lot of
15 questions, I think, to make this panel really
16 worth your while.

17 And the other role here of the other six
18 members of our panel here today will be asking
19 questions and comments. Now, for the most part, I
20 hope they have seen the presentations. They have
21 had a chance to review them. They might have some
22 questions on their mind. I'm sure they'll have
23 more as they listen to the presenters.

24 So that's pretty simple, right? Six
25 presentations, six commenters, and here are the

1 commenters. You've already met several of these
2 people, or actually all of them, now that I think,
3 except for Lad, at the very end there. And I
4 couldn't help but noticing as I was looking at
5 this and preparing the slide, that we have three
6 developers here, Joe Greco, John Seymour, and, and
7 John Tormey, from the developer side. And then we
8 have Pedro from Edison, Fong Wan from PG&E, and
9 different in this panel than earlier this morning,
10 Lad Lorenz, from SDG&E.

11 Good, I always wanted to get a recorded
12 message. Can we go on? All right.

13 And notice that the first names of the
14 developers, it's John, John, and Joe, and then I
15 picked out the first names for the utility guys,
16 and it's Pedro, Fong, and Lad, you know. And I
17 thought there's got to be a story here, but I
18 can't figure out what it is.

19 (Laughter.)

20 PANEL 2 MODERATOR ACKERMAN: I think you
21 have to give a bonus point to the utilities for
22 cultural diversity, something like that.

23 Let me just speak briefly. You've met
24 these people, but a sentence on each might be
25 worthwhile.

1 Joe Greco, Vice President, Western
2 Region of Caithness Energy, based in Reno, Nevada,
3 responsible for asset management and expansion of
4 their west coast geothermal and natural gas
5 portfolio.

6 Pedro, Pedro Pizarro. I want to mention
7 his arrest record and convictions, that's a
8 separate topic that we'll talk about later. Pedro
9 is a Senior Vice President of Power Procurement in
10 Southern California Edison, and prior to that he
11 was a senior manager at McKinsey and Company in
12 Los Angeles, and he has a long list of very
13 impressive degrees, I might add, in Chem
14 Engineering from Harvard University and Caltech.

15 John Seymour, Executive Director, FPL
16 Energy, and he's responsible for their wind energy
17 development efforts in the western United States.
18 He has a law degree from Columbia University Law
19 School.

20 Fong Wan is Vice President, Energy
21 Procurement at PG&E. He has a BS in Chemical
22 Engineering from Columbia and an MBA in Finance
23 from the University of Michigan.

24 John Tormey is Senior Counsel at
25 Constellation Energy Group, and previously he was

1 in the D.C. office of Chadbourne and Parke. He
2 has a law degree with honors from George
3 Washington University's Law School.

4 And Lad Lorenz, Vice President,
5 California Regulatory Affairs for both SoCal Gas
6 Company and San Diego Gas and Electric. He is
7 based in San Francisco, and Mr. Lorenz' primary
8 responsibility is for advocating for the utilities
9 before the CPUC.

10 So that introduces the people who will
11 be making the comments. And I want to give you an
12 idea, and even our panelists -- my panelists,
13 don't even know how I'm going to do this part, so
14 listen closely. Here's how it's going to work.

15 We're going to be doing them in series
16 of twos, because it's impossible to listen,
17 especially at this level of detail, to six
18 presentations and remember what the first one
19 said, much less the second, third, or fourth,
20 right? And you'd get lost. On the other hand, if
21 we just chop it up into one at a time for comments
22 and questions, we'd be here until next -- so we're
23 not going to do that, either.

24 So what I thought would work better is
25 if we split them up into twos. Even though the

1 relationship here might be, well, only that
2 they're trying to advance the discussion on
3 alternative methods for reducing credit
4 requirements and mitigating risk, that might be
5 their strongest, so the first two speakers who
6 will be starting off, Kevin McSpadden, who you've
7 met this morning, and Partho Ghosh, who's here
8 from Marsh and McLennan Securities. And I'll
9 introduce them here in a second, and I'll, I'll
10 just come back to the slide, I think, when I do
11 that introduction.

12 But I want to give you ground rules, so
13 let's just keep on going for a second. The next
14 order would be John Buehler and Russell Read, and
15 then I'll stop there and I'll ask our panelist of
16 commenters to make any comments they wish. And by
17 the way, commenters, if you have nothing to say,
18 suggestion, don't say anything. But if you do
19 have something to say or if you have a question,
20 please bring it up. I think that would be good.
21 Audience, same way. If you have something to say,
22 a question to ask, do it after the respective
23 speech or discussion that we have here.

24 And finally, we'll have Curtis Kebler
25 and John Flory. Now, is it my understanding, Joe,

1 that you want to take a break somewhere today? I
2 mean, like by 8:00 p.m. tonight, was that where
3 you had in mind?

4 UNDERSECRETARY DESMOND: I was hoping
5 about 7:00 p.m. Gary, but --

6 MR. ACKERMAN: No, 3:00 o'clock, or do
7 you care? Should I keep my eye on that?

8 UNDERSECRETARY DESMOND: Well, see how,
9 see how the flow goes, but --

10 MR. ACKERMAN: Okay. If they start
11 dropping like flies we'll know to take a break.

12 Great. That's, that's a great slide.
13 I've always wondered what that meant. Okay.
14 We'll forget the rest of this presentation.

15 Let's go then to Kevin McSpadden, and
16 let me just tell you a thing or two about Mr.
17 McSpadden. He is, as I said, with Milbank, Tweed
18 in the global project finance area, where he's
19 primarily -- primarily represents developers
20 during the development stage of a project and
21 negotiation of project contracts.

22 In the past year -- please turn those
23 phones off, they just drive me nuts. Okay. In
24 the past year he has negotiated ten renewable
25 power purchase agreements with California's three

1 IOUs, so why don't you put your hands together and
2 welcome Kevin to this podium.

3 (Applause.)

4 UNDERSECRETARY DESMOND: Gary, just as,
5 just as a matter of procedure here, if, you know,
6 all the speakers and the commenters could speak
7 clearly into the microphone, because I know a
8 number of people listening in had a difficult time
9 earlier. So, that's all.

10 (Inaudible asides.)

11 MR. McSPADDEN: What I wanted to discuss
12 today was basically some of the risk that, you
13 know, I've identified in, in working with the
14 California Investor Owned Utilities, and suggested
15 risk mitigation and also alternative structures
16 that could be used in lieu of the, of the security
17 requirements that are currently required by the
18 utilities.

19 This first slide, what I've tried to do
20 is identify what I see as the, as the risk that
21 both are, are told to me by the utilities and what
22 I've sort of learned, as well. We've covered most
23 of these this morning. The one thing that wasn't
24 mentioned is the, in the development stage, to
25 cover potential penalties for failure to meet RPS

1 requirements. And I'll point that out, although
2 in two slides I'll show you how that really isn't
3 a risk.

4 So ideally, we should be placing a, we
5 should be identifying the risk and then trying to
6 place a value on those, on those risks. And based
7 on that, the, the various security requirements
8 should, should be set.

9 During the bid evaluation stage, what
10 I've seen is that even though the, the bid
11 deposits are not that significant, they do
12 discourage that participation, there's less
13 competition in the bid process. You know, it's
14 mitigation that, that I see have the, the utilities
15 have the least cost/best fit methodology which
16 they apply to bids. They might have to evaluate
17 more bids, but, but in the end I think that
18 there's a benefit to competition. You know, in
19 addition to the least cost/best fit methodology,
20 you also have the CPUC oversight that's, that will
21 be in place, as well.

22 So I guess overall I don't see the
23 rationale for a, a bid deposit at this stage,
24 particularly given here in California where we're
25 trying to, you know, increase the, the renewables

1 that are bidding into the, into the process.

2 During the development stage, I guess
3 with, particularly with respect to the smaller
4 developers, there is a significant impact to those
5 that are required to put up the, the development
6 stage security. The way it's currently structured
7 by the utilities is that half is put up upon
8 contract execution, and the other half is put up
9 30 days following the CPUC approval. And as was
10 mentioned earlier, the, the significant milestone
11 for the developer is at the, is when the
12 construction financing is obtained.

13 You know, I recognize that there is a
14 certain risk between the execution of the PPA and
15 between the construction finance, but there are a
16 number of mitigants in, in place that, that do
17 mitigate this risk to the utility. You know,
18 first of all, you know, I mentioned the, the
19 penalties that, that are imposed on the, on the
20 utility. And I'll get into the RPS penalties in a
21 slide or two. But generally, there's, there is a
22 mitigant.

23 There's a good faith exemption from the
24 penalties under the RPS. If the, if the utility,
25 you know, in good faith does enter into this, into

1 these renewable contracts and for whatever reason
2 the, the PPA or the project does not achieve
3 commercial operation, you know, there are these
4 good faith exemptions. They're not very well
5 defined by the Public Utility Commission, so, you
6 know, that would be a recommendation is that the
7 Public Utility Commission could, you know, better
8 define the good faith exemption under the RPS
9 penalties, but that is, that is a potential
10 mitigant.

11 Also, you know that once construction
12 financing is obtained, you have the construction
13 lender backstop as long as major equipment
14 warranties. And I'll get into the alternative
15 security structures in just one second. But as,
16 as alternatives, you know, you do have step-in
17 rights. There's, you know, certain concerns about
18 step-in rights that I'll identify, as well. You
19 have the subordinated security interest.

20 What we're also seeing, you know, during
21 this time period is, you know, a direct assignment
22 of, of a percentage of the buy-down under the
23 turbine warranty. This is particularly, you know,
24 we're seeing this more with, with wind type
25 projects where, you know, they're agreeing to

1 assign, directly assign a percent of the, of the
2 buy-down payment.

3 And then, you know, the payment of daily
4 delay liquidated damages, you know, is one of the,
5 one of the payment, payment streams that the
6 utility indicates needs to be covered by the
7 security deposit. But the way I, I've seen it and
8 the way it sort of, sort of worked out is the, the
9 opportunity to pay daily delay liquidated damage
10 is out there in the event that the, that the
11 project is not going to achieve commercial
12 operation by the commercial operation date.

13 But I think it's, it's certainly
14 understandable to have some sort of security in
15 place, or, or the up front payments of these daily
16 delay liquidated damages. But, but having to put
17 that up, you know, at the early start of the
18 project, or having to cover that sort of risk at
19 the early stage of the project really isn't, isn't
20 warranted, in my opinion.

21 As I mentioned, just the RPS penalties
22 in this for the development deposit. This is, you
23 know, one of the risks that the utilities have
24 identified. Basically, you know, under CPUC
25 decisions it's five cents per kW, kWh, it's capped

1 at 25 million. As I mentioned, there's this good
2 faith efforts exception, but, you know, it is a
3 big standard and it is something that the CPUC
4 perhaps could provide some sort of guidance on, as
5 well.

6 During the commercial operation stage,
7 you know, I've negotiated power purchase
8 agreements with a number of utilities around the
9 U.S., and here in California the performance
10 assurance is around the highest that, that I've
11 seen charged by any of the other utilities.

12 And I think you need to look at the, the
13 mitigants that, the risk mitigants that are out
14 there. You know, the primary mitigant being the
15 lender backstop, but then again, you have, you
16 know, major equipment warranties in place,
17 insurance, and you also have the IOU load reserve
18 requirements that, you know, are, that are in
19 place, as well, established by the PUC.

20 Again, proposed alternative security
21 structures for the commercial operation stage
22 would be step-in rights, subordinated security
23 interest, and requirement that insurance proceeds
24 be re-invested or a buy-down of contract capacity.
25 This, this would be in a, a situation not a

1 termination payment, but in a, where the developer
2 is, is looking to cure a, a delivery default. And
3 again, an assignment of the percent of the buy-
4 down under a turbine warranty. Primarily we're
5 seeing this on the, on the wind side again, and
6 the assignment of a percentage of the proceeds
7 from the availability guarantee.

8 Under the turbine warranties it's,
9 particularly with the wind, there's going to be
10 availability guarantee, you know, generally in the
11 95 percent range for wind turbines. And then
12 there's also going to be a, a separate warranty in
13 the turbine agreement for a, you know, buy-down in
14 the event that the capacity is less than what is
15 guaranteed under the, under the contract.

16 With step-in rights, you know, whether
17 or not these are, or the value of the step-in
18 rights are really dependent upon the lender and
19 what the lender is going to agree to. The step-in
20 rights are going to be subordinate to the senior
21 lender. The, the lender s also going to be
22 concerned, you know, unless the buyer assumes all
23 of the seller's obligations so the lender's under,
24 but the loan agreement and all other project
25 documents, as well.

1 On the buyer's side, you know, you're
2 opening up potential direct liability by the, by
3 the buyer stepping in and taking over the project
4 and operating the project. There also may be
5 concerns about, you know, the buyer's
6 creditworthiness and whether or not they have the
7 capability to step in and, and operate the
8 project.

9 It's a time consuming and expensive
10 process, you know, and all the power purchase
11 agreements I've, I've been involved with, and, you
12 know, a number of them do have the step-in right,
13 but I'm not aware of any, you know, buyer stepping
14 in and actually exercising this right.

15 Another potential option is a, you know,
16 supported security interest in assignments of the
17 warranty payment. And I think these two need to
18 sort of work in tandem during the early period of
19 the operation period. You're, you're covering the
20 exposure to liability risk, you know, by assigning
21 a percentage of the warranty payments. You know,
22 later on the subordinated security interest is
23 going to, you know, have more, more value.

24 I was, you know, I was looking at, at,
25 you know, Pablo up from this meeting, and I think

1 that, you know, that there is things that could be
2 done by the, by the Public Utility Commission. I
3 think that there could be clarification, you know,
4 on particularly with respect to RPS penalties and,
5 and the utilities' good faith compliance.

6 You know, I noticed the report, I read
7 through the Black and Veatch report and I thought
8 it was very good for what it covered, but I think
9 the conclusions could, could go, be a little bit
10 stronger, based on, you know, what's being
11 discussed today at the workshop. And we can
12 perhaps develop a, a plan for going forward and
13 looking at and evaluating, you know, what the
14 risks are, what the mitigants are, and whether
15 there's other mechanisms other than just a
16 straight, straight security requirement.

17 PANEL 2 MODERATOR ACKERMAN: That's it?

18 MR. McSPADDEN: That's it.

19 PANEL 2 MODERATOR ACKERMAN: All right.
20 So, commenters, write your questions down, make
21 notes, what have you, and I'll introduce the
22 second part of our presentation duet here, Partho
23 Ghosh.

24 Mr. Ghosh leads the financial risk
25 products weather and energy specialty products --

1 man, that's a long title -- WESP Group, within
2 Marsh and McLennan Securities, and Marsh's
3 alternative risk solutions practice. He's held
4 positions at Enron Corporation, Donaldson, Lufkin
5 and Jenrette, Credit Suisse Financial Products,
6 and Salomon Brothers.

7 So please put your hands together and
8 welcome Partho.

9 (Applause.)

10 MR. GHOSH: By way of clarification, I
11 would just like to say that I did not work for the
12 Western Power Trading Desk of Enron. I have a
13 grandmother who likes to visit California, and I
14 would not turn the lights off on her.

15 Furthermore, the very fact that I have to work for
16 living shows you that I am one of the good guys.

17 Our group structures and places risk
18 with capacity providers, whether they be hedge
19 funds, commercial banks, reinsurance companies,
20 insurance companies. We don't take the risk
21 ourselves. We just structure and place. There
22 are many disadvantages to that, but one of the
23 advantages, we'd like to say, is that we bring,
24 hopefully, at least some of the time, the best
25 ideas and the best products. We're not dependent

1 upon a balance sheet. We're not dependent upon a
2 particular product or technology.

3 As we discuss risk with CFOs and traders
4 in energy trading companies, the first issue is
5 volatility. The power market, as most of the
6 distinguished people in this room probably know,
7 is different from other markets in that you can't
8 store power, so the volatility is higher. And
9 that's what creates very large collateral
10 requirements.

11 This graph up here is a not so atypical
12 day in the NEPOOL-Mass Hub. It's in the winter
13 instead of the summer, which is, you know, as you
14 know, the summer is when most peaking occurs. And
15 what it shows is during this day on the X axis are
16 the hours of the day, zero to 24. On the Y axis
17 is dollars for megawatt hour. What it shows is
18 that the power during the day went from \$75 to
19 \$900 per megawatt hour. Now, that's an increase
20 of approximately 1200 percent.

21 Now, compare that to the Dow or the S&P
22 500. A recession is defined -- or, correction, a
23 bear market is defined as a 20 percent decline in
24 index. If you were to have a 1200 percent
25 increase or decrease in Dow or the S&P 500, what

1 would happen? And that is really the issue that
2 we like to deal with when we talk to CFOs, the
3 very issue of if you have volatility somebody has
4 to pay for it. It's kind of like a Newtonian law
5 of physics. You can't destroy volatility. You
6 can't eliminate it. You can only transfer it to
7 somebody. Just like in energy, you can't destroy
8 energy, you just move it around.

9 And so what we like to think we do for a
10 living is we, we're in the Kurtosis business.
11 That is to say, we like to create pointy graphs
12 instead of flat graphs. Now, what's the point of
13 that? The point of that is that flat graphs have
14 dispersion, and dispersion is another name for
15 volatility. And what we like to do in our
16 business is create a risk management product that
17 reduces dispersion and centers it around the mean.

18 So if you look at the green line, the
19 variance is a lot less than the red line. That's
20 an actual product that we have that I'll discuss
21 in a second, called power price protection, which
22 is really a contingent call option on power. And
23 that is a real transaction in which the red line
24 is the "before" shot of risk, and the green line
25 is the "after" shot, after we apply our PPP.

1 Now, using that PPP analogy for a
2 second, because it's one of our hotter selling
3 products, I have a lot of treasurers who tell me
4 yeah, well, I don't need it. So I say to them
5 well, why is that. Oh, well, you know, outage
6 risk, I, I manage it myself. I said, really. How
7 do you manage it yourself? Oh, well, you know, I
8 mean, I decided after much quantitative analysis
9 to do nothing. And I said, really. How much does
10 it cost to do nothing? And at that point we
11 usually get a CFO involved. He said well, I don't
12 know, but I, I just do nothing. Trust me, black
13 box, buy low, sell high. It's very complicated.

14 And I said well, let's just think about
15 this for a second. First Energy, around 1997, had
16 a 72 hour outage that cost them \$120 million in
17 replacement cost. So let's just use that as a
18 base. So if you're saying you do nothing, what
19 you're really saying is that assuming you have the
20 same exposure as First Energy, you're taking out a
21 \$120 million line of credit and you're not using
22 it. A \$120 million line of credit costs you 75
23 basis points just to keep it open, and the very
24 fact that you don't use it means there's an
25 opportunity cost of the \$120 million.

1 Now, let's just assume that that
2 opportunity cost is your WACC, your weighted
3 average cost of capital, because that really is
4 your break-even above which you should invest
5 capital. The average energy company in America
6 has a WACC around 12 percent. So what you're
7 really telling me is that you pay 12.75 percent of
8 the limit of \$120 million to do nothing. Is that
9 right? And he was like, yeah, yeah, that's right.
10 That's right, you know, that's the number. We can
11 count.

12 I said, well, gee whiz, did you know
13 that the last 12 transactions we've executed in
14 power price protection have executed at three, at
15 two to four percent of limit? So you're telling
16 me that instead of adding value you're destroying
17 value for shareholders? Do you understand that
18 the CFO is sitting over here, and his fiduciary
19 duty is to shareholders? In fact, he signs the
20 annual reports every year, as per Sarbanes-Oxley?
21 And at that point the guy is fidgeting around,
22 he's sweating, and he, he needs a glass of water.

23 But the point we're trying to make in
24 that conversation is that risk costs something.
25 Volatility costs something. And you have to carry

1 that risk on your balance sheet. And so what our
2 strategies are designed around is reducing the
3 cost of carry of your risk. So the question we
4 ask CFOs and COs is, is a Triple A rated insurer
5 better at carrying risk than a Triple B-plus
6 energy company. In other words, if you have to
7 carry risk, is it more efficient to carry risk in
8 a good balance sheet or a bad balance sheet.

9 So the upper line basically says look,
10 you have collateral requirements, but collateral
11 requirements are expensive. And when you give
12 collateral what you're saying is you, the energy
13 company, the generator, are carrying that risk,
14 that volatility, at a very high cost of capital.
15 And the average, again, the average credit rating
16 of the average energy company in America today is
17 slightly above investment grade.

18 On the other hand, there's a number of
19 techniques you could deploy to in effect transfer
20 the cost of carry to somebody else with a better
21 balance sheet. And that's really what the so-
22 called black box at the bottom is all about. We
23 use securitization, and we use different kinds of
24 credit support to transfer the cost of carry to
25 institutions that are better able to carry it, and

1 thereby reduce the cost of capital, reduce the
2 cost of carry, which should be transferred to
3 Grandma and ratepayers.

4 Now, what do we mean by securitization?
5 MMC Securities did a securitization with worker's
6 comp in California, a multi-billion dollar deal.
7 What we found is that in the surety market there
8 was a dislocation, and that if you splice and dice
9 the risk and sell it to hedge funds in different
10 institutions with different preferences, there's
11 basically an arbitrage such that you can fund that
12 risk cheaper using securitization than you can in
13 the surety market. At least that was the case in
14 the last couple of years. So we did this for
15 worker's comp.

16 And what we're suggesting is that if you
17 take all the major long-term power contracts in
18 California from power generators to power buyers,
19 you put your collateral which you're already
20 spending at the bottom as an equity there, you
21 tranche it up into different layers of probability
22 of default, Triple B, A, single A, et cetera. You
23 sell off the top layers to some mono-line
24 insurers. But that bottom layer is going to be
25 smaller than if you have the status quo. And

1 that's what securitization does for you, it
2 reduces the cost of capital. It doesn't eliminate
3 it. It reduces it.

4 But you can go further. You can add
5 credit support. I discussed power price
6 protection for you. This is a growing market.
7 We've doubled our business in this product every
8 single year. Power price protection allows a
9 generator to transfer the outage risk to somebody
10 else. So if you, the generator, are selling fixed
11 price power long-term, the outage risk, the
12 replacement cost risk, can be transferred to
13 somebody else. Smart thing to do. Contingent
14 call on power.

15 Well, guess what. That actually
16 enhances the credit value inside the triangle.
17 Why is that? Because if you're a lender you now
18 know that that particular slice of risk is
19 transferred to a hopefully Double A or better
20 entity, and the generator doesn't have it.
21 Likewise, credit, trade credit insurance. If
22 generators have clients, basically trade
23 receivables, and they buy some trade credit
24 insurance that pays off if their receivables don't
25 pay off, then that gives lenders comfort. And

1 lenders will often reduce the rate of interest to
2 an NPV amount that is actually greater the cost of
3 the premiums. That's why that market exists.

4 But I was fascinated to hear the
5 discussion this morning about the fact that it's
6 all very nice, but it doesn't really do much,
7 because that's exactly right. More and more our
8 customers are saying that's very nice, but it
9 doesn't do much. And so we've created a product
10 called power default protection, which gets at the
11 physical issue of electron. It basically says we
12 will find counterparties, and we've found them in
13 the physical traded market, who will step in and
14 take over the obligations of the seller, and
15 deliver the power themselves. This is slightly
16 different from what we talked about a few minutes
17 ago. It's not the buyer of the contract stepping
18 in. It's a third party stepping in.

19 So if you have Party A selling fixed
20 power to Party B, Party A pays a monthly premium
21 to Party C, the third party, and Party C steps in
22 Party A's place and delivers physically the power
23 to Party B.

24 Now, how, how is that? It's that way
25 because there are players that are in the physical

1 market as well as the OTC and the listed
2 derivatives market. And because they're in the
3 physical market they own physical storage
4 capacity. They own railroads. They own
5 generation assets. They own peakers, they own
6 baseload. So they don't just write you a check.
7 They physically have the means of putting the
8 electrons where they belong. And we believe that
9 when you combine PDP with PPP and trade credit
10 insurance you credit support. The structure is
11 such that that equity collateral layer goes down
12 even further. It goes down even further than
13 securitization.

14 So in our view, this is a potential
15 solution that requires serious consideration.
16 Power price protection is something that's being
17 done right now. Trade credit insurance is
18 something that's been done for a long time. Power
19 default protection is something that we have
20 markets for, we're ready to execute, and a few
21 deals have been done, but not a lot. And the
22 securitization business is nothing new in itself.
23 However, I think what we bring to the table is
24 we're able to lay off layers to monoline insurers
25 that the traditional investment banks aren't able

1 to do because of the relationships and our
2 history.

3 So our concluding statement to you is
4 that these line items that I saw, let's discuss
5 insurance, let's discuss credit support. They
6 don't make any sense in today's world, because
7 what is insurance and what is a security. What is
8 credit support and what is an index based product.
9 What is an OTC derivative and what is insurance.
10 Those lines are blurring. This diagram up here
11 has four, five different kinds of products
12 simultaneously. And that convergence is what
13 Marshall McClennan Securities is designed to
14 exploit, the convergence of insurance and capital
15 markets.

16 Thank you.

17 PANEL 2 MODERATOR ACKERMAN: Thank you,
18 Partho. That was --

19 CPUC COMMISSIONER BOHN: Gary, can I ask
20 a question just for a second before we lose track
21 of, of this presentation.

22 PANEL 2 MODERATOR ACKERMAN: No, we're
23 open for questions. Go ahead.

24 CPUC COMMISSIONER BOHN: Why wouldn't it
25 be cheaper from a public policy point of view to

1 sell that to the utilities, as opposed to the
2 power generators?

3 PANEL 2 MODERATOR ACKERMAN: Turn on --
4 Partho, turn on your mic and please speak into it.

5 MR. GHOSH: You've got, I mean, we're
6 just taking a situation and a scenario and
7 suggesting to our client. It doesn't mean we're
8 -- oh, sorry. It doesn't mean that it wouldn't
9 apply to anybody else. And that's a good idea. I
10 mean, you certainly could look at that target
11 market.

12 So far, for whatever reason, maybe
13 because our clients have been in the space that
14 we're talking about, they've asked for this
15 solution, so we've thought more hard about that.
16 But there's no reason it couldn't apply to the
17 other segments you're talking about.

18 COMMISSIONER GEESMAN: Does it lend
19 itself more to a portfolio of projects than to a
20 single contract?

21 MR. GHOSH: Correct. There is different
22 forces at work there. One is the diversification
23 aspect reduces risk. And there's a co-variance
24 aspect. Certain, certain assets go up and down
25 simultaneously, and that up and down-ness reduces

1 the overall risk, and that, in turn, correlates
2 into lower capital cost.

3 PANEL 2 MODERATOR ACKERMAN: Let's go to
4 our commenters. Who would like to start? Pedro,
5 please.

6 MR. PIZARRO: Sure, thanks. Picking up
7 on the question about alternate uses for the
8 products. One thing to consider would be the
9 sinking up of these kinds of product structures
10 with some of the requirements that load-serving
11 entities have in California. So, for example,
12 today we operate, I don't know if, how close you
13 are to these, but today we operate under resource
14 adequacy requirements that are set by the PUC.
15 Those requirements have really migrated the market
16 away from, a little, reliability issue going here
17 to my left. It's a hydro-spill here.

18 (Laughter.)

19 MR. PIZARRO: Those, those requirements
20 are really moving us to a much more physical
21 world, and not just physical in terms of the
22 electrons flowing, but physical in terms of the
23 electrons flowing from specific plants qualified
24 for specific criteria. So not only do you have
25 resource adequacy requirements, you also have

1 local area requirements. You have some of the
2 renewable requirements.

3 So my only point is, interesting stuff.
4 I'm certainly curious to hear more about it as, as
5 the thinking develops. But there's an
6 intersection here between the product types and
7 the very physically driven requirements that the
8 PUC appropriately has been setting up to ensure
9 that we have not just power, but power from the
10 right locations and the right types of plants with
11 the right sort of qualifications.

12 We have some early steps with the
13 development of capacity products. Again, this,
14 this is still early. And so I, I just throw that
15 out. It's more of a comment than a question,
16 unless you have some perspectives on that.
17 Because, you know, John's, John's question really
18 keyed that up, and you're really talking about
19 products that I think are based on diversifying
20 risk across a portfolio. We had some products
21 like that, some were financial ones like, you
22 know, LD contracts, which no longer count, or will
23 sunset out. They won't count anymore for resource
24 adequacy. So we need to make sure that we're not
25 undoing what the PUC has been doing over the past

1 couple of years.

2 PANEL 2 MODERATOR ACKERMAN: Okay.

3 Fong, do you want to weigh in with any questions
4 here for either Kevin or for Partho?

5 MR. WAN: I, I think we're very
6 interested in a cheaper alternative, and --

7 PANEL 2 MODERATOR ACKERMAN: What do you
8 see here that strikes you?

9 MR. WAN: It, it's really the way John
10 turned the question around, that we could be, we
11 could be the buyer of such protection. And, and
12 I'm trying to figure out who these physical
13 players are in California. And because we, I
14 don't know about Pedro and Lad, in general, the
15 rule of thumb is that we serve out of one, one out
16 of every 20 American, so we have a very large
17 load, and I'm trying to figure out where the
18 replacements are.

19 PANEL 2 MODERATOR ACKERMAN: But you're
20 only talking about replacement for securitizing
21 those contracts which you're entering into with
22 third parties; right?

23 MR. WAN: Well --

24 PANEL 2 MODERATOR ACKERMAN: You're not
25 talking about your whole fleet.

1 MR. WAN: I understand that.

2 PANEL 2 MODERATOR ACKERMAN: Right. I
3 just wanted to be clear of that.

4 MR. WAN: PG&E only has about 35 percent
5 or 40 percent of a portfolio coming from their own
6 generation with the DWR contracts dropping off and
7 older units falling off. This is a big, a bigger
8 issue in terms of fulfilling our net open. So I'm
9 just trying to figure out who they are, and is it
10 really a financial contract we're talking about,
11 or is it really, indeed, some power plants that
12 he's talking about.

13 PANEL 2 MODERATOR ACKERMAN: Well, let's
14 push it over to Partho and see what he has to say.

15 MR. GHOSH: Well, again, I don't want to
16 oversell myself.

17 PANEL 2 MODERATOR ACKERMAN: Okay.

18 MR. GHOSH: The physical aspect of this
19 is very cutting edge, and when we've done it,
20 it's, it's -- I can count the number of deals on
21 my hand, and they're very difficult to do and
22 they're customized. And it depends on the acts of
23 the trader. But if you look at the street today,
24 the financial players are increasingly becoming
25 physical players. So Barclay's Capital, Goldman

1 Sachs, Morgan Stanley, they're no longer just
2 trading contracts back and forth. They see the
3 value and the optionality in owning physical
4 assets, so they have the ability to move around
5 power, store it, in addition to just trade it.

6 So most of the transactions are purely
7 financial. If you, if you had to break up my
8 book, 90 percent of them, and probably higher, is
9 a product where my markets write you a check. You
10 take that check, and it's designed to be enough of
11 a check to pay for the replacement power. And
12 then you go buy the physical power in the pool.
13 That's most of my products. But we're
14 increasingly seeing demand for and doing without
15 overselling our capacity to do that, sort of a
16 combined financial physical contract where the
17 customer in effect has a choice. They can have a
18 check, or they could actually have somebody step
19 in and fulfill the commitments.

20 PANEL 2 MODERATOR ACKERMAN: Okay.
21 Thank you.

22 Lad, comment, questions?

23 MR. LORENZ: Yes, a couple of comments.
24 All three of the utilities have customer risk
25 tolerances that have been established by the

1 Commission. We try to manage that risk within
2 those, you know, within those parameters, and are
3 using a variety of tools to try and manage that,
4 you know, manage that risk. You're bringing up
5 some, some potentially new options or new third
6 parties for us to consider in that mix, and
7 that's, you know, that's interesting. We, you
8 know, we're always looking for cheaper insurance,
9 so to speak, on how to manage that, that customer
10 risk tolerance. So, you know, interesting.

11 The, the comments that I had for, for
12 Kevin were more of questions.

13 PANEL 2 MODERATOR ACKERMAN: Go ahead.

14 MR. LORENZ: You indicated in your
15 presentation that there -- you were comparing the
16 cost of, of credit within California to the, to
17 the cost of credit across other markets in other
18 states. I wasn't clear whether the comparison was
19 renewables to renewables or, you know, baseload
20 generation to baseload generation, and whether
21 those are comparable. It would seem to me that
22 renewables are going to traditionally be higher,
23 and that kind of, you know, that would be
24 expected, to me. So that was, that was a question
25 I had.

1 The, the options that you had listed are
2 all ones that we have been taking advantage of in
3 the negotiations with regard to these specific
4 contracts that we're putting in place, step-in
5 rights and securitization, and those kinds of
6 things, they're all options that we have, we have
7 considered at one time or another. You're right,
8 they can be expensive and time-consuming to try
9 and implement, and I don't think we've actually
10 had to do it yet, but we've got some of them in
11 place. We'll see what happens.

12 PANEL 2 MODERATOR ACKERMAN: Kevin.

13 MR. McSPADDEN: The answer to the first
14 question is, is yes. The, what I was comparing
15 the numbers to were renewable contracts,
16 particularly in the northeast. I've seen a lot of
17 contracts in the northeast, and in some of the
18 surrounding western states, as well. We saw some
19 of those numbers earlier this morning. And --

20 MR. LORENZ: Then my, my follow-up sort
21 of is that it, to me, it's not surprising that the
22 cost in California may be higher, because we have
23 the most aggressive requirements placed on us by
24 the PUC to reach some goals that have penalties
25 associated with those, and those, those penalties,

1 as I think your presentation recognized, can drive
2 the credit requirements, you know, because we are
3 going to be exposed if we don't get there, and
4 therefore we have to look for the best projects,
5 the most reliable, the ones that are going to
6 deliver, and have to put in place those credit
7 facilities to ensure that that's going to happen
8 so that, you know, our customers and our
9 shareholders are protected.

10 MR. GHOSH: If I could just comment on
11 something you said about cheaper --

12 PANEL 2 MODERATOR ACKERMAN: Wait, let
13 me have Kevin, and then I'm going to go to you
14 right away. Kevin, go ahead and respond.

15 MR. McSPADDEN: Yeah. I was just going
16 to say with -- I'm sorry, I lost my -- just a
17 second. Let's --

18 PANEL 2 MODERATOR ACKERMAN: Don't tell
19 me you forgot, because we're all in trouble.

20 MR. LORENZ: It wouldn't surprise me if
21 the costs in California are higher because of the
22 requirements that we have for the 20 percent
23 renewables.

24 MR. McSPADDEN: And you're talking about
25 the value of the step-in rights and the other

1 things, and I agree that I would prefer looking at
2 the mitigants and trying to determine what the
3 risk actually is out there. I agree that, you
4 know, some of the alternatives, there's, there's
5 some value to it, but, but I think that, you know,
6 trying to evaluate the, the risk and the mitigants
7 would be a more worthwhile exercise than trying to
8 look at some of the alternatives that are out
9 there.

10 PANEL 2 MODERATOR ACKERMAN: Partho.

11 MR. GHOSH: Yeah, I just want to pick up
12 on that comment you made about cheaper insurance.
13 I think it's important from a public policy point
14 of view to not get too hung up on labels. I mean,
15 if you let utilities pass on insurance but not OTC
16 derivatives, for example, you're really limiting
17 yourself. What we're finding increasingly is
18 there's an arbitrage-ing going on between the
19 derivative markets and the insurance markets such
20 that often the risk is more efficiently priced and
21 more cheap, in effect, through, for example, hedge
22 funds.

23 So a concrete example right now is in
24 the Gulf of Mexico. We're working on the
25 structure, we're transforming hedge fund capacity

1 into insurance capacity simply because there's a
2 shortage of insurance capacity. It's a different
3 pool of capital, and we're able to get cheaper
4 pricing for clients because of our ability to
5 transform one into the other. So I think when you
6 talk about cheaper insurance, it's important to
7 let go of the old paradigms and the old buckets
8 and the old labels and really talk about cheaper
9 risk management product.

10 PANEL 2 MODERATOR ACKERMAN: Very good.
11 I was wondering, Commissioner Bohn, how would you
12 react to Lad's comment that maybe the cost of risk
13 mitigation instead of credit is due to the rules
14 that are imposed upon the utilities by the
15 Commission. Do you have a reaction to that?

16 CPUC COMMISSIONER BOHN: Can I have an
17 alternate question? No, I --

18 PANEL 2 MODERATOR ACKERMAN: I don't
19 have an alternate question.

20 CPUC COMMISSIONER BOHN: No, seriously,
21 it's, you know, it, it's probably right. I think
22 any time you start dealing with regulatory
23 mandates there's a, there's a premium cost that,
24 that sneaks in there, almost no matter what they
25 are. I'm, I'm less concerned about the structure,

1 because to, to Partho's last, last point,
2 scurrying around and finding whatever is the
3 appropriate risk capital is what people do, and
4 sometimes they're in the insurance business and
5 sometimes they're in the investment banking
6 business, and sometimes they're in the lending
7 business. That's all fine. It all comes down to
8 what is the cheapest cost to get this process
9 underway to the ratepayer. And whether the
10 product looks like a, a duck or a goose or a swan
11 is really not very important, as long as it does
12 the job.

13 I'm, I'm struggling with, with the
14 process as, as we go through these conversations,
15 I'm struggling with the process of with all of
16 these alternatives out there, and if it is in fact
17 the case that the reason for special purpose
18 vehicles is to insulate a particular power plant
19 from the risk of bankruptcy of the parent, it
20 would seem to me that one could deal with -- step-
21 in rights would seem to me to be a much more, just
22 arbitrarily, a much more valuable right, and would
23 mitigate the risk a lot more than it seems to be
24 recognized here. And I'm trying to figure out why
25 that is not kind of a natural thing to do.

1 PANEL 2 MODERATOR ACKERMAN: Let's hear
2 from Fong.

3 MR. WAN: That was my conclusion about a
4 year ago. And PG&E has retained several law firms
5 to try to learn what's the best practice out
6 there, and truly get a good solid step-in right.
7 And we tried through our long-term RFO to
8 structure some of those transactions, and we can,
9 we welcome any help you can offer us. We, we
10 couldn't seem to find the right situation where we
11 are really subordinate to the primary lender, and
12 we could find the right structure, in terms of
13 governance, and how to avoid bankruptcy, because
14 during the, during the course of bankruptcy we
15 actually lose our step-in right.

16 We need to get in there just in the
17 right time. And --

18 PANEL 2 MODERATOR ACKERMAN: Is that the
19 only time you lose your step-in right, during
20 bankruptcy -- if you're in bankruptcy, the buyer's
21 in bankruptcy?

22 MR. WAN: No, no.

23 PANEL 2 MODERATOR ACKERMAN: Are there
24 any other conditions? The seller -- oh, the
25 seller --

1 MR. WAN: The seller's bankruptcy we
2 lose the step-in right. I can't, we can't move
3 in.

4 PANEL 2 MODERATOR ACKERMAN: You can't
5 move in. I see what you're saying.

6 MR. WAN: That's the way I understand
7 it.

8 PANEL 2 MODERATOR ACKERMAN: Okay.

9 MR. WAN: And I think, John, we should
10 explore this possibility a little more. There,
11 there doesn't seem to be a best practice out there
12 where someone can really exercise such a vehicle
13 effectively.

14 CPUC COMMISSIONER BOHN: Are, are the,
15 just generally, for anybody who, who knows the
16 answer. What is the attitude of the debt lenders
17 towards step-in rights? I mean, I can understand
18 either way they would make some sense, or they
19 might be antagonistic. What is the market saying
20 about that?

21 MR. McSPADDEN: I think, I mean, John,
22 you might have more perspective on that. But
23 generally, the lender wants to step in himself.
24 He's -- already had contingency plans for stepping
25 in in the event of a bankruptcy. So, and to a

1 large extent, the utility would be in the way by
2 stepping in and create additional problems for the
3 lender. So, John, I don't know if you have any --

4 MR. BUEHLER: We've had some issues with
5 step-in rights around some projects, gas-fired
6 projects in California when, when PG&E was, was
7 bankrupt, and involving things of a range of, of
8 stepping in to take over the plant, which was not
9 a, not a comfortable alternative for lenders who
10 weren't used to doing that kind of thing, which
11 describes virtually all lenders, through trapping
12 cash flow to the operator, and therefore the
13 owners of the project, neither of which were
14 terribly desirable.

15 But we just ended up running the plant
16 until PG&E sort of corrected itself, which was
17 inevitable, and got the cash flow out of the
18 project about a year and a half into the PG&E
19 bankruptcy and, and went on doing business. So I
20 think the, the threat was, was more compelling
21 than the reality in that circumstance.

22 PANEL 2 MODERATOR ACKERMAN: Okay. Let
23 me move on. I, I just want to check. Joe, John,
24 and John, do you have any, any of the three of you
25 have any comments or questions to --

1 MR. TORMEY: Please. I guess I'd throw
2 out, with respect to the bankruptcy risk, if we're
3 talking about a project finance structure, by and
4 large the, the special entities are going to be
5 ring fenced. And so from my perspective, I agree
6 with Fong. It's difficult to structure step-in
7 rights. It is an issue. And subordinated,
8 subordinated liens can sometimes be an issue.

9 From my perspective, what that gives
10 frequently to the out-taker is it's a place at the
11 table, and they've got some increased rights. In
12 a project finance structure, frequently you're not
13 going to end up with the SPV in bankruptcy. It
14 doesn't do the lenders any good, right? They're,
15 they're stepping in, as, as Kevin pointed out, to
16 take over the project, so they foreclose under
17 the, under a pledge agreement, they foreclose
18 under the security agreement, they foreclose on
19 the first mortgage. They take over. All of the,
20 the rights that the utility had, if they're the
21 off-taker, then give them a place at the table and
22 a, and a better possibility of negotiating some
23 sort of reasonable fix.

24 But by and large, again, in the project
25 finance world, where we're talking, you know,

1 single projects, SPVs with an off-take, I'm not
2 sure that the bankruptcy risk is, is quite the
3 same concern as some of the other structures that
4 have been out there where some of the larger IPPs
5 were, were not financing in that, that sort of
6 manner.

7 PANEL 2 MODERATOR ACKERMAN: I'm going
8 to go to you, Lad. I think you wanted to make a
9 comment.

10 MR. LORENZ: The only comment I, I was
11 going to make is that, that the step-in rights
12 are, are different. For the utility the option to
13 step in is because we have a need, we have
14 customer requirements that we're trying to
15 satisfy. The lender wants to step in to protect,
16 you know, their, their investment. And that, you
17 know, therein lies the conflict sometimes.

18 The other interesting thing is no bank
19 advised us on our step-in rights, so on one of our
20 contracts we're still trying to sort through. So,
21 you know, it, I mean, it's a, it's a tough issue.

22 PANEL 2 MODERATOR ACKERMAN: The bottom
23 line, step-in rights are messy and sometimes --
24 messy.

25 Okay. Curtis.

1 MR. KEBLER: I realize I'm not a
2 commenter, but I just had a question about the
3 issue of --

4 PANEL 2 MODERATOR ACKERMAN: No, that's
5 quite all right. We'll give you 30 seconds.

6 MR. KEBLER: -- of step-in rights. If,
7 if -- it seems like the step-in rights are project
8 specific, so if it's the utility that's conducting
9 the RFO and it's the utility that's seeking the
10 step-in rights and the step-in rights are project
11 specific, or do you run into issues about -- you
12 don't have standardized step-in rights, or maybe
13 you do, across all these different projects, and
14 if they're not standardized, then you, you sort
15 of, you've, you've negotiated a bilateral
16 arrangement for this project that's not applicable
17 to all the projects participating in the RFO, and
18 now you've got issues there in terms of your
19 ability to evaluate and select winning projects.

20 Just a question, if that is an issue.

21 PANEL 2 MODERATOR ACKERMAN: Who were
22 you directing that to?

23 MR. KEBLER: I was directing that to
24 Fong, or, or perhaps Pedro, if they thought that
25 was an issue.

1 MR. WAN: Well, I think we never got
2 that far. I want to be clear. We, we probably
3 spent a good million dollars getting good legal
4 assistance, but I couldn't figure out how to make
5 sure this is clean and could be done in a timely
6 fashion without holding up our RFO. I just
7 couldn't figure out what, what is it we were
8 getting, and we weren't even able to compare
9 across the offers. I think that was your point.

10 MR. PIZARRO: Maybe, maybe I can just
11 add the second that we have taken a look at step-
12 in rights in the context of specific bids. You
13 know, we had to discontinue new Gen-R for the last
14 year. But there was some discussion with
15 particular projects there. We had -- it's come up
16 with some of the renewables, and we're pretty much
17 in the same place as Fong, where it's been
18 difficult to -- I see Bobby Little over here is
19 shaking his head here -- it's been very difficult
20 to get to the end game with these.

21 The other piece of step-in rights I just
22 wanted to share, highlight, was in one of the, it
23 may have been Kevin's charts. Let's not forget
24 that although it's a right, it's also giving the
25 buyer direct line of sight into a potential

1 liability. So if you're stepping in you need to
2 understand what all you're stepping into, or you
3 may be stepping in it.

4 PANEL 2 MODERATOR ACKERMAN: You have a
5 one-word suggestion in mind?

6 All right. We've got to move on. Time
7 is -- a very good conversation, I thought.

8 I'd like to introduce now John Buehler,
9 Managing Partner at Energy Investors Fund, and
10 previously he served as the Chief Business
11 Development Officer as well as General Counsel of
12 his company. And prior to that, he was Associate
13 Counsel at John Hancock, and practiced with the
14 law firm of Bingham McCutchen.

15 So please put your hands together and
16 welcome John Buehler.

17 (Applause.)

18 MR. BUEHLER: Thanks, Gary. A pleasure
19 to be here.

20 We were charged with, with trying to
21 think outside the box, and as I will introduce
22 myself as a private equity guy, it's very hard to
23 figure out exactly where the box is and what's
24 inside it and what's outside it. And I hope that
25 we can at least leave this discussion with some

1 confusion about some of those issues which may
2 lead to some, some appropriate discussion.

3 What's all that mean? Well, just to
4 ratchet up to the level of private equity funds,
5 there are now about -- in 1987, when we started
6 energy investors funds, there were, there was one.
7 There are now about 700, and probably 500 of those
8 are, are hedge funds. So there are a lot of
9 participants on the side of supplying equity to
10 developers who are developing projects in
11 conjunction with off-take arrangements to
12 utilities, and a tremendous amount of, tremendous
13 volume of capital has been raised in this sector
14 over the last five years, where we went from maybe
15 50 funds to, you know, 700. So a lot of activity.

16 The typical investment scope is power
17 and energy assets, and companies, the end
18 company's part kind of incited by EPACT, a lot
19 of, a lot of discussion about whether or not EPACT
20 will clear the way for more utility mergers and
21 acquisitions, et cetera, et cetera. The typical
22 funds invest in either technology or, more
23 specifically, power and energy assets of the type
24 that you've been talking about, generation and
25 transmission specific.

1 Asset and corporate plays are -- all
2 involve non-recourse project financing and some
3 M&A, and I'm going to focus on the non-recourse
4 project financing, because that's what we do, and
5 I, I know that's been a part of the discussion
6 this morning, which, which I, I missed.

7 The focus for the funds is, is credit
8 analysis. This is kind of in conjunction with
9 that the banks do. So you borrow some money and
10 you bring in some equity because that reduces the
11 pay-out when you have finished constructing the
12 project. It kind of targets the returns for a
13 project's equity 15 to 25 percent, something like
14 that. Obviously it's been scaling down with time.

15 That's a pre-tax measure, so it
16 effectively reflects the, kind of the return on
17 equity that's permitted to the utilities on an
18 after tax basis. That's kind of the rough
19 predicate for that number.

20 Some facts and assumptions that private
21 equity funds would make as they look at the
22 universe and try to figure out what's inside the
23 box and what's outside the box, and this will all
24 lead to just a brief introduction to some new
25 project types that we're looking at and other

1 people are trying to develop now, including coal
2 to liquid projects and ethanol projects, et
3 cetera, bio-fuels and, and then just a little skip
4 through the, through the wind business.

5 But in any event, the motivators for us
6 are that oil consumption has increased by five
7 times over a projected 18-year period, or will,
8 will increase. We have to do something about oil
9 dependency. These are kind of top down dictates
10 coming from the various levels of government.
11 Domestic refining capacity is flat. We all know
12 what happened with regard to Katrina. The
13 generating capacity in the United States post-
14 World War 2 is old, has to be retired, a lot of
15 it. Coal and nuclear through the decade of the
16 nineties, and then almost all natural gas. And we
17 all know what happened with natural gas prices.

18 LNG, well, 44 or so proposed terminals.
19 Who knows how many will build. Some people are
20 bearish about the opportunities for LNG
21 internally, but on a international basis I think
22 the commodity issue and competition are, are
23 compelling.

24 And then we'll look just briefly at
25 EPCAct and renewable portfolio standards and see

1 what we've come up with in all of this mix.

2 The California summer of 2006, not
3 specifically about California but capacity
4 margins, generally speaking, in the United States,
5 have shrunk since 2003, and the exception '05-'06
6 is the southeast and the northeast. Transmission
7 line mileage has increased, and we've seen the
8 introduction of some new point of service
9 transmission systems like the Path 15 system here
10 in the Central Valley in California. But the
11 growth rate of the transmission line mileage is
12 trailing the growth in demand and capacity, so
13 we're headed for some more generation crises, and
14 perhaps transmission crises, and then you can see
15 kind of the summer peak numbers and we always get
16 excited about this as we head into the summer, and
17 you travel to Sacramento and it's 97 or so.

18 The conundrums that all this produces,
19 and I just picked a couple of conundrums, I'm
20 pleased that I was able to spell it correctly, I
21 hope. What do all these market conditions mean
22 for what projects are being developed, what
23 projects utilities are seeking to have developed
24 in conjunction with some kind of fuzzy mandates
25 that we have at the, at the national level, and

1 perhaps less fuzzy mandates at the, at the state
2 level.

3 We'll take a look at just some coal-to-
4 liquids, ethanol, and biomass opportunities, and
5 those are as new to me as they are to everybody
6 else. Ethanol has been around for a while, but to
7 scale it up to the scales that we're talking about
8 involves a lot of business and a lot of capital
9 and a lot of judgments people have to make with
10 not that much information. It's not gas-fired and
11 it's not coal-fired. It's different, and the
12 technology is different, and that presents some,
13 some challenges.

14 We have, by virtue of renewable
15 portfolio standards, Kyoto and other things,
16 including common sense, decided to spend a little
17 bit more time, effort and capital on the renewable
18 side of the business here, tie in transmission,
19 because obviously the best wind regimes aren't
20 necessarily in downtown San Francisco, where there
21 is access to, to transmission. Transmission has
22 to be built, but nevertheless, we ought to take
23 advantage of those kind of God-givens.

24 And what will it take for equity money
25 to fuel those kind of projects, to back the fuel

1 projects and the renewable energy capacity
2 projects. Renewable energy, we're, are doing and
3 have always been doing. I think we started out
4 owning about a thousand wind turbines in the
5 Altamont Pass back in 1990 or '91. And on my
6 second visit after the first visit to see the, the
7 network for putting together the, the turbines,
8 the first of the turbines failed, had a part
9 failure, and within 48 hours all thousand of the
10 turbines we so proudly owned enjoyed the same part
11 failure. And we're beyond that regime,
12 fortunately, so this has become a fairly, a fairly
13 static way of, of investing.

14 I mentioned EPAct and its incentives to
15 get around the, the oil dependency. Suffice it to
16 say that there are incentives to do things like
17 ethanol production, bio-diesel projects and coal
18 to liquid projects. And therefore, because there
19 are incentives, debt forgivenesses, et cetera,
20 there are developers doing it, not just because of
21 the incentives. It, it will fulfill the, the
22 larger purpose that we have. But in any event,
23 there are more project opportunities out there
24 than we've seen in, in many of these categories.
25 Not many getting done in many of these categories,

1 but we'll talk about some of the risk profiles of
2 those.

3 Federal and state incentives are
4 absolutely necessary to get people involved with
5 this, both with regard to some DOE and state level
6 DOE kind of, of grand moneys. Those bona fide the
7 project, and they added to the, the PPA issuing
8 state will have about getting those projects built
9 in, in its jurisdiction. And I think that's
10 important to people when you're looking at
11 assessing risk and developing those kinds of
12 projects.

13 And in the coal-to-liquid projects we're
14 seeing kind of massive scale projects now being
15 introduced, or at least announced. Tremendous
16 lead time, typical of the, of a typical coal
17 project. And the general, the general theory
18 behind it is these projects become feasible when
19 oil prices are high enough so that the cost coal
20 and the conversion costs effectively make it
21 economic. And we're all trying to figure out what
22 exactly that means.

23 And now financing issues for, for fuel
24 projects, and I'll, I'll just raise some of the
25 highlights. We'll take out the volatilities here.

1 Generally speaking, there are two kinds
2 of equity, the kind of equity that took the
3 merchant, merchant power risk over the last five
4 years of the decade of, of the nineties, and those
5 who didn't, those who were looking for a power
6 purchase agreement regime with more modulated
7 returns and more modulated risks.

8 This whole project finance business is
9 an allocation of risks, so let's just look at some
10 of the risks that we'll all be analyzing for
11 purposes of providing financing for these kinds of
12 new fuel projects.

13 Futures contracts, and you kind of put a
14 collar around the price volatility of all of the
15 moving parts, diesel, ethanol, coal, corn,
16 soybean, who owns it. Should I, if I'm developing
17 one of these projects buy the raw resources that I
18 need to convert into electricity, et cetera.

19 Are there long-term contracts that are
20 available, can they be executed at fixed plus
21 escalator pricing. That's key not only to the
22 utilities who are going to be involved, but also
23 to get the capital out into the sector to get
24 these things developed.

25 Fixed, fixed price turnkey EPC

1 contracts. That's the, the gist of, of our, our
2 contracting and the gist of the stability in, in
3 building a new plant, be it a coal-to-liquid plant
4 or a wind farm or, or a gas plant, is the, the
5 creditworthiness of the EPC contractor and,
6 obviously, the creditworthiness of the off-taker.
7 In a new regime of EPC contracts you're going to
8 see some, some different terms and conditions.
9 We've had a little bit of a discussion about that
10 around Kevin's, around Kevin's presentation, but
11 all of these things, all of these elements of
12 traditional analysis are going to be new, newly
13 embarked upon.

14 And some of the risks will be allocated
15 to parties that we're not used to allocating the
16 risk to. For example, the bottom bullet, recourse
17 to the developer equity investor. Well, that's
18 anathetical to the nature of project financing,
19 which is non-recourse to assets of the developer
20 and equity in excess of their capital commitment
21 to the project, but that's all called into play by
22 this, by this new regime.

23 And here are some more guarantees,
24 warranties, et cetera. We have delivery system
25 issues with ethanol plants, and gas station

1 issues, et cetera, but those will have to be
2 encountered, and I'll show you in a kind of a
3 ticker presentation, the last couple of pages,
4 some of the, some of the responses to this.

5 The bottom line is, I think, with equity
6 now having 700 funds' worth of dollars for this
7 marketplace with there being technology oriented
8 funds, as well as kind of the old standby non-
9 recourse project financing funds, we will have an
10 interest in CTL and ethanol and biodiesel projects
11 to the extent it's backstopped by the government
12 mandates as it flows down through the state level
13 to the PUCs and the, and the utilities.

14 Taking a look briefly at, at energy
15 projects on the renewable side here, read wind
16 principally. The key to all of this effort has
17 always been monetizing the tax subsidies. The
18 businesses basically haven't worked without tax
19 subsidies, so monetizing them is critical. You,
20 generally speaking, have a couple of kinds of
21 equity.

22 You have tax sensitive equity that can
23 utilize and monetize the tax subsidies based on
24 structural fixes, and they're relatively simple.
25 And then you have non-tax equity that finds it

1 difficult to -- and, and that's kind of pre-tax
2 measured equity like, like ours is -- which finds
3 it difficult to participate in renewable energy
4 projects just because of the difficulty in
5 converting and monetizing the tax subsidies.

6 And this is a typical structure of the
7 partnership flip structure, where you basically
8 allocate cash flow and tax on a disproportionate
9 basis until the tax equity has received an
10 internal rate of return. These kinds of
11 structures will still be in place, and in place,
12 in fact, with regard to biomass and other
13 structures that can utilize sale lease-back
14 structures, as well. So rather than belabor the
15 technique of all of this, it's, suffice it to say
16 that drivers including tax incentives are still
17 critical and will be analyzed by the appropriate
18 debt and equity marketplaces.

19 Financing for wind, I'd only stop at the
20 technology side here. There has been, because we
21 have had so many announcements, through renewable
22 portfolio standards and otherwise, of the need for
23 increases in wind development, and we have
24 untapped wind regimes in the United States. We've
25 had a, a broad discussion about technology and new

1 entrants to the technology field, including groups
2 like, like Clipper, which was an old Zons entity,
3 then an Enron entity, and finally a GE entity,
4 entering the marketplace with more competitive
5 turbines, competitive in the sense that they're
6 more competitive with the European turbines that
7 had dominated the markets even in the United
8 States through the nineties.

9 So wind will continue on the same basic
10 analysis as before, and I'll show you some
11 remarkable interesting trends that have happened.
12 It's kind of the ticker, and these I just pulled
13 off of, off of the ticker literally last night to
14 add in.

15 Some remarkable things which I think
16 bear being -- bear being talked about. The
17 California PUC decision of a couple of weeks ago
18 to allow utilities to basically charge the
19 ratepayers today for transmission costs that you
20 will incur in developing renewable energy
21 projects. A tremendous incentive for wind
22 developers who are used to capitalizing that cost
23 in the project development part of the process.
24 So if you want to incent wind development and
25 project financing around wind development, that's

1 a good start.

2 On the development of wind, wind
3 projects, just to give you some sense of pricing,
4 there was a big syndication that took place fairly
5 recently for Horizon Wind Energy around two
6 projects, and this is just a brief display of the
7 kinds of tenor and terms, 15-year debted, a --
8 wire spread that steps up over time, but pretty
9 decent financing. So effectively there is capital
10 for well, well-developed projects with
11 transmission access, with, with the PPAs.

12 Renewable energy IPOs. We have had a,
13 there's, there's a format now for financing on the
14 ethanol side where effectively you don't really
15 need a product, you just need a vision. And
16 Verison took that vision and was successful in, in
17 an IPO. You can see kind of the launch price and
18 then the opening price. I believe that the prices
19 kind of operate around the pricing for these kinds
20 of IPOs in the, in the ethanol sector kind of
21 operate around the price per gallon for, for the
22 product when, when it is built.

23 But this just shows you that, that, you
24 know, there is the beginning of an irrational
25 market for a rational result here, and we'll end

1 up seeing what Verison does with its, with its IPO
2 stakes, and obviously in converting into bricks
3 and mortar. So an IPO without bricks and mortar
4 on the basis of a concept, and a concept that has
5 been proved in smaller scale but now we're
6 ratcheting up.

7 And then finally, NRG Utility utility
8 affiliate announcing intentions to build three
9 coal gasification projects, Delaware, New York and
10 Connecticut, and seeking long-term PPAs to do
11 that, NRG as a result of this has received a lot
12 of phone calls from private equity asking if there
13 will be some equity opportunities to do something
14 like this.

15 So in conjunction with new ideas
16 consistent with the download we've had from EPAct
17 at the state level with the vision of, of
18 Commissioners, Energy Commissions, PUCs and
19 utilities, people are still looking to be on the
20 cutting edge of, of new technologies and new ways
21 addressing -- of addressing energy shortages. And
22 I look forward to follow-up questions. Thanks.

23 PANEL 2 MODERATOR ACKERMAN: Very good.
24 Let me introduce our next speaker here. Let me
25 get his slides up, and then we'll be able to go

1 here.

2 Russell Read is the newly appointed
3 Chief Investment Officer of CalPERS, the world's
4 largest pension fund. He's responsible for the
5 strategic plan, including tactical asset
6 allocation, risk management, business development,
7 budget authority, it goes on and on. His previous
8 professional assignments include stints at
9 Deutsche Bank and Scudder Investments. His
10 academic achievements are extensive both at the
11 University of Chicago, my alma mater, and Stanford
12 University.

13 Please put your hands together and
14 welcome Russell Read, of CalPERS.

15 (Applause.)

16 MR. READ: Hello, everybody. Thanks for
17 having me here. Let me go over a little bit of
18 what we're looking at at CalPERS. We're, we're an
19 important source of capital. I think we're
20 leaders, sort of, in terms of channeling capital
21 toward, toward a number of the projects that, that
22 have been discussed here today, so let me go over
23 a few of them.

24 One is that energy and materials
25 represent an increasingly important opportunity

1 for us in the capital markets, and I want to
2 provide a little context for you. You know, in
3 1980, energy and material stocks represented one-
4 third of the capitalization of the S&P 500. I was
5 a young high school student in the 1970s, in
6 Houston, Texas, and at that time, you know, you
7 knew a few things, that, you know, one, energy
8 companies were growth companies at the time. They
9 were in the high PE ratio companies. Six of the
10 top ten capitalization companies in the U.S. were
11 energy companies.

12 That changed pretty dramatically in the
13 capital markets, you know. Basically from 1980
14 until the year 2002, roughly, you know, there was
15 a, there was a protracted diminution in terms of
16 the importance of energy and material companies in
17 not only the U.S. capital markets but worldwide.
18 By 2000, in particular, energy and materials
19 accounted for 7.8 percent of the S&P 500, so it
20 dropped from one-third of the importance in the
21 capital markets to under eight percent. And
22 despite the run-up we've had, you know, in, in the
23 capitalizations and the number of companies,
24 including Exxon and Mobil, for instance, these
25 sectors only account for about 12 and a half

1 percent of the, of the capitalization in the S&P
2 500.

3 The, some of the keys that we're looking
4 for is really a recapitalization of the sector.
5 We're anticipating that in the, in the capital
6 market sectors, for instance in the S&P 500, we
7 expect that, that the importance of these sectors
8 are, are going to grow to in excess of 20 percent.
9 Basically, you know, as you know here, a lot of
10 capital will be needed to finance these projects.
11 We don't, you know, in terms of like the amount of
12 liquid fuel that's, that's going to be needed
13 worldwide, we're producing 86 million barrels a
14 day in, in petroleum, you know.

15 What, what is that number going to
16 increase to? It's certainly going to be a pretty,
17 a fairly big number, you know. Is it going to be
18 110 million barrels a day or 130 million barrels a
19 day, how much of that is going to be picked up by
20 -- will need to be picked up by alternatives. You
21 know, there's probably a good chance that, you
22 know, we're not going to be able to do that with
23 petroleum alone.

24 This is a, this is a significant area
25 for us, and one in which from a capital market

1 standpoint, we're, we're allocating a great deal
2 of capital because, frankly, this is where we're
3 seeing a great deal of opportunity, particularly
4 in the renewables market.

5 Let me describe the areas that we're
6 investing in. These areas are likely to grow
7 pretty considerably. This, these numbers
8 represent several billion dollars in, in each of
9 the categories that we'll be talking about.

10 The four, the four organizational areas
11 that, that we look at at CalPERS regarding energy
12 and renewables in general, include private equity,
13 public equity, real estate and fixed income. I'll
14 go into a couple of these in some detail to give
15 you an idea of what they are.

16 In private equity we have a clean tech
17 program. I'll go into some detail with that.
18 It's \$200 million allocated so far. That number
19 is likely to increase very dramatically over the
20 coming years. Public equity, you know, developers
21 of renewable energy technologies, new IPOs, we,
22 we're, of course, important participants with the
23 public equity markets. Real estate, our green
24 wave initiative, we're important real estate
25 developers not only in California, but worldwide.

1 And our green wave initiative, for
2 instance, has certain mandates. For instance, a
3 reduction of net energy requirements in all of our
4 buildings on an aggregate basis, and more than 20
5 percent over the next five years. Water
6 requirements, waste requirements, certain
7 stipulations about how we are going to be building
8 our projects. So the way we're doing real estate
9 is going to be fundamentally different based upon
10 energy needs, water needs, and waste needs.

11 And fixed income. Fixed income, we
12 provide, of course, debt financing of four
13 companies in, in both renewable and non-renewable
14 energy and material technologies. We also provide
15 credit enhancement for qualified municipal utility
16 projects. One thing that's missing here, and it's
17 missing for a reason, we, we generally do not have
18 private placements for fixed income projects.

19 Okay. So there's not an energy group that works
20 with municipalities on a private placement basis.

21 It's a possibility in the future. There are
22 organizational reasons why, why we don't have
23 that, that private placement capability.

24 Generally, you know, the ability to, to work out
25 covenants and, and other things would require some

1 significant organizational changes.

2 So the key here is that these are the,
3 these are the areas right now which we participate
4 -- in which we participate in projects that are
5 relevant to this conference.

6 Let me go over a couple of them. One is
7 in the CalPERS fixed income program, a credit
8 enhancement program. In the year 2003 we started
9 a program. It was a \$5 billion program dedicated
10 to credit enhancement. So think of -- other
11 organizations that provide credit enhancement, we
12 also provide credit enhancement. We're
13 particularly interested in providing credit
14 enhancement for, for bonds where our Triple A
15 rating can be helpful. Again, we're only \$550
16 million into this program. Lots of capacity. I
17 have a contact, just in case you're interested.
18 Of the 550 million, 150 million has been deployed
19 in the, in the energy and in the, and in the
20 material sectors, specifically in some water
21 resources power supply revenue bonds are part of
22 the book, totaling \$150 million.

23 So again, lots of capacity in, in our
24 credit enhancement program.

25 Now, the, in contrast to the fixed

1 income program, notice with, with fixed income for
2 the credit enhancement, the idea was you call
3 CalPERS. Right. You give -- well, you don't give
4 me a call, but you give somebody at CalPERS a
5 call, and we provide the credit enhancement. For
6 most of our other investments we have, we
7 actually, you know, we work with, we work with,
8 with other firms. We have partners such as, you
9 know, our previous speaker, John -- right, Greg.
10 Okay. Sorry. No, John, that would be a good
11 example of a partner. And we allocate lots of
12 capital through our investment partners.

13 Let me give you an idea of, of what
14 we're, what we've done in the Clean Tech Program
15 as an example. Again, this is a program, this
16 program itself will be likely to be, it's likely
17 to be supplemented. We'll have other similar
18 programs. The, the CalPERS Clean Tech Program
19 approved \$200 million for equity, for private
20 equity investments that were oriented toward our
21 primary objective. We are a pension plan. Our
22 primary objective is achieving strong long-term
23 risk adjusted returns. And the secondary
24 objective is capitalizing and clean technologies
25 that can provide, you know, that can provide for

1 job creation and, you know, and simply better
2 renewable, better renewable energy alternatives.

3 So to date, all \$200 million has been
4 committed. We'll be looking at increasing this
5 amount.

6 Who are our key partners in this. The
7 key partners are, one, we have an anchor advisor,
8 Pacific Corporate Group, and secondly, we have a
9 separate advisor, Environmental Capital Group. So
10 these are two, these are two firms that you would
11 contact if you were looking for venture capital,
12 venture capital money. These are your venture
13 capital firms. You would, you would call these
14 two partners, and you would work with them to, to
15 obtain venture capital financing.

16 What do we invest in. It's really a
17 broad range of Clean Tech initiatives. You know,
18 it's energy, it's fuels, it's -- the full range of
19 fuels. The, it includes certainly water, it
20 includes waste. So it, it's meant to be a fairly
21 broadly construed idea, what Clean Tech is. But
22 generally, you know, more efficient, less
23 polluting means of providing energy and materials.

24 Okay. Market drivers. What are we
25 looking for here. We are looking at strong

1 returns. You know, if you went back, you know,
2 five to ten years ago, this would not have been a
3 sector that we would've allocated such, such
4 attention to and such capital to. Frankly,
5 having, you know, having attractive, having,
6 having high energy prices, for instance, energy
7 prices that we can lock in effectively for now
8 it's with the, with the petroleum markets, with,
9 with gasoline, with natural gas, we can go out six
10 and a half years and basically lock in favorable,
11 favorable sale prices for energy commodities that
12 make a lot of private equity investments
13 attractive.

14 So high and volatile prices are, are,
15 have really changed the landscape for us. It's
16 made it, it's made this an increasingly
17 attractive, a pure investment sector, and this
18 dovetails with, of course, our secondary
19 objectives with, in terms of, you know, providing
20 better alternatives, environmental concerns, and,
21 of course, government awareness for this.

22 What is our aim? We're looking for
23 diversification. This is an important area. We
24 will be investing directly in the commodity
25 markets for the first time, likely at the end of

1 the year. But natural resources investing is a,
2 sort of a newly reborn area for us. It's both
3 energy and materials. It's an important source of
4 diversification. Prudence, you know, we are
5 looking at a patient investment approach. What
6 you've seen is, is something that amounts to
7 several billion dollars.

8 But frankly, you know, over the period
9 of the next ten years, we'll be looking at, you
10 know, several billion dollars invested in new
11 capital on an annual basis, you know, so this is
12 a, this is an important protracted effort for
13 CalPERS. It's something which is not going away.
14 The, the several billion that we have invested now
15 is not, is not the end of what we're seeing. This
16 is an institutional investment process. It's part
17 of our overall asset allocation, and it's one in
18 which, you know, our return expectations in this
19 asset class are increasingly, are increasingly
20 attractive to us.

21 So with that, I just want to show you
22 one final thing on our, on our venture capital.
23 Here are, here are seven venture capital funds and
24 how we've -- it gives an example of how we've
25 actually participated with them. So these are,

1 these are venture capital funds in which our
2 partners have selected, this is where the, for
3 instance, the \$200 million in Clean Tech, Clean
4 Tech dollars have been allocated at all stages of
5 the venture capital and private equity process.

6 So with that, I'd like to turn it back
7 to Gary.

8 PANEL 2 MODERATOR ACKERMAN: Joe, what's
9 your pleasure here, Joe Desmond. Do you want to
10 take comments and questions?

11 UNDERSECRETARY DESMOND: I'd like the Q
12 and A, take a short ten-minute break, and then
13 come back with the last two.

14 PANEL 2 MODERATOR ACKERMAN: Okay. So,
15 let's see. Previously, I started with Pedro.
16 Let's start with John Tormey. Do you want to
17 offer up questions or comments for either John or
18 Russell?

19 MR. TORMEY: No.

20 PANEL 2 MODERATOR ACKERMAN: Okay. I'm
21 tempted to ask him again, but I won't.

22 MR. GRECO: Yeah, I'll take a shot. I,
23 I guess, from both presentations for John and
24 Russell, we talked about long-term risk adjusted
25 financing. The balance, or, or I should say the,

1 the discussions earlier all revolved around
2 collateral issues, credit requirements, and the
3 difference between a, a mark-to-market replacement
4 value versus some sort of fixed or capped risk.

5 How is a, as investors, would you view
6 the criticality of the difference between a mark-
7 to-market replacement value versus some sort of
8 capped risk within replacement power.

9 PANEL 2 MODERATOR ACKERMAN: Start with
10 John, then go to Russell. Is that okay? John.

11 MR. BUEHLER: Sure. I missed the
12 earlier discussion, but our, our own particular
13 view about asset acquisitions, and you can kind of
14 fit this into your, into your question and if it
15 isn't responsive, just let me know since you're
16 right next to me here. Yeah, you can just, just
17 give me a nudge.

18 We have taken a fairly cautionary
19 approach to investing in power assets, which means
20 we have tried as much as possible to limit risk
21 whenever we could, either by not encountering fuel
22 risk, seeking pass-throughs under contracts and,
23 and principally recognizing that our partners in
24 the deals that we do are the utilities. We have a
25 customer, and we have a customer relationship, so

1 we have tried to work through the power purchase
2 agreement regime almost exclusively.

3 The, the one exception to that rule in
4 the hundred assets that we've acquired over, over
5 20 years was a, a pure merchant deal in
6 Massachusetts next to a contracted for deal in
7 Massachusetts where we did both at the same time.
8 And we got creamed on the merchant deal and, and
9 we made a ton of money on the contracted for deal.

10 So effectively, our approach consistent
11 with the approach that our investors want us to
12 have, and our, our traditional investment
13 philosophy is not to encounter market risk to the
14 extent we can avoid it, and to do something about
15 it to the extent we can do something about it
16 effectively. And that may not answer your
17 question, but go ahead and nudge me if it doesn't.

18 MR. READ: No, I think that was helpful.

19 PANEL 2 MODERATOR ACKERMAN: Okay.

20 Russell. I'll go to you, Fong, after I get
21 Russell's answer.

22 MR. READ: Yeah. The, the risk
23 question, the risk mitigation question is an
24 interesting one. In some ways, we're, you know,
25 at the CalPERS level, we're relying on some risk

1 mitigation being done at the venture capital
2 level, you know, so it's with -- in our Johns
3 level. Then at, at the, at the CalPERS level it's
4 a little different.

5 One is that there's, there's natural
6 diversification that we're getting across the
7 natural resources sector. There are a few
8 projects, you know, there are, there are some
9 projects that, that will actually put on
10 conceptually an overlay, a risk overlay ourselves.
11 You know, for instance, if there's a project which
12 looks generally promising but, but something which
13 would be, something that would make sense, let's
14 say, if, if crude oil is over \$40 a barrel, you
15 know, will we, will we, you know, enter the, you
16 know, will we, will we short, you know, the energy
17 futures markets over the, over the next six and a
18 half years, starting today, to sort of lock in,
19 you know, an expected profit margin.

20 So, so at our level, it's, you know,
21 it's reliance on risk management techniques to be
22 conducted at the venture capital level or by the,
23 you know, by our partners, and at the, at the
24 higher level we'll, we'll do risk management based
25 upon our expected exposures to, to changes in, you

1 know, in some of the commodity prices.

2 MR. GRECO: And that's an overall cost
3 of that for the, the limited, for each limited
4 project.

5 MR. READ: Yes.

6 MR. GRECO: It adds up. It adds cost.

7 MR. BUEHLER: One more thing I, I might
8 add, Joe. We also approached the portfolio theory
9 kind of on an asset by asset basis, so rather than
10 acquiring portfolios of assets that are being sold
11 where there may or may not be similarity between
12 assets, we diversified by making an informed
13 judgment for our asset play number four, based on
14 what we did with the first three judgments
15 effectively. So at the end of the day we have a
16 portfolio of 15 to 20 project investments which
17 are selected individually, by and large.

18 PANEL 2 MODERATOR ACKERMAN: Fong.

19 MR. WAN: John, I, I think EIF just
20 bought in on two of our projects; right?

21 MR. BUEHLER: Yes.

22 MR. WAN: And I think the question that
23 you asked earlier, Joe, right, was what you think
24 of the credit requirements in a project you just
25 bought into.

1 MR. BUEHLER: We were obviously having,
2 having bought into them, they -- we were pleased.
3 I, I think the process, for, for the edification
4 of people who are probably in the dark about this,
5 we've been working for a while with, obviously,
6 with developers because those are the people we
7 provide funding to. In this particular
8 circumstance, a major utility's affiliate, a
9 development affiliate had been developing gas-
10 fired projects in, in California and bid into a
11 PG&E request. And in, throughout the process, the
12 identity of the development group was somewhat in
13 play because they were about to be acquired, or
14 were in the process of being acquired by another
15 utility and weren't really certain what their own
16 future was going to be.

17 In any event, we solidified the
18 situation with them. The development group were
19 awarded two, and I think three all together,
20 contracts in the PG&E process. And it was
21 remarkable for us because it was, they were
22 actually awarded to us as, in effect, in the name
23 of a private equity fund with a, with a developer
24 partner, based on the experience that we had both
25 in asset buy and holds here in California, and

1 with one of the first of the, of the major gas-
2 fired deals, the Crockett Project, which we had
3 owned and, and helped operate and now own a
4 greater percentage of, almost all of the project.

5 In any event, we were able to negotiate
6 very directly with the contract people at PG&E and
7 it was an open and transparent process, and I
8 think that helped both of us explain what our bid
9 and offers were and what our wants were, and we
10 found it to be a, a rewarding public process,
11 effectively, as opposed to a private process, and,
12 and I think it was handled that way.

13 So we had a law firm alongside us
14 looking at the particular requirements and didn't
15 find them onerous at the end of the day.

16 PANEL 2 MODERATOR ACKERMAN: Did you
17 get the answer you were looking for, Fong?

18 MR. SALTMARSH: Gary, I think he did.

19 MR. BUEHLER: Can I interject just one,
20 one quick second here. One of the issues that
21 keeps coming up is this risk about the volatility
22 of natural gas prices and everything else. It
23 would seem to me that you could hedge that risk
24 equally on behalf either of an independent power
25 producer or a utility. Are there any differences

1 in, in the analytic process? I mean, there are
2 obviously different credit requirements, but one,
3 it seems to me you could choose to hedge it at the
4 power producer level or you could choose to hedge
5 it at the utility level. Are there any
6 differences?

7 MR. BUEHLER: This would be a good
8 question for, for our PG&E friends to answer, as
9 well. But it, if you look at the, at the kind of
10 the etymology of, of project finance where it is
11 non-recourse, that would involve, obviously, an
12 element of almost recourse that it has
13 historically simply not been involved. That's not
14 an answer to your question, but it's just, it's
15 just kind of the position.

16 The, the history of, of power project
17 financing has found the utilities, generally
18 speaking, announcing the kinds of fuel choices
19 they wanted to be bid into their request for
20 proposals, and also typically the, the cost and
21 fluctuation of fuel has been passed through with
22 an energy payment, effectively, so that the, the
23 project is empowered to, to buy fuel. Sometimes
24 it buys it directly, or tolls it through the, the
25 utility that it has the off-take arrangement with,

1 and it, it just has been the convention.

2 Could you convert that and say it's
3 going to be the developers, not -- and not the
4 utilities? Probably. It isn't, you have to get a
5 bit into the forecasting business and some of the
6 people who develop projects are really not very
7 deeply, deeply capitalized. And historically,
8 that's, that's been the way that the, that the
9 market grew. It was just kind of moms and pops
10 who came out of some utility affiliates and were,
11 and were, were building projects.

12 So I think it's just historical,
13 effectively, and sure, you could do it. It'd,
14 it'd be a conversion, and I'm not sure that any
15 developer would necessarily be better positioned
16 than the utility to assume the risk of cost price
17 fluctuation. And maybe the utilities wouldn't
18 even want to give that up, I don't know. It's,
19 it's a good question for PG&E.

20 MR. WAN: I can try to answer that
21 question. I think there's a couple of things
22 going on. If the project is actually a baseload
23 project, then it becomes fairly easy for either
24 party to hedge the fuel price risk. And then it
25 does become whose balance sheet is strong and

1 whose cost of capital is lower. And I would say
2 that in that situation, it's probably cheaper for
3 the utilities to do it.

4 However, most of the gas, gas-fired
5 plants are not baseload. If you look at PG&E's
6 service territory, during the summer, the middle
7 of the night our load is less than half of what it
8 is over the peak of the day. So what we're doing
9 is really that we want to buy tolling rights for
10 the ability to dispatch, even it's over the peak
11 of the day, and then try to bring them down to
12 minimum or even shut them off in the middle of the
13 night, and we put up all these resources in our
14 least cost dispatch order. And that would make it
15 almost impossible for any of the sellers to
16 predict when the load would be, how we would use
17 them, and then be able to procure fuel supply or
18 hedge the risk to correspond to that. So it
19 depends on the situation.

20 MR. GHOSH: Our answer would be slightly
21 different, from our experience. We found that,
22 that the utility level is cheaper, and it's
23 cheaper because of the same portfolio effect we
24 talked about before. The utility hedges out their
25 net exposure. That net exposure is a combination

1 of a lot of different fuels, a lot of different
2 base versus peaker facilities, and that net
3 exposure hedge is often much smaller than 12
4 different power producers hedging it out
5 independently.

6 PANEL 2 MODERATOR ACKERMAN: That sounds
7 like you're hedging the fuel adjustment or
8 something like that, if you're taking the whole
9 portfolio of utility projects. Is that right?
10 Okay.

11 Lad, do you have any comments for John
12 or Russell, or questions?

13 MR. LORENZ: I think the only, the only
14 question that I have is assume for the moment
15 that, that the utility would be interested in
16 ownership of renewable projects. Would you guys
17 be a potential source of, of financing options for
18 those kind of special entity --

19 PANEL 2 MODERATOR ACKERMAN: In other
20 words, there would be a build-on transfer, and
21 then you're asking them would they be interested
22 in putting skin on that game. Let's go to
23 Russell, then we'll go to John.

24 MR. READ: The answer is yes. Okay,
25 it's more than that, but it, it's, you know, it's

1 absolutely yes. The idea is that, you know, we're
2 looking for -- you know, in many ways we're
3 natural partners, you know, with a number of
4 utilities, you know, our interest is finding, you
5 know, is being able to, to, you know, find the
6 profitable areas in the, in this capital market
7 sector, you know, that it makes sense from a
8 number of, from a number of perspectives. It does
9 include, you know, private equity, public equity,
10 fixed income, and real estate investments.

11 So this is a, it's something which, from
12 our standpoint, you know, has a lot of life to it,
13 particularly, you know, sort of given new, new
14 realities of the needs and opportunities in that
15 sector. We sort of see this as, you know, the --
16 give you an example of some of the things that
17 we're looking at and some of the changes that
18 we're seeing.

19 You know, essentially from 1980 through
20 at least 2002, there were, you know, about no
21 IPOs, about zero IPOs in the energy and material
22 sectors. We're expecting about 50 percent of the
23 IPO activity over the next ten years to be in the
24 energy and material sectors. So in terms of new
25 economic activity, this is a, this a major

1 opportunity for us, and it's, it's one that's, you
2 know, I want to highlight something different,
3 too.

4 You know, in, there was a lesson, I
5 think probably the wrong lesson, that was learned
6 as capital markets investors from the period 1980
7 through 2000. And the lesson at that time was,
8 you know, invest in the capital markets. The
9 markets themselves, you know, will sort of, if
10 you're invested in, let's say the S&P 500, that
11 was, that was the major thing that you wanted,
12 wanted to do. The worst thing was not to be
13 invested. You had the wind at your back, though.
14 You had interest rates declining, you had, you
15 know, most sectors of the economy doing well.

16 But the period in 1964 to 1980 was very
17 different, you know. We hit a, a level of about
18 980 on, on the Dow in 1964. We broke a thousand
19 in 1980, so 16 years of flat. During that period,
20 you know, of 1964 to 1980, you had a different
21 fundamental lesson in investing. It wasn't that
22 you could simply rely on the capital markets, you
23 actually had to go hunting. You had to find the
24 opportunities. It wasn't that there weren't
25 opportunities, but you had to find it.

1 And I think conceptually, we're much
2 more in a mindset like that today, and over the
3 next ten years, than we are, than we were in the
4 period 1964 to, to the year 2000. We want to go,
5 you know, searching out and hunting for those
6 opportunities. And frankly, this is a
7 particularly important sector, so I think our, our
8 ability and interest in working, for instance,
9 with utilities on, on alternative and renewable
10 projects is very high.

11 And, you know, it's something where,
12 frankly, we know that the costs of capital for a
13 number of these projects are very high. Just to
14 get scale, you know, how much is a, how much is a
15 new O&G terminal, you know. Is it \$10 billion a
16 pop, you know. How, how about, how about an
17 ethanol plant, both in the sourcing of material as
18 well as getting scale efficiencies for producing
19 the ethanol. We know, we know that costs are
20 high, and frankly, we're, you know, we'll be an
21 important source of capital to, to achieve that
22 scale, so.

23 PANEL 2 MODERATOR ACKERMAN: Okay. We
24 go to John, and get an answer for --

25 MR. BUEHLER: That's a terrific

1 question. The short answer, yes, for wind
2 projects, because we're pretty inefficient with
3 tax benefits anyway, so build on transfer would be
4 one of the preferred models for doing wind
5 financing. And no, for virtually everything else
6 for reasons kind of indigenous to the nature of a
7 private equity beast. We have, generally
8 speaking, generically five-year investment periods
9 and ten-year terms, and you, within the five-year
10 investment period may or may not be able to re-
11 deploy capital which has been returned to you, as
12 opposed to operating capital.

13 And that obviously has a pretty dramatic
14 impact on the multiple of capital that your
15 investors get back, so our investors, including
16 CalPERS, would not want us to take that kind of
17 risk, by and large.

18 On the other hand, we have had several
19 European funds where the build-on transfer model
20 was much more generic to their infrastructure than
21 it is here in the United States, and we have been
22 involved in build-on transfer structures but those
23 were funds which were specifically oriented
24 toward, toward that kind of model.

25 So re-deployment risk and, and longer is

1 better, and that's, that's kind of what our
2 investors are expecting. They're expecting kind
3 of 20, 20 percent returns over a ten-year period,
4 not kind of highly intense IRRs over a two-year
5 period.

6 PANEL 2 MODERATOR ACKERMAN: Okay.
7 Pedro, you're the only guy standing between us and
8 the break. What comments or questions do you
9 have?

10 MR. PIZARRO: Well, that's a loaded way
11 of putting it. Maybe I'll just let us go to
12 break.

13 PANEL 2 MODERATOR ACKERMAN: Loaded?
14 I'd say. You're going to pass? Okay.

15 Joe, what time should we all be back?

16 UNDERSECRETARY DESMOND: Ten minutes, 25
17 of, and then we'll quickly go into the last two.

18 PANEL 2 MODERATOR ACKERMAN: All right.

19 (Thereupon, a recess was taken.)

20 PANEL 2 MODERATOR ACKERMAN: Let me get,
21 let me get real here. Had my slides worked as I
22 had planned, I was going to mention something
23 which I think the truth of which will be
24 abundantly obvious. So before I introduce Curtis
25 Kebler here, I just wanted to say -- there we go.

1 Well, let's go back. Come on. Great keys you
2 have here. There we go.

3 I think as you can appreciate now that
4 you've heard several of these top-notch
5 presentations that oftentimes you come to a
6 workshop or a conference like this and you expect
7 to get spoon-fed, right; that we're going to give
8 you all the answers and you're going to go home,
9 you say I went to a conference and I forgot what
10 everybody said.

11 Today, though, on the other hand, spoon-
12 feeding won't be the order of the day. I think
13 it's more along the lines that you're going to
14 have to put some thought to key together some of
15 the points that people are making here, and that
16 makes this very different in terms of a typical
17 presentation that, or workshop, or any kind of
18 conference you might otherwise enjoy.

19 Let me get Curtis' slides up here and
20 introduce him to you. Here we go. I'm getting
21 really good at this. Can I get a job here?

22 (Laughter.)

23 PANEL 2 MODERATOR ACKERMAN: All right.
24 Curtis is -- I hear with your company I would have
25 to fail an entrance exam to get in.

1 (Laughter.)

2 PANEL 2 MODERATOR ACKERMAN: You guys
3 ordered twice for lunch.

4 All right. So here we are. Curtis
5 Kebler is a Vice-President of the U.S. Power
6 Trading Group at Goldman Sachs, and he's
7 responsible for a broad range of technical and
8 policy issues before various organizations in the
9 western U.S. Also worked once upon a time at
10 Reliant Energy, Southern California Edison, and
11 the Power Exchange.

12 So put your hands together and welcome
13 Curtis Kebler.

14 (Applause.)

15 MR. KEBLER: Okay. Well, thank you very
16 much. I know it's getting late in the day and
17 everybody's anxious to wrap this thing up, so I'll
18 be rather brief.

19 What I'm going to talk about are more
20 sort of the whole topic of, of credit and risk.
21 I'm going to talk about it from a, sort of a
22 transactional, a structure perspective, and how,
23 how different structures can be designed to
24 address some of the issues that we've talked about
25 today. And the context for my remarks here are,

1 are really some, some discussions that are going
2 on at the CPUC right now that deal with issues
3 like resource adequacy and how do we ensure that
4 there are enough generation resources to meet the,
5 the needs of our consumers reliably while ensuring
6 that the costs of those resources are, are
7 allocated to everybody who, who benefits from the
8 resources.

9 So in the course of the discussions that
10 have been going on at the PUC, some, some
11 different models have been introduced to deal with
12 these, these issues like resource adequacy, and so
13 forth, and so what I'm going to do, I think some
14 of these, these models may have application to
15 renewables projects and to the general issue of
16 risk that we've talked about today, and credit and
17 so forth.

18 So what I'll do is I've got, I've got
19 really three models that I'm going to walk
20 through, and I'm not going to go into any details
21 on these, just, just give you a high level sense
22 for what they are. All three of these have been
23 discussed at the CPUC in, in recent months, and,
24 and then conclude with just some observations
25 about this notion of, of transaction structure and

1 how it may be able to address some of the concerns
2 that are the subject of this workshop.

3 This first mechanism here, and again,
4 this is, this is in the context of a, of a
5 proceeding that's intended to figure out how can
6 the utilities, if they determine that there is a
7 need for new generation and there are certain
8 parts of the industry that aren't, aren't in a
9 position to enter into the kinds of long-term
10 contracts that would get new generation built, how
11 can we actually build new generation, provide the
12 long-term contracts necessary to get, to get
13 financing, and then allocate the costs
14 appropriately.

15 And, and this was the proposal put
16 forward by a group called, that refer to
17 themselves as the Joint Parties, and it consisted
18 of Southern California Edison, PG&E, a couple of
19 generators, NRG and AES, and then also the
20 consumer group, TURN. And, and this is a pretty
21 basic structure. It looks sort of like the QF
22 contract model where you have the utility in the
23 middle, and then on the left side this Buildco
24 entity, which is just a term we, we use just so it
25 fits with the, the other two models you'll be

1 seeing.

2 So there's a Buildco, and the utility
3 enters into a long-term, say a ten-year contract,
4 with this, with this renewables developer, say, or
5 a conventional project, and so they get a certain
6 dollars per kilowatt month over a ten-year period.
7 And what's, what's unique about this proposal that
8 was put forward by the joint parties is that the
9 resulting cost of that ten-year contract would be
10 allocated to all customers in the service area of
11 that particular utility.

12 So if it were Southern California
13 Edison, for example, and it had a need for a
14 thousand megawatts, or some amount, and it was
15 decided that this mechanism would be relied on,
16 Edison would conduct an RFO, the winning bidders
17 to a thousand megawatts would be selected. The
18 total cost of that project would be allocated to
19 all customers connected to the Edison distribution
20 system, whether or not those customers got their
21 commodity supply from Edison. So if, if there
22 were retail energy service providers or, or other
23 classes of, of load-serving entities, they, too,
24 would be allocated a portion of these costs.

25 And then this top line across, across

1 the top, you'll see it says RA value, and then net
2 revenue from spot sales. The idea would be that
3 the utility would take these, these projects that
4 make up the thousand megawatts and they would
5 essentially take those contracts, or the assets
6 associated with them, include them in the utility
7 portfolio, dispatch them in the market each day
8 according to least cost dispatch principles, and
9 to the extent that there were net revenues from
10 those transactions in the daily spot markets, then
11 those net revenues would be credited back to all
12 customers as an offset to the total cost that they
13 were allocated in the first place.

14 I hope that doesn't sound too, too
15 convoluted. It's essentially a standard QF
16 construct, but in this case the costs are being
17 allocated to all, to all customers connected to
18 the, to the utility distribution system. So that
19 was the starting proposal in this, in this PUC
20 dialogue.

21 A group of parties, including -- well, I
22 work for Goldman Sachs, and there was, and I'm
23 with the, the U.S. Power Trading Group, which is
24 really Jay Ahren is the trading unit at Goldman
25 Sachs, and we had some discussions with other

1 stakeholders in this process, and we identified an
2 alternative model that we put forward. And here
3 we, we've called it Investco. And, and Investco
4 is, is a modification to the structure that we
5 just looked at, and essentially what it provides
6 for is an intermediary entity called Investco. It
7 could be an investment bank, it could be, it could
8 be one of the, the high credit quality generating
9 companies. It could be a variety, it could be
10 hedge funds, it could be a number of entities.

11 The Investco would enter into a, say, a
12 ten-year contract with Buildco, and Investco would
13 turn around and essentially negotiate the, the
14 terms and conditions of this ten-year contract,
15 turn around and offer that project into a utility
16 sponsored RFO. And the, sort of the, the key
17 element about this, this particular structure is
18 what the Investco would do in offering this, this
19 product to the utility. It would, it would
20 essentially separate the energy component of the
21 new resource from the, sort of the resource
22 adequacy component.

23 So if you, if you think of the total
24 cost of the project being X dollars per kilowatt
25 month, Investco would say to itself it can assume

1 a certain amount of energy risk for ten years. So
2 of the total project cost, which the, the Buildco
3 is assured of getting, Investco assures Buildco
4 he, he's going to have a ten-year contract at X
5 dollars a kilowatt month, Buildco can then go off
6 and build against that and get its project
7 financed. Investco would say of that total, this
8 portion is really the energy value of the project.
9 We, Investco, will take on, take on that energy
10 risk and be responsible for capturing those
11 revenues out of the wholesale market.

12 The difference is then they'll with, as
13 sort of an uplift charge to the market, and what
14 would happen is the resource adequacy piece,
15 that's the, the RA, is flowed through to the, to
16 all customers again, just as in the joint parties'
17 proposal.

18 So in this case, all the customers are
19 receiving ten years of resource adequacy value,
20 and, and then purchases of energy are the
21 responsibility of the individual load-serving
22 entity. So the value or the benefit of this
23 structure is if you're a customer and your load-
24 serving entity is fully meeting your energy needs,
25 and there is some mechanism out there where the

1 regulators say we need to go out and we need to
2 build new generation, and we need to allocate
3 costs to all, all customers in the system, or all
4 customers connected to this particular utility
5 system, what this structure says is okay, we're
6 going to limit that allocation, that
7 socialization, to just the RA piece, and then the
8 energy component, the energy value is borne
9 entirely by Investco.

10 The other sort of salient feature of
11 this is, is that the Investco is facing off
12 against the utility. So the Investco is a, is a
13 high credit quality entity. It faces off with the
14 utility in terms of credit, and then Investco in
15 turn is facing off against Buildco, and all of the
16 credit risks and all the operational and
17 development risks that we talked about earlier are
18 managed in, in the interface between Investco and
19 Buildco.

20 The, once this model was introduced and
21 discussed in the PUC environment, one of the
22 issues that came up was that the, the Investco is
23 really, in this, in this approach, is essentially
24 taking on ten years of energy price risk. And
25 there's some concern that given the nature of the

1 market today and, and where the, where -- the
2 maturity of it, and so forth, that there might not
3 be that many entities that could step up and take
4 on a ten-year energy position. So there's, there
5 is a few, but there might not be that many
6 entities. Maybe a few of the banks.

7 But then in addition, even if there were
8 a few of these entities, given the uncertainty and
9 the newness of this, of this idea, there might be
10 some large premiums built in to the, to the energy
11 component which would effectively lower the, the
12 value that Investco was placing on the energy
13 increasing the RA component, and so that was a
14 concern that some parties had.

15 We, we, in the course of this whole
16 process at the PUC, modified the Investco
17 structure to this last model that you're seeing,
18 which is called, we've called Distco. This is
19 very similar to Investco, with the distinction
20 being that rather than Investco doing sort of a
21 one-stop auction where it, it provides an RA offer
22 to the utility and takes on the energy risk, and
23 that occurs essentially simultaneously in one, one
24 transaction, the Distco model essentially breaks
25 it into two transactions. And it says the utility

1 will be the entity that enters into the ten-year
2 contract to get the, to get Buildco to build the
3 project.

4 So Buildco knows it's got a ten-year
5 contract with the utility, it's assured of that
6 revenue stream, it can go get financing. But then
7 the requirement is that that project, that the
8 energy value associated with that new project be
9 auctioned off and that all buyers and sellers in
10 the market have an opportunity to seek to acquire
11 the energy rights to this particular plant, and --
12 or, or a group of plants.

13 And the idea is you can -- and this is
14 sort of in the lower right portion here -- you can
15 structure the energy auction so that you're,
16 you're reducing the, the tenor of the, of the
17 commitment. So you could, you could do a five-
18 year energy auction, say, or even a two-year or a
19 three-year energy auction, and by having a shorter
20 energy commitment period where the, the buyer is
21 committing to a fixed price for energy that's a
22 shorter term, the idea is you'll get more
23 participants, there'll be less risk premium.

24 And in the end, the way this was
25 proposed to the, to the CPUC, is that if we

1 conduct, if the auction were conducted and the
2 regulators were to look at the results and say we
3 just don't think there's enough energy value in
4 these offers that we've gotten in this process,
5 then they could essentially default back to the
6 joint parties' proposal for say a period of one
7 year, where, where essentially the utility would
8 put the unit in its portfolio, dispatch it at spot
9 prices, that would go on for a year. The auction
10 would be re-run, and if in that case the, the
11 results were considered satisfactory, then the
12 results would take effect.

13 So the upshot of this is that there, as
14 a result of this need to address resource adequacy
15 and come up with hopefully some creative ideas to
16 addressing resource adequacy and allocating the
17 cost fairly to all customers who benefit. Some
18 different structural have, have been put forward,
19 and these are variations on, on the traditional QF
20 model. And our thought is that in, in thinking
21 about some of the issues, and this is my last
22 slide, thinking about some of the issues that are,
23 that are facing the renewables community, our
24 thought was that some of these, some of these sort
25 of intermediary structures, particularly Investco,

1 might be something that would be suitable for, for
2 the renewables area.

3 And so the bottom line, credit quality
4 is the subject of the day. It's obviously the key
5 to, to getting low cost capital. Some of the
6 conventional utility RFO structures and mechanisms
7 may have certain limitations on them, and we
8 talked earlier about the issue of step-in rights
9 and how difficult it is to create standardized
10 step-in rights so that if you're the utility and
11 you've got, as Fong said, you've got 50
12 respondents and you've, and you've got, you've got
13 to evaluate them all fairly, it's very difficult
14 for the utility to go out and negotiate step-in
15 rights with individual projects unless it's got
16 some kind of standard provision, which is
17 certainly possible, that applies to everybody.
18 And then, then that doesn't distort the, the
19 evaluation process.

20 But the, the idea here is that there may
21 be some restrictions. The intermediary structures
22 that we've been talking about in the PUC
23 proceeding, which are really focused at this point
24 more on the conventional resources, there may be
25 application of those kinds of intermediary

1 structures to the renewables area going forward.

2 And those are my remarks, Gary.

3 PANEL 2 MODERATOR ACKERMAN: Okay. Our
4 last speaker for this panel will be John Flory.
5 And John is president of North American Energy
6 Credit and Clearing Corporation. He was very
7 instrumental in the development of the California
8 restructuring, of the development of the Power
9 Exchange and the ISO, which, so, of course, we
10 know the California Power Exchange has had its
11 life. Subsequently, he became Vice-President of
12 Strategic Planning at the Power Exchange, and was
13 key to the formation of spot markets, as well as
14 first of their kind physical exchange based
15 forward markets for electricity in the U.S.

16 So put your hands together and please
17 welcome our last speaker, John Flory.

18 (Applause.)

19 MR. FLORY: Thank you all for staying
20 awake for my last presentation.

21 NECC, North American Energy Credit and
22 Clearing, started in 2003. George Fidoji and I
23 got together to kick it off. But as hinted at in
24 Gary's comments, the genesis of it was actually at
25 the Cal PX in 1999. George Fidoji came from the

1 Chicago Board of Trade, and when he got to -- he
2 was the number two guy there for about a decade.
3 When he got to California he said this is an
4 interesting way to run a railroad. He says
5 there's an awful lot of risk in the marketplace
6 here, and there's some things that we think we may
7 want to do to try to change things. One of those
8 was the introduction of forward contracts, which
9 we worked on and achieved.

10 The other was putting together something
11 that looked more like a physical clearing house.
12 And in that case, we were building the ark, but
13 the floods got there before the ark got built.
14 When George and I got back together again in 2003,
15 we said, going to Pedro's example of earlier, in,
16 before 2001, there was all that credit risk there
17 that no one has managed it well, and now the
18 pendulum is going the other way, and now people
19 are really collateralizing the credit risk. And we,
20 there's, we saw some efficiencies that could be
21 brought to the market from a risk management and
22 capital perspective. And that's what we set out
23 to do.

24 We have as our strategic partners ICE,
25 the Inter-Continental Exchange, the largest

1 electronic broker in the energy space. The
2 Clearing Corporation is an 80-year old independent
3 clearing house that used to be associated with the
4 Chicago Board of Trade. Credit Suisse, who has
5 helped us on some backstops, and, and some of the
6 securities -- securitization type products to
7 backstop that.

8 And just as some, some background. The
9 -- there we go. Just for those of you who aren't
10 familiar with the clearing house concept, most
11 transactions are over the counter transactions.
12 You have two parties, like A and B, who deal with
13 each other and face each other's credit. But
14 often there's more than two counterparties in our
15 marketplace, and so you have all these different
16 potential credit lines and credit facilities
17 between entities. The advantage of a clearing
18 house, it allows you to focus on what people's net
19 positions and net exposures are, and there's some
20 real risk management and collateral efficiencies
21 from having a clearing house type solution.

22 And some, some analysis done by the
23 Committee of Chief Risk Officers of some power and
24 gas entities showed some potential 80 percent
25 reductions through netting down to what people's

1 really net positions are in terms of the amount of
2 collateral to be posted.

3 And we've looked around at this clearing
4 house model. We thought that was a good core, but
5 a lot of them were financially based. And we
6 decided we need to have one that needed to be a
7 physically based clearing house. And we looked
8 around and the Natural Gas Exchange in Canada and
9 NorPool in Scandinavia seemed to be the -- the
10 Natural Gas Exchange for gas and NorPool for
11 power, seemed to be the two best prototype models
12 to start with, and so we went about trying to
13 adapt a clearing, physical clearing solution to
14 the U.S. markets building upon the lessons learned
15 elsewhere.

16 And we are a physical counterparty as a
17 result of that. We signed EEIs and NASBEs, the
18 type of docs that Fong referred to earlier, and we
19 also arranged for backstops so that -- because we
20 are, we are responsible for the physical delivery,
21 not just the financial settlements of risk.

22 And one of the things that really
23 differentiates by being a physical clearing house
24 is that most of the financial clearing houses work
25 with just mark-to-market, what we call the tip of

1 the iceberg of risk, so that if you have a
2 marketed transaction that's purchased at 70 it's
3 good, the 75 you've got a \$5 mark-to-market risk.
4 But as that rolls to delivery, you have the full
5 \$75 of risk as a receivable to, to be managed.

6 And one of the other things that this
7 does, and listening to the conversations here
8 today, is by us focusing on the full iceberg of
9 risk we, we have some opportunities to potentially
10 look at models beyond just the mark-to-market way
11 of, of managing risk that, that seems to be a bit
12 of a challenge here for putting the renewables on
13 a, a level playing field, or, or a better playing
14 field.

15 And so, and what we have done is, is to
16 put together a clearing house that combines the
17 traditional advantage of the clearing house in
18 terms of a single central counterparty with all
19 positions secured and additional layers of
20 protection, and insurance and, and using credit
21 derivatives markets and things like that. But we,
22 we've bound this together in a, in a physical
23 transaction so that this capital and credit risk
24 can be managed all the way from a forward
25 transaction through delivery and settlement.

1 And so this allows greater protection
2 from a overall risk perspective, it allows max,
3 greater netting of collateral requirements based
4 on positions, and I'll have an example for non-
5 renewable and renewable in a second, across
6 different fuels, and also your pre-delivery
7 position and your post-delivery position, the tip
8 of the iceberg versus the base of the iceberg, as
9 well as your netting across multiple
10 counterparties.

11 And the other thing that I've heard a
12 number of people have told us as we've been
13 putting this together is they also see this as
14 enhancing physical reliability because it allows
15 the developers to put their dollars to work in
16 putting steel in the ground rather than going to
17 capital for collateral requirements. And the
18 other thing, as the physical entity ourselves, if
19 a supplier defaults we have, we make arrangements
20 to have backstop suppliers, similar to what Partho
21 had talked about earlier, to make sure that the
22 buyer on the other side gets the electrons or
23 natural gas to meet, to meet their needs.

24 So just one simple example in terms of
25 collateral requirements. We have two, two

1 generators, one's a natural gas generator and
2 one's a renewable generator, with and without
3 physical clearing. You, you can see the gas
4 generator in this case had about \$100 million
5 accounts receivable, plus about \$100 million of
6 mark-to-market. They're able to drop because they
7 can net their power sales against their gas
8 purchases, and because you have the offsetting
9 positions of, of gas and power moving somewhat
10 together, you can hugely reduce the margin
11 requirements for the gas generators.

12 Similarly, for renewable generators,
13 because they don't have fuel purchases but they do
14 have a huge chunk of the accounts receivable, the
15 base of the iceberg that we talked about, and so
16 there's opportunity for them to use that as a way
17 to offset what their otherwise margin requirements
18 or collateral requirements would be and
19 significantly reduce the amount of capital. And,
20 of course, by reducing the amount of capital, as
21 we heard, that can potentially significantly
22 reduce the, the cost or prices of power to
23 Californians.

24 So thank you very much, and we'll talk
25 if there are any questions.

1 PANEL 2 MODERATOR ACKERMAN: Okay.
2 Let's go to our panelists here and see -- our, our
3 commenters, I should say, and see what questions
4 they might have for our presenters. Lad, Pedro,
5 which one of you would like to kick off? Lad?
6 Okay.

7 MR. LORENZ: The only, I only have I
8 guess one comment, and that is that Curtis, I was
9 pleased to see that the joint parties have
10 modified their proposal, it appears you've
11 modified the proposal to address SDG&E's biggest
12 concern, that is that the allocation that would
13 occur in any of those models to the, to the DISTCO
14 would be done by a service territory as opposed to
15 a market area allocation, so that even in the case
16 of SDG&E that's fully resourced, we wouldn't see
17 any of those costs, necessarily see any of those
18 costs being allocated to us. So, you know, I'm, I
19 was glad to see that, that clarification.

20 MR. PIZARRO: Yeah. And just to, to
21 clarify the clarification, Lad, that, that has
22 been, that has been the joint parties' proposal
23 all along. The, Edison had its own proposal a
24 year and a half ago, but we were looking at issues
25 on a market basis, so I think there, there's a

1 broad market issue there. But we, the joint
2 parties' proposal acknowledges that the PUC can
3 manage this on a service territory by service
4 territory basis under AB 380. So that's been a
5 joint parties' proposal all along.

6 PANEL 2 MODERATOR ACKERMAN: Follow-up
7 questions, Pedro, to either of the speakers?

8 MR. PIZARRO: Yeah, I have a couple of
9 comments. First of all, you know, thanks to both
10 of you for the presentations. And one over-
11 arching comment that I think goes back to this
12 morning's discussion is, and I, for one, and I
13 think Edison, and probably speak for the other
14 utilities, too, would welcome a deeper and a
15 larger role by intermediaries who can better
16 manage the financial risk or even some of the
17 physical risk.

18 So, you know, take my, my next couple of
19 comments in that light, that I think anything that
20 can take some of the risk management activities
21 and put them with folks whose entire business
22 system is about risk management, that's a good
23 thing. And it's, you know, getting people aligned
24 with their natural, natural ownership, you know,
25 given, given their skill sets.

1 Curtis, a couple of things on, on your
2 presentation, which I thought did a good job of
3 outlining kind of the progression of, of different
4 proposals of the PUC. First of all, one thing
5 that was interesting is that when you think about
6 all the various risks that are being managed here,
7 again, connecting this morning's discussion with
8 this afternoon, you have development risks, you
9 have operating performance risks, you have default
10 risks, you have bankruptcy risks. Then you also
11 have the load migrations, stranded costs, retail
12 market kind of risk.

13 I just wanted to point out that from, to
14 some extent, from a joint parties' perspective,
15 the joint parties' proposal really was about the
16 last of those in that the cost allocation
17 mechanism is all about how do you make sure that
18 on a service territory basis you get, as you
19 acknowledged, all parties contributing equally to,
20 to making sure that new generation is being
21 developed.

22 I don't think the joint parties'
23 proposal nor the other proposals necessarily do a
24 whole lot about the prior sets of risks, although,
25 depending on whether you have an Investco or the

1 like, and you may have entities that can manage
2 those risks in a different way. Which leads to my
3 next comment, which is, and I think I said this to
4 you before, we would welcome to see an Investco
5 step up in our RFO, and assuming that the PUC
6 adopts something along the lines of their PD in
7 this, the all party meeting tomorrow around this,
8 assuming they do that and we go out to the market
9 with our RFO, we would be thrilled to see Goldman
10 Sachs come in and say in the Investco model, you
11 know, you'll go ahead, you'll, you'll take really
12 the, the energy offtake risk, you'll basically
13 price a capacity product for us on a ten-year
14 basis, and we'll deal with capacity only contract.

15 In fact, we would've been thrilled to
16 have seen that in our last solicitations, you
17 know, in the five-year old source. We haven't
18 seen that yet. I hope that at some point the
19 markets will mature sufficiently to get us there.
20 So a long way of saying we, we'd welcome that, and
21 I don't think we need any action from the PUC to
22 make that happen. I think it's just a
23 counterparty showing up at our RFO and saying
24 Edison, you solicited a bundled product or tolling
25 products, but, you know, here is an alternative

1 product, at least, and I think we'd be very open
2 to looking at that. Maybe they will send the
3 details and, and, also to that.

4 And then the final comment I'd like to
5 make, and it goes to both the Distco model and
6 the, and the PD that was issued, which is I think
7 very close or largely along the lines of the
8 Distco model, is first of all, you know, I think
9 that the model has merit to it. Again, as we've
10 discussed in the past, a key thing from a utility
11 perspective is going to be that we do have the
12 flexibility to, if we go down this auction path,
13 that we be able to see what bids come back and
14 whether or not they're attractive.

15 So, so we wouldn't want, and I know, I
16 don't think you're proposing that we would have to
17 auction, but rather, that we would offer up for
18 auction, get bids, evaluate those, and if they
19 present a better package, then we can accept this.

20 Secondly, I think there are a lot of
21 devils in the details in terms of the whole
22 process for making that selection if we, you know,
23 if we run that auction. I'll give you one
24 example, and just one example, that, that we
25 struggled with as we were developing the proposal.

1 How do you appropriately balance the
2 need, a legitimate need for transparency that all
3 LLCs would have to that process, with the fact
4 that if it's a utility running the evaluation and
5 the selection there's confidentiality issues that
6 the PUC is weighing in their confidentiality OIR
7 right now. At the end of the day, we admit of not
8 being smart enough to figure out a way to do all
9 that, provide sufficient transparency, and so
10 that's why we defaulted in the joint parties
11 proposal to crediting all LLCs with the financial
12 value of energy on a spot basis.

13 And what we figured was that
14 mathematically you get to the same place anyway,
15 because now you're giving individual LSEs who are
16 getting this allocation a choice. They know
17 they're getting an allocation of essentially a
18 financial index product, right, because you're
19 telling them we're going to place in your hands
20 the financial value of spot energy sales, or
21 whatever spot is, it looks a lot like an index
22 product. An individual LLC can then make the
23 choice of do they take those revenues and on the
24 same day buy energy at spot with those and
25 basically not have a gap there, do they choose to

1 layer on a hedging product, a swap or some other
2 vehicle, to transform that index allocation into
3 more of a fixed obligation, or a fixed, fixed
4 product.

5 So we, we think that mathematically
6 you'll probably get there because individuals
7 could layer on forward hedges themselves without
8 as much of a complication, but, but we're open,
9 and I, I know this will be a subject of discussion
10 at the PUC.

11 Sorry, a little long there, but --

12 PANEL 2 MODERATOR ACKERMAN: Do you want
13 to counter, Curtis, any of that?

14 MR. KEBLER: No, I don't, don't want to
15 counter. I, I think it's, it's very good to hear
16 that at least one of the utilities has -- I think
17 it's very, very good to hear that at least one of
18 the utilities are interested in, in exploring the
19 Investco model.

20 I guess one question would be when, when
21 you indicate that the, in an upcoming RFO, that
22 you, you would actually like to see people respond
23 and offer that kind of structure, do you think
24 that is consistent with the way the PD is drafted,
25 which seems to be more in the direction of the

1 DistCo type model. Are, or are you talking about
2 two different RFOs?

3 MR. PIZARRO: No, I'm, I'm talking about
4 the same one, and I think you're raising a good
5 question. The, and I'd say it even a little
6 differently. I think the way the PD is drafted
7 it, it's telling us to go out and solicit
8 contracts for new build. And I think the
9 implication is that those probably look a lot like
10 tolling contract, or, I think that potentially
11 this would probably be tolling contracts. And it
12 then layers on the possibility of DistCo and it
13 says that utilities go off and figure out some
14 proposals to be considered in a long-term
15 procurement proceeding.

16 My point, Curtis, was that I don't think
17 there's anything in there that would stop somebody
18 who wanted to be an investor and who just wanted
19 to sell a capacity product from a certified new
20 plant, I don't think there's anything stopping
21 them from placing a bid like that in an RFO. Now,
22 I, you know, subject to checking, and again,
23 devil's in the details and all that sort of stuff,
24 I think at one point we made comments where, you
25 know, we have this fast track and we have a

1 standard track, we do want to move very quickly
2 with the fast track and the PUC has appropriately
3 put a February deadline on when we come back with
4 contracts.

5 So I don't know, depending on what an
6 Investco bid looked like, I don't know if we'd be
7 able to handle finishing a valuation on that
8 timeline or whether we'd get pushed to a standard
9 track. But I think, you know, it's, stepping way
10 back, of course, we're absolutely open to the idea
11 of financial intermediaries stepping in, creating
12 different risk management approaches, and allowing
13 us the opportunity to look at those relative to
14 the, you know, the other options we have, and, you
15 know, making decisions and seeing if the PUC
16 agrees.

17 So, I mean, I'd be very intrigued.
18 Again, I just haven't seen it, there's been talk
19 about it. It's promising. We've heard some great
20 things today. But just be real honest with you, I
21 have not seen such a bid show up in our doorstep
22 yet.

23 MR. KEBLER: Yeah, and I, and I think
24 part of it may just be a little bit of a lack of
25 a, sort of a, a framework for us to evaluate and,

1 and not having a clear sense of what, what did the
2 regulators think about this kind of model. So
3 it's, it's very encouraging for the utilities to
4 indicate that, that they are interested in this
5 model, and the regulators have said they support
6 the DistCo approach released in the Strapp
7 decision. And if they're also receptive or
8 nothing precludes an InvestCo type offer, then I
9 think that's very positive, and, and we'll look
10 forward to having these additional discussions and
11 getting more into the details and, and seeing if
12 it's a, a truly viable investment structure.

13 MR. PIZARRO: And just quickly, I know,
14 I know you were involved and other folks in this
15 room have been involved in the working group on
16 developing the capacity product. I think that can
17 be an important milestone that would help
18 facilitate something like the InvestCo model,
19 right, because now you'd have better definition of
20 what, about what it means to have a capacity
21 product. And then I think that would help people
22 bid that structure.

23 MR. LORENZ: Yeah, that, that was going
24 to be my comment, is that the, the InvestCo, in
25 the way you structured it, would be offering that

1 capacity product, and so, you know, whether,
2 whether it's the capacity market comes first and
3 then this follows, or this facilitates the
4 development of a capacity market, either way,
5 that's where we want to get to.

6 MR. GRECO: I think, Curtis, just a
7 question in, in that, because what I'm struggling
8 with is, in this model, is how do you actually get
9 new steel on the ground and how do you get it
10 finance-able. That's what I struggle with as a
11 developer. So maybe you can help me understand
12 that a little bit more.

13 MR. KEBLER: The, the idea in the
14 InvestCo model is that the, the BuildCo, the
15 developer, would work with the InvestCo entity,
16 and they would essentially agree on what's the
17 cost to build this project, and, and would agree
18 on a price. And if --

19 MR. PIZARRO: Would that be pre-bid, or,
20 or post-bid?

21 MR. KEBLER: This, this -- this is sort
22 of a simultaneous --

23 MR. PIZARRO: That's what I'm struggling
24 with.

25 MR. KEBLER: This is sort of a

1 simultaneous process where the, the contract to
2 the BuildCo is contingent upon acceptance of the
3 offer in the utility RFO. So these are, these are
4 sort of partnering arrangements between the
5 InvestCo, which is the intermediary, and the
6 developer. So they're essentially working
7 together and, and that, so that's, that's how you
8 get steel in the ground. The, the result of the
9 successful selection in the utility RFO would be a
10 ten-year contract for BuildCo that he could then
11 go and finance against.

12 MR. PIZARRO: Well, hey, Curtis, check
13 my simple mind in understanding here. I actually
14 would rephrase what you just said. The result of
15 the RFO would be a ten-year contract between the
16 utility and InvestCo. Right? Because InvestCo
17 would be, if I understand it right, InvestCo would
18 be the counterparty with the utility.

19 PANEL 2 MODERATOR ACKERMAN: That's
20 true, for InvestCo.

21 MR. PIZARRO: That's what I'm trying to
22 understand. Right?

23 MR. KEBLER: That's right. Right.

24 MR. PIZARRO: Right. Not
25 BuildCo. Right, not BuildCo.

1 PANEL 2 MODERATOR ACKERMAN: Certainly
2 not BuildCo, but I don't think --

3 MR. PIZARRO: Not BuildCo. And so,
4 right.

5 PANEL 2 MODERATOR ACKERMAN: Not DistCo
6 either. Not DistCo.

7 MR. PIZARRO: Right.

8 PANEL 2 MODERATOR ACKERMAN: Everybody
9 following here? Snap your fingers when you get
10 the teeth.

11 (Laughter.)

12 MR. PIZARRO: Tylenol will be
13 distributed afterwards.

14 PANEL 2 MODERATOR ACKERMAN: Yeah,
15 that's right. Well, go back, hold on. Let me go
16 back to Joe. Joe, was your question answered?

17 MR. GRECO: Yeah. I think John had
18 something to add.

19 MR. TORMEY: Yeah, I, I guess, trying to
20 think about how you'd apply this in a, a
21 renewables context. And, and it seems to me that,
22 and I'd be interested in hearing from, from Pedro,
23 your thoughts, or, or from Curtis, on whether or
24 not that's a viable option right now in the
25 absence of any kind of a REC market, or the

1 ability to, to sell the renewable attributes
2 separately. I mean, I think it's a really
3 interesting idea to have intermediaries in the
4 marketplace to, to, you know, allocate risk, but
5 it seems to me that you really need to have a
6 free-flowing market in all of the attributes that
7 are being transferred in a, in a contract in order
8 for that to work in that kind of a -- work with
9 market intermediaries.

10 MR. PIZARRO: I think that's an
11 excellent, excellent point. Maybe a little
12 different take on, approaching it.

13 In the conventional generation example
14 that Curtis walked through, there are really two
15 attributes. One attribute is resource adequacy
16 accounting, which some people call capacity, and
17 we talk about a capacity product. But at the end
18 of the day it's resource adequacy accountable
19 capacity.

20 The second attribute is energy. There
21 is a market for energy today. There isn't a
22 market for resource adequacy capacity, not, not a
23 big market like you have for energy. That doesn't
24 matter, because the utility would be looking to
25 contract for that resource adequacy product, and

1 so with conventional generation and capacity I
2 think it's, that's probably the simplest part of
3 the picture, right, because what we'd be looking
4 for in that contract with InvestCo is we're going
5 to pay you, InvestCo, X dollars a kW month for
6 capacity, and you're going to guarantee to us that
7 you're going to keep online, you know, Y megawatts
8 with a, you know, a must offer obligation and all
9 the other terms, you know, for resource adequacy.

10 Now, switch to your question on
11 renewables. When we contract for renewables we
12 don't, we want both the resource adequacy
13 accounting and we want the renewable accounting.
14 So it's different in that sense in that now we
15 want two attributes out of that contract, not just
16 one. So a long way of saying I'm not sure you
17 need a REC market necessarily, because we'll want,
18 we'd want all the RECs coming out of there, right?
19 That's the whole purpose of doing renewables
20 contracting. But it does raise the issue, then,
21 of how do you apply this model, because now you'd
22 have the, the leftover attribute would be if you
23 could unbundle the renewable accountability from
24 the straight energy, then I think that's where you
25 go to this kind of model.

1 MR. TORMEY: Right, but I --

2 MR. PIZARRO: Which means that you don't
3 need a REC market necessarily, you still need to
4 be able to access the energy market, but I'm sure
5 there's all sorts of devils in the details and
6 applications, and now trying to account for this
7 renewable accountability and, and getting it
8 recognized, and all that.

9 MR. SEYMOUR: Right. And I think that
10 the, by REC market, what I'm referring to is, is
11 the ability to separate the, the energy from the
12 renewable attribute.

13 PANEL 2 MODERATOR ACKERMAN: Right.
14 Right, that would have a different implication,
15 certainly, in the application of that model.

16 John Tormey, any comments or questions
17 that you want to finish up with here?

18 MR. TORMEY: Just a couple of -- well,
19 only one question on this, and then I also had a
20 question for John.

21 PANEL 2 MODERATOR ACKERMAN: Yes.

22 MR. TORMEY: I guess that, and it's more
23 of a concern, and it is the one that you already
24 talked about, which is I'm, I'm not familiar with,
25 so it's too many so-called InvestCos, be they

1 banks, marketers, or anybody else who has been
2 willing to enter into a ten-year contract. And I
3 think that's sort of the crux of the problem. I
4 mean, I, most of the, the folks here who want to
5 develop plants need a long-term contract to get
6 the kind of project financing they want, and quite
7 honestly, I, I think also, with respect to the
8 price of, of the power, it's going to be one of
9 the, the bigger parts of this whole process.

10 It's probably cheaper if we can get a
11 longer term contract with the now investment grade
12 utilities and our cost of money is going to be
13 somewhat less than some of the shorter term
14 contracts that may or may not have been done with,
15 for example, Term 1B type financing.

16 PANEL 2 MODERATOR ACKERMAN: So you're
17 favorable to the DistCo model instead of the
18 InvestCo. That's exactly what you just said.

19 MR. TORMEY: It's a concern, I guess,
20 and, and a question to, to Curtis.

21 PANEL 2 MODERATOR ACKERMAN: Well, I
22 just answered it for you, so. But you had --
23 okay, Curtis, do you want to respond?

24 MR. KEBLER: Well, I think it's a
25 legitimate question, and I think that, you know,

1 we, we really haven't seen this type of structure
2 yet. And so once we get a little more clarity
3 around the rules, and the regulators have done --
4 are in the process of going in this direction, so
5 I think it's, we're making progress.

6 In part, I think it depends on the kinds
7 of technologies that we're talking about. I, I
8 think doing, doing ten-year energy hedges on, on
9 baseload type resources is, is an easier thing to
10 do than it is for a peaker. And so in part, you
11 may see the InvestCo model working better for
12 particular types of technologies, and perhaps less
13 so for peakers, until we, until we get better
14 forward price information on, on other kinds of
15 technologies.

16 PANEL 2 MODERATOR ACKERMAN: Okay. Back
17 to you, John.

18 MR. TORMEY: Just a, a question, I
19 guess, with respect to some of the other markets
20 that may not have something exactly like this but
21 rely on, on InvestCos to, to basically then
22 contract back to back to get stuff built.
23 Pennsylvania or, or Jersey, or any of the New
24 England markets, I guess, can you, I'm asking, do
25 you know whether or not contracts of that tenor

1 have been entered into into those markets to try
2 and get generation built?

3 MR. KEBLER: I can say that, without
4 getting into any specific things, I can say that,
5 that we are talking with a number and, a number of
6 different counterparties about baseload type
7 projects that would be financed off of long-term
8 commodity hedges.

9 PANEL 2 MODERATOR ACKERMAN: Okay.

10 MR. TORMEY: Yeah. Have any been signed
11 yet, though, or --

12 MR. PIZARRO: As far as you know, it
13 seems like this is an evolving area. It's not one
14 where you can point to example for --

15 PANEL 2 MODERATOR ACKERMAN: Okay.
16 Well, I'm going to have to -- sorry, you had a
17 question for John Flory, and then I'm going to
18 have to wrap this up.

19 MR. TORMEY: I do have --

20 PANEL 2 MODERATOR ACKERMAN: Please.

21 MR. TORMEY: I guess just whether or not
22 in the model we've been talking about where
23 somebody builds a, a single project financed
24 facility, you know, owned by an SPV, just because
25 I'm, I'm thick, I don't quite understand exactly

1 how the clearing-house works for --

2 MR. FLORY: In, in your, in the
3 particular case of a one-on-one between, say, the,
4 the SPE and the utility, that in isolation,
5 assuming you get credit for your accounts
6 receivable from the utility, it, there may be less
7 opportunity for some savings. However, we do look
8 at the opportunity for -- we set our margin based
9 upon the opportunity for finding replacement
10 suppliers, and so there -- and, and this, at the
11 moment we, we've been focusing mostly on fossil
12 fuel units at the moment, so I'm, I'm, this is a
13 possibility, not a, a firm thing, is that there's
14 a -- by setting ourselves up as a standard
15 clearing-house doesn't make it easier to set up
16 to, to find replacement suppliers of, of green,
17 and I think the renewable energy credit discussion
18 you had also applies here.

19 We, we, there's an efficiency in that
20 process that potentially can allow the, the
21 original margin, or the, the margin requirements
22 or collateral requirements, to be lower than,
23 than, than is often seen on standard bilateral
24 transactions. And at the moment, just based upon
25 experience and other markets, I can't actually

1 confirm that, for renewables.

2 I will also say that we've had -- some
3 people have talked to us about providing a type of
4 a pooling situation, a clearing-house is a natural
5 central place for a, for managing a pool risk or
6 pool insurance type of thing. And so there's
7 another way in which if you're trying to look at
8 things from a portfolio basis and you're trying to
9 have a, a mechanism that uses the diversity of
10 risk in the state of California, as an example,
11 then there's a, this would be an easy mechanism to
12 adapt to, to try to facilitate such a, a pool risk
13 management.

14 So those are sort of the, the two ways
15 that I would see that the clearing-house model
16 could potentially augment the bilateral, which is
17 mostly bilateral relationship.

18 PANEL 2 MODERATOR ACKERMAN: Okay. I'm
19 going to have to cut off the Q and A and turn it
20 back over to Joe, but how about a round of
21 applause for our presenters and our commenters
22 today.

23 (Applause.)

24 PANEL 2 MODERATOR ACKERMAN: Okay, Joe.
25 I'm checking out.

1 UNDERSECRETARY DESMOND: Actually,
2 before you go, we've got a few more minutes. I
3 actually was interested in hearing a little bit
4 more from the generators' reaction to the
5 clearing-house proposal. Most of that 15 minute
6 discussion centered around the PUC, and since
7 we're here to talk about credit risk and credit
8 risk reductions and John's illustration was fairly
9 significant in the example he showed, I was just
10 looking to gauge a reaction before we wrap this up
11 to see do people think that's worth exploring more
12 in the interest of just a balanced conversation
13 here.

14 PANEL 2 MODERATOR ACKERMAN: Let me go
15 to John Seymour here. He has a comment for you.

16 MR. SEYMOUR: I guess the, the
17 observation I have was as I looked at the, at the
18 drawings we had on the clearing-house, that it
19 looked to me that, that given the shape of the
20 market we have for renewables in California, that
21 the other word for that clearing-house in those
22 drawings is the utility, because that's sort of
23 the function they have. We don't have a market
24 where, you know, John and I do deals and Joe and I
25 do deals, and we all do deals with Pedro. You

1 know, if we're doing a deal, we're doing a deal
2 with Pedro, right, and he does a deal with John
3 and he does a deal with me and he does a deal with
4 Joe.

5 And, and so perhaps the ability, and
6 this sort of ties back into something we discussed
7 this morning briefly, I think, Commissioner, you,
8 you had raised this as a question, is this perhaps
9 something that at the end of the day is most
10 efficient and, and lowest cost for the ratepayers
11 if these costs are netted out by essentially the
12 utility buying, buying a product, or the utility
13 self-insuring for these exposures, rather than
14 trying to put the collateral requirements on each
15 individual generator.

16 And that just, it struck me that if you
17 look at that diagram that the utility is in the
18 role of the, of the clearing-house, and perhaps
19 there's some efficiencies there if they looked at
20 bringing that internal rather than on a single
21 contract by contract basis. Just an observation.

22 PANEL 2 MODERATOR ACKERMAN: Okay.
23 Anyone else?

24 I think we wore them down.

25 UNDERSECRETARY DESMOND: Okay. Well,

1 first, we have two more minutes to go here, so let
2 me --

3 (Laughter.)

4 UNDERSECRETARY DESMOND: Let me start by
5 thanking the panel. No more questions.

6 First, let me start by thanking the
7 panel, both our first and second panel, as well as
8 everyone who worked hard. Gary, I think you
9 captured it correctly when this is not a typical
10 workshop where we have a series of views that we
11 know we'd like to see at the end of the day. This
12 I think is really the start of, of a longer
13 conversation that will occur over the coming
14 months, and probably years, if our discussions on
15 resource adequacy and capacity products are any
16 indication about how long it takes us to move
17 oftentimes in these new directions.

18 But having said that, I do think this is
19 very, very useful, and certainly informative not
20 only from my perspective but Commissioner Geesman,
21 as well, and I can't speak for the other members
22 of the panel. And my sense is that we're going to
23 look back on this conversation here today six
24 months, a year from now, and say this is, really
25 was the start of a conversation about how we

1 address this more, from the ratepayers'
2 perspective, more intelligently, more efficiently,
3 and in, in a fashion that moves us forward to
4 achieving the renewable portfolio standard and
5 also requirements for new generation to come into
6 the state of California.

7 So with that, I would just note again,
8 written comments will be due, I want to say the
9 12th I think is the date I had announced earlier
10 in the morning. And as people submit them, we
11 will be producing a workshop report. The workshop
12 report is not just going to be a compilation of
13 the transcript and the questions, but we're really
14 looking to identify where do we go from here,
15 whether it is relating the PPP concepts that were
16 presented earlier in the securitization applying a
17 clearing-house model, or whether it's to a single
18 utility or all investor-owned utilities,
19 collectively, as a way to of offsetting some of
20 that risk. But the types of questions and
21 exploration people would like to see where we go
22 next.

23 This is not going to be a report that
24 produces conclusions other than I think it's fair
25 to say there are better ways to do this than we're

1 doing it today. But with that, I think that will
2 help give us some guidance as to the type of next
3 steps, whether it's an additional, more detailed
4 discussion, if it is something that the PUC can
5 take up where you might think it's appropriate
6 within the various proceedings they have either
7 underway or something new is needed, and tying it
8 back to that.

9 So again, I'll look forward to those
10 written comments, and also thank the audience. As
11 I said, this is a very specialized topic.
12 Normally we have lots of folks interested, but I
13 think we really had the people who needed to be
14 here today, who understand the subject matter.
15 Although it's a small audience, the decisions have
16 far-reaching impact and implications, and offer
17 the potential for hundreds of millions of dollars
18 in savings to California consumers ultimately.

19 So with that, I'll ask if, John, if you
20 wanted to add anything, or Eric.

21 CPUC COMMISSIONER BOHN: No, just I
22 think it's been a very fruitful discussion in
23 terms of getting, getting one's arms around this
24 issue.

25 One, one of the lessons that I brought

1 back from my couple of days in the street last
2 week was that the clarification that this kind of
3 discussion produces is important in terms as, as
4 we go forward. Predictability, expectation, all
5 the things that people in the money business look
6 for, you've got to kind of go through this process
7 as a policy-maker to get there, and I found it
8 extremely worthwhile, and I appreciate all your
9 time and energy and thought that went into it.

10 MR. SALTMARSH: I also thought that,
11 that this was a day extremely well spent. I had
12 some, some perspectives moved forward to a new
13 place by things that were said today. I think
14 it's a very, very important topic, and it's one on
15 which, you know, I would absolutely like to have
16 insightful finishing comments, which I will
17 entirely avoid trying to do because I don't think
18 we're finished at all. And I welcome the
19 opportunity to go from here to think about these
20 things more until we come back again.

21 UNDERSECRETARY DESMOND: So with that,
22 I'd like to thank everyone, and look forward to
23 continued dialogue.

24 Have a great evening.

25 (Thereupon, the California Energy

Commission Electricity Committee
Workshop on Lowering the Effective
Cost of Capital for Generation
Projects was concluded at 4:33 p.m.)

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CERTIFICATE OF REPORTER

I, Christopher Loverro, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Committee Workshop; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said Committee Workshop, or in any way interested in the outcome of said matter.

IN WITNESS WHEREOF, I have hereunto set my hand this 10th day of July, 2006.

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